

# City of Marathon, Florida

Comprehensive Annual Financial Report  
Fiscal Year Ended September 30, 2019



Prepared by the  
Finance Department

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## INTRODUCTORY SECTION

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## **CITY OF MARATHON, FLORIDA**

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9805 Overseas Highway, Marathon, Florida 33050  
Phone: (305) 743-0033 Fax: (305) 743-3667

March 30, 2020

To the Honorable Mayor,  
Members of the Governing Council,  
and Citizens of the City of Marathon:

It is our pleasure to submit to you the Comprehensive Annual Financial Report of the City of Marathon, Florida for the fiscal year ended September 30, 2019.

State law requires that all general-purpose local governments publish within nine months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with auditing standards generally accepted in the United States and Government Auditing Standards by a firm of licensed certified public accountants.

This report consists of management's representations concerning the finances of the City of Marathon. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Marathon has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Marathon's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of Marathon's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Marathon's financial statements have been audited by Keefe, McCullough & Co. LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Marathon for the fiscal year ended September 30, 2019, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Marathon's financial statements for the fiscal year ended September 30, 2019, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

In addition to meeting the requirements set forth above, the independent audit was also designed to meet the special needs of federal and state grantor agencies as provided for in the Federal Single Audit Act, Office of Management and Budget (OMB) Uniform Guidance and Florida Single Audit Act in accordance with Chapter 10.550, Rules of the Auditor General. These standards require the independent auditor to report not only on the fair presentation of the basic financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal and state awards. These reports are presented in the compliance section of this report.



## CITY OF MARATHON, FLORIDA

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In accordance with Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*, GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Marathon's MD&A can be found immediately following the independent auditor's