COUNCIL AGENDA STATEMENT

Meeting Date: November 12, 2019

To: Honorable Mayor & Members of the City Council

From: David Migut, City Attorney

Copy: Charles Lindsey, City Manager

Agenda Item: **Resolution 2019-112,** Approving an Interlocal Agreement between Monroe County, the City of Marathon, and the City of Key West to provide a public transit system, connecting with the Miami-Dade to Marathon Transit System, to serve the Lower Keys from 50th Street, Marathon, to Key West; and providing an effective date.

BACKGROUND & JUSTIFICATION:

The City of Marathon has a current Interlocal Agreement with the City of Key West and Monroe County for the Lower Keys Shuttle. The current Interlocal Agreement will expire in 2020, and this new Interlocal Agreement is being proposed to replace it. Public transportation helps to lower the number of vehicles on the US-1 corridor, thus reducing traffic and increasing the margin of safety on the single highway between the City and Key West.

The City of Key West has proposed adding one more daily bus to the Lower Keys Shuttle schedule. While this will increase the total expenses, the parties have tentatively agreed to change the funding setup so that instead of each party paying 1/3 of the total expenses (the current setup), each party will pay a share of the expenses based upon the past year's ridership share. Based on the most recent numbers, Marathon's expenses will decrease, as detailed below.

The proposed Interlocal Agreement is for a 10 year term, commencing on March 1, 2020.

CONSISTENCY CHECKLIST:	Yes	No
1. Comprehensive Plan	<u>X_</u>	
2. Other	<u>X_</u>	
3. Not applicable	<u>X</u>	

FISCAL NOTE:

Under the current agreement, the costs are split equally at 33 1/3% each to Monroe County, Marathon & Key West at \$193,400.00 each. Under the new expanded agreement, taking into account percentage of ridership, Marathon's share drops to 24%, or \$157,681.00, adjusted annually. The FY20 adopted City Council budget includes appropriations of \$189,922 for this agreement.

RECOMMENDATION:

Approval of Resolution



CITY OF MARATHON, FLORIDA RESOLUTION 2019-112

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF MARATHON, FLORIDA, APPROVING AN INTERLOCAL AGREEMENT BETWEEN MONROE COUNTY, THE CITY OF MARATHON AND THE CITY OF KEY WEST TO PROVIDE A PUBLIC TRANSIT SYSTEM, CONNECTING WITH THE MIAMI-DADE TO MARATHON TRANSIT SYSTEM, TO SERVE THE LOWER KEYS FROM 50TH STREET, MARATHON, TO KEY WEST; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, the City of Marathon (the "City") wishes to enter into an Interlocal Agreement with Monroe County (the "County") and the City of Key West (hereafter "Key West") for the purpose of providing public transportation between the City and Key West; and

WHEREAS, the parties are authorized by Section 163.01(4), Florida Statutes, to enter into an Interlocal Agreement to carry out their independent powers; and

WHEREAS, there already exists an agreement between Miami-Dade County and a private bus company which provides limited public transit between Miami-Dade County and the City; and

WHEREAS, the Interlocal Agreement with the County and Key West is in the best interest of all parties for the purposes of providing a continuous system of public transit from Miami-Dade throughout the entirety of the Florida Keys.

NOW THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF MARATHON, FLORIDA, THAT:

- **Section 1.** The foregoing recitals are true and correct and incorporated herein.
- **Section 2.** The Interlocal Agreement (ILA) attached hereto as Exhibit "A", between Monroe County, The City of Marathon and the City of Key West providing a public transit system, connecting with the Miami-Dade to Marathon transit system to serve the Lower Keys from 50th Street, Marathon, to Key West is hereby approved. The Mayor is authorized to sign the ILA on behalf of the City, and the City Manager is authorized to expend budgeted funds on behalf of the City.
 - **Section 3**. This Resolution shall become effective immediately upon its adoption.

PASSED AND ADOPTED BY THE CITY COUNCIL OF THE CITY OF MARATHON, FLORIDA, THIS 12 DAY OF NOVEMBER, 2019.

THE CITY OF MARATHON

	Mayor Steven Cook
AYES: NOES: ABSENT: ABSTAIN:	
ATTEST:	
Diane Clavier, City Clerk	
(City Seal)	
APPROVED AS TO FORM AND LEGALICITY OF MARATHON, FLORIDA ONLY	TTY FOR THE USE AND RELIANCE OF THE
David Migut, City Attorney	

LOWER KEYS BUS SERVICE INTERLOCAL AGREEMENT

This agreement is made and entered into by Monroe County ("County"), a political subdivision of the State of Florida, whose address is 1100 Simonton Street, Key West, FL 33040, the City of Marathon ("MARATHON"), a municipal corporation of the State of Florida whose address is 9805 Overseas Highway, Marathon, FL 33050, and the City of Key West ("KEY WEST") whose address is 1300 White Street, Key West, FL 33040.

WITNESSETH:

WHEREAS, there is an agreement in effect between Miami-Dade County and a private bus company to provide a limited public transit system between Miami-Dade County and Marathon.

WHEREAS, COUNTY is authorized by Florida Statute Section 125.01(1)(1) to provide public transportation; and

WHEREAS, MARATHON and KEY WEST are each authorized by Florida Statute Section 166.021(1) to provide public transportation; and

WHEREAS, the parties desire to allocate the financial share of the public transportation costs in proportion to their jurisdictions ridership; and

WHEREAS, KEY WEST currently operates a public transit system and has experience in the operation of a public transportation system, public transportation grant processes and management as well as compliance with other Federal and State mandates, regulations and processes including Florida Statutes and the Code of Federal Regulations; and

WHEREAS, there are many reasons for implementing continuing public transit between Marathon and Key West, including but not limited to:

- a) Local residents who could work outside of the immediate vicinity of their residence if public transportation through a commuter bus system was available;
- b) The need for safety by reducing traffic on U.S. Highway 1, the single highway between Marathon and Key West;
- c) The desire of many travelers, particularly Europeans as determined by the COUNTY's Tourist Development Council, to use public transit systems to travel form Miami to Key West:
- d) The need to provide inter-island travel with a commuter us public transit system upon establishment of commercial airline service to Marathon; and
- e) The considerable number of local residents with leisure time for travel between the keys who either cannot or do not want to cope with traffic or parking problems; and

WHEREAS, KEY WEST, through its grant application experience, anticipates obtaining one or more Federal or State grants to initiate a commuter bus public transit system between Marathon and Key West, thereby keeping the costs as low as possible to the parties; and

WHEREAS, the parties are authorized by Section 163.01(4), Florida Statutes, to enter into an Interlocal Agreement to carry out their independent powers, and;

WHEREAS, the parties desire to provide a public transit system, connecting with the Miami-Dade to Marathon transit system to serve the Lower Keys from 50th Street, Marathon, to Key West;

NOW, THEREFORE, in consideration of the mutual promises and conditions contained herein, the parties agree as follows:

1. SCOPE.

The parties shall provide a limited schedule commuter bus public transit system between 50th Street, Marathon, to Key West (hereinafter "MARATHON-KEY WEST TRANSIT SYSTEM"). KEY WEST shall provide the equipment and drivers using its own transit service or by subcontracting the service if it is determined that subcontracting is more cost effective for all the parties. The initial route shall include a turn-around stop at 50th Street, Marathon and one designated bus stop each on the islands of Big Pine Key, Cudjoe Key, Sugarloaf Key, Saddlebunch Keys, and Big Coppitt Key, as well as a turn-around stop on College Road, Stock Island, Key West. The parties shall use their best efforts to schedule at least one trip in the early morning and one trip near the hour of 5:00 p.m. to loop around the island of Key West. Detailed scheduling shall be accomplished by KEY WEST transit staff with approval in writing by COUNTY's Administrator and MARATHON's City Manager. As long as the scheduling and operational changes do not affect the maximum funding committed by each party under this agreement, and as long as there are regularly scheduled bus stops on the specified islands, and the designated stops on Marathon and Stock Island, the chief administrative officer of each party may agree in writing to changes to the program, including additional bus stops, without requiring further approval by their respective governing bodies. During the term of this Agreement, the parties may have a study conducted periodically to further determine the actual use by residents and visitors in order to provide for additional or changed scheduled stops, costs and fares. The parties shall make adjustments to the services and funding to achieve the greatest benefit possible as indicated by the results of the study.

2. TERM.

- a. Subject to and upon the terms and conditions set forth herein, this Agreement shall continue in force for a term of 10 years commencing as of the 1st day of March, 2020 and ending on the 28th day of February 2030.
- b. The parties may extend this agreement upon the expiration of the term herein upon mutual agreement of the parties according to such terms and conditions as may be agreed to at the time of the extension

3. MANAGEMENT.

KEY WEST shall act as the operations manager of the commuter bus program, including but not limited to submitting grant applications, to federal and state agencies, administering all grants for the service to be provided providing the buses, drivers, maintenance, scheduling, and billing COUNTY and MARATHON for their share of costs pursuant to Paragraph 4.

4. **FUNDING AND PAYMENT.**

Each party shall pay a percentage of the expenses incurred equal to the past year's ridership share of all stops in their jurisdiction and as required in order to meet the match ratio for Federal and State Grant Assistance Programs. Each year, on the date of this agreements enaction, the parties will reallocate the share of expenses based upon the past years ridership share contingent upon annual appropriation by respective parties. The parties share of expenses for the initial year of this agreement shall be as shown in Exhibit A.

Payment shall be made as follows; payment for expenditures permissible by law shall be made pursuant to the Florida Prompt Payment Act, Section 218.70 F.S. et seq, through reimbursement to KEY WEST upon presentation of invoices, cancelled checks, and other documentation necessary to support a claim for reimbursement. The application for payment documents to the COUNTY and MARATHON must be presented as a certified statement signed by KEY WEST's Director of Transportation and notarized, declaring that the representation(s) in the invoice are true and correct.

KEY WEST may elect to have vendors, and contractors paid through the direct vendor method, upon submission of appropriate documentation as outlined above and a specific request that payment be made directly to the vendor or contractor rather than to KEY WEST.

5. IN-HOUSE RESOURCES AND OUTSOURCE SUPPLIERS.

COUNTY and MARATHON shall provide reasonable assistance with their own employees and equipment, as well as procurement processes, as requested by KEY WEST, to reduce costs. This may include, but not be limited to, matches with in-kind services for expenses for administrative and/or operational costs under the control of MARATHON and COUNTY as allowable by grant funding programs. COUNTY shall include in its Tourist Development Marketing activities a component of advertising and promotion of the service, particularly to the European and Asian markets.

6. SIGNAGE.

Portable or temporary advertising signs are prohibited. It is expected that permanent signage and signage which includes changing messages using lighting or magnetic letters will be permitted on bus(es). All bus stop signs shall be based on fixed route or demand route service and shall be mounted permanently in approved locations.

7. RECORDS – ACCESS AND AUDITS.

All parties shall maintain adequate and complete records for a period of four years after termination of this Agreement. Each party, its officers, employees, agents and auditors shall have access to the other parties' books, records, and documents, including those of contractors providing MARATHON-KEY WEST TRANSIT SYSTEM services, related to this Agreement upon request. The access to and inspection of such books, records, and documents by the parties shall occur during the regular office hours or as agreed.

8. RELATIONSHIP OF PARTIES.

The parties to the Agreement are independent of each other and shall at no time be legally responsible for any negligence on the part of the other parties, their employees, agents of

volunteers resulting in either bodily or personal injury or property damage to any individual, property or corporation.

9. TAXES.

The parties are not subject to taxes and assessments.

10. INSURANCE.

The parties to this agreement stipulate that each is a state of governmental entity as defined by the Florida Statutes and represents to the other that it has purchased suitable Public Liability, Vehicle Liability, and Workers' Compensation insurance, or is self-insured, in amounts adequate to respond to any and all claims under federal or state actions for civil rights violations, which are not limited by Florida Statutes Section 768.28 and Chapter 440, as well as any and all claims within the limitations of Florida Statutes Sections 768.28 and Chapter 440, as well as any and all claims within the limitations of Florida Statutes arising out of the activities governed by this agreement.

Each party agrees to keep in full force and effect the required insurance coverage during the term of the Agreement. If the Insurance policies originally purchased which meet the requirements of this agreement are cancelled, terminated or reduced in coverage, then the respective party must immediately substitute complying policies so that no gap in coverage occurs. Copies of current policy certificates shall be filed with the other parties whenever acquired or amended.

11. <u>RESTRICTIONS ON AGREEMENTS ENTERED PURSUANT TO THIS AGREEMENT.</u>

KEY WEST shall include, in all contracts funded under this agreement, the following terms:

- a. Anti-discrimination. Contractor agrees that it will not discriminate against employees or applicants for employment or against persons for any other benefit or service under this agreement because of their race, color, religion, sex, sexual-orientation, national origin, or physical or mental handicap where the handicap does not affect of an individual to perform in a position or employment, and to abide by all federal and state law regarding non-discrimination.
- b. Anti-kickback. Contractor warrants that no person has been employed or retained to solicit or secure this agreement upon an agreement or understanding for a commission, percentage, brokerage or contingent fee, and that no employee or officer of KEY WEST, MARATHON, or COUNTY has any interest, financially or otherwise, in contractor. For breach or violation of this warranty KEY WEST shall have the right to annul this agreement without liability, or in its discretion, to deduct from the agreement price or consideration, the full amount of such commission, percentage, brokerage or contingent fee. Contractor acknowledges that it is aware that funding for this agreement is available through KEY WEST, MARATHON and COUNTY and that violation of this paragraph may result in KEY WEST, MARATHON or COUNTY withdrawing funding for the Project

- c. Hold harmless/indemnification. Contractor acknowledges that this agreement is funded at least in part by Monroe County and the City of Marathon and agrees to indemnify and hold harmless COUNTY, MARATHON and KEY WEST and any of their officers and employees from and against any and all claims, liabilities, litigation, causes of action, damages, costs, expenses (including but not limited to fees and expense arising from any factual investigation, discovery or preparation for litigation), and the payment of any and all of the foregoing or any demands, settlements or judgements (collectively claims) arising directly or indirectly from any negligence or criminal conduct on the part of Contractor in performance of the terms of this agreement. The Contractor shall immediately give notice to COUNTY, MARATHON and KEY WEST of any suit, action or claim related this agreement.
- d. Insurance. Contractor agrees that it maintains in force as part of the operating expenses of this bus route extension, a liability insurance policy which will insure and indemnify the Contractor, COUNTY, MARATHON, and KEY WEST from any suits, claims or actions brought by any person or person and from all costs and expenses of litigation brought against the Contractor for such injuries to person or damage to property occurring during the agreement or thereafter that results from performance by Contractor of the obligations set forth in this agreement. At all times during the term of this agreement and for one year after the acceptance of the project, Contractor shall maintain on file with KEY WEST a certificate of the insurance of the carriers showing that the aforesaid insurance policy is in effect. The following coverage's shall be provided.
 - i. Workers Compensation insurance as required by Florida Statutes
 - ii. Commercial General Liability Insurance with minimum limits of \$1,000,000.00 per occurrence for bodily injury, personal injury and property damage
 - iii. Comprehensive Auto/Vehicle Liability Insurance with minimum limits of \$1,000,000.00 combined single limit per occurrence

KEY WEST, COUNTY, and MARATHON shall be named as additional insureds, except on Workers Compensation insurance policies. The policies shall provide no less than 30 days notice of cancellation, non-renewal or reduction of coverage.

At all times during the term of this agreement and for one year after acceptance of the project, Contractor shall maintain on file with KEY WEST a certificate of insurance showing that the aforesaid insurance coverage's are in effect.

- e. Licensing and Permits. Contractor warrants that it shall have, prior to commencement of work under this agreement and at all times during said work, all required licenses and permits whether required by federal or state law, or Monroe County or any applicable municipal ordinance.
- f. Right to Audit. The Contractor shall keep such records as are necessary to document the performance of the agreement and expenses as incurred, and give access

to these records at the request of KEY WEST, MARATHON, or the COUNTY, the Sate of Florida or authorized agents and representatives of said government bodies.

12. HOLD HARMLESS.

COUNTY, as a state agency or subdivision defined in Section 768.28, Florida Statutes, agrees to be fully responsible to the limits set forth in such statute for its own negligent acts or omissions, or intentional tortuous actions, which result in claims or suits against either COUNTY, MARATHON or KEY WEST, and agrees to be liable to the statutory limits for any damages proximately caused by said acts or omissions, or intentional tortious acts.

MARATHON, as a political sub-division of the State of Florida, as defined in Section 768.28, Florida Statutes, agrees to be fully responsible to the limits set forth in such statute for its own negligent acts or omissions, or intentional tortuous acts, which result in claims or suits against either the MARATHON, KEY WEST or COUNTY and agrees to be liable to the statutory limits for any damages proximately caused by said acts or omissions, or intentional tortious acts.

KEY WEST, as a political sub-division of the State of Florida, as defined in Section 768.28, Florida Statutes, agrees to be fully responsible to the limits set forth in such statute for its own negligent acts or omissions, or intentional tortuous acts, which result in claims or suits against either the KEY WEST, COUNTY or MARATHON, and agrees to be liable to the statutory limits for any damages proximately caused by said acts or omissions, or intentional tortious acts.

Nothing contained in this Section shall be construed to be a waiver by either party of any protections under sovereign immunity, Section 768.28 Florida Statutes, or any other similar provision of law. Nothing contained herein shall be construed to be a consent by either party to be sued by third parties in any matter arising out of this or any other Agreement.

13. NON-DISCRIMINATION.

The parties, each for itself, its personal representatives, successors in interest, and assigns, as a part of the consideration hereof, does hereby covenant and agree that no person shall be discriminated against in the provision of services or award of contracts under this Agreement as provided under Federal and Sate law, and applicable local ordinance on the grounds of race, color, or national origin.

The Parties agree that there will be no discrimination against any person, and it is expressly understood that upon determination by a court of competent jurisdiction that discrimination has occurred, this Agreement automatically terminates without any further action on the part of any party, effective the date of the court order. The Parties agree to comply with all Federal and Florida statutes, and all local ordinances, as applicable, relating to nondiscrimination. These include but are not limited to: 1) Title VII of the Civil Rights Act of 1964 (PL 88-352), which prohibit discrimination in employment on the basis of race, color, religion, sex, and national origin; 2) The title IX of the Education Amendment of 1972, as amended (20 USC ss. 1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; 3) Section 504 of Rehabilitation Act of 1973, as amended (20 USC s. 794), which prohibits discrimination on

the basis of handicaps; 4) The Age Discrimination Act of 1975, as amended (42 USC ss, 6101-6107) which prohibits discrimination on the basis of age; 5) The Drug Abuse Office and Treatment Act of 1972 (PL 92-255), as amended, relating to the nondiscrimination on the basis of drug abuse; 6) The Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (PL 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; 7) The Public Health Service Act of 1912, ss. 523 and 527 (42 USC ss. 690dd-3 and 290ee-3), as amended, relating to confidentiality of alcohol and drug abuse patent records; 8) Title VIII of the Civil Rights Act of 1968 (42 USC s. 3601 et seq.), as amended, relating to nondiscrimination in the sale, rental, or financing of housing; 9) The Americans with Disabilities Act of 1990 (42 USC s. 12101), as amended from time to time, relating to nondiscrimination in employment on the basis of disability; 10) Monroe County Code Chapter 14, Article II, which prohibits discrimination on the basis of race, color, sex, religion, national origin, ancestry, sexual orientation, gender identity or expression, familial status or age; (11) Code of Ordinance of the City of Key West Section 38-191 et set and Section 38-260 and (12) any other nondiscrimination provision in any Federal or state statutes which may apply to the parties to, or the subject matter of, the Agreement.

14. TERMINATION.

KEY WEST may terminate this agreement at any time upon thirty days notice to the other parties sent by certified mail to addresses of the parties previously stated above. MARATHON and COUNTY may terminate this Agreement at any time upon sixty days notice to the other parties.

15. ASSIGNMENT.

No Party may assign this Agreement or assign or subcontract any of its obligations under this Agreement other than as specified without the approval of the governing boards of the other Parties. All the obligations of this Agreement will extend to and bind the legal representatives, successors and assigns of the Parties.

16. SUBORDINATION.

This Agreement is subordinate to the laws and regulations of the United States, the State of Florida, COUNTY, MARATHON, and KEY WEST whether in effect on the commencement of this Agreement or adopted after that date.

17. GOVERNING LAWS/VENUE.

This Agreement is governed by the laws of the State of Florida and the United States. Venue for any dispute arising under this Agreement must be in Monroe County, Florida. In the event of any litigation, the prevailing party is entitled to a reasonable attorney's fee and costs.

18. ETHICS CLAUSE.

KEY WEST and MARATHON each warrant that is has not employed, retained or otherwise had act on its behalf any former COUNTY officer or employee subject to the prohibition of Section 2 of Ordinance No. 010-1990 or any COUNTY officer or employee in violation of Section 3 of Ordinance No. 010-1990. For breach or violation of this provision the COUNTY may, in its discretion, from the agreed payments or otherwise recover the full amount of any

fee, commission, percentage, gift or consideration paid to the former COUNTY officer or employee.

19. CONTRUCTION.

This Agreement has been carefully reviewed by each of the parties. Therefore, this Agreement is not to be construed against any party on the basis of authorship.

20. NOTICES.

Notices in this Agreement, unless otherwise specified, must be sent by certified mail to the following:

COUNTY:

County Administrator 1100 Simonton Street Key West, FL 33040

CITY OF MARATHON:

City Manager 9805 Overseas Highway Marathon, Florida 33050

CITY OF KEY WEST

City Manager

P.O. Box 1409

Key West, Florida 33041

21. FULL UNDERSTANDING.

This Agreement is the parties' final mutual understanding. It replaces any earlier agreements or understanding, whether written or oral. This Agreement Cannot be modified or replaced except by another written or signed agreement.

THE REMAINDER OF THIS PAGE HAS BEEN INTENTIONALLY LEFT BLANK.

IN WITNESS WHEREOF, each party has caused this Agreement to be executed by its duly authorized representative.

(SEAL) ATTEST: KEVIN MADOK, CLERK	BOARD OF COUNTY COMMISSIONERS OF MONROE COUNTY, FLORIDA
By: Deputy Clerk	By: Mayor Sylvia Murphy
Approved as to form:	Date:
Assistant County Attorney	
(SEAL) ATTEST: DIANE CLAVIER	CITY OF MARATHON
By: Deputy Clerk	By: Mayor John Bartus
Approved as to form:	Date:
City Attorney	
(SEAL) ATTEST: CHERI SMITH	CITY OF KEY WEST
By: Deputy Clerk	By: Mayor Teri Johnston
Approved as to form:	Date:
City Attorney	

Lower Keys Shuttle Costs

193,400	en	33%	Marathon					
193,400	6A	33%	Monroe					
193,400	S	33%	Key West	\$ 580,200 Key West	\$1,160,400	S	1,160,400	40
\$ each		%	Junsdiction	FDOT 50%	Total	New Service	rent Service	Cur
nt Ratio	mer	Current Pay		ment	by Current Agreemen	1	rent Service	Curr

Expanded Servi	ervice, by C	urrent Agi	reement		Current Pay	me	nt Ratio
Current Service	New Service	Total	FDOT 50%	Jurisdiction	3°		Seach
\$ 1,160,400	\$ 153,966	\$1,314,006	0,	657 003 Key West	33%	en	219,001
				Monroe	33%	S	219,001
				Marathon	33%	w	219,001

Ext	Expanded Service,	77	ew Ratio	by New Ratio Agreement		Current Pay) He	nt Ratio
Curr	rent Service	New Service	Total	FDOT 50%	Junsdiction	×		\$ each
s	1 150 400	\$ 153,606	6 \$1,314,006	\$ 657,003	Key West	34%	(I)	223,381
					Monroe	42%	S	275,941
					Marathon	240%	0	157 681

Difference from Current Agreement, Current Service

400	ALC JOY	ŋ
43%	82 541	50
16%	29.981	60
%	u	

EXHIBIT A.

Cost of Lower Keys Shuttle for 8 hours per day = \$114.29

West	
34%	LKS Ridership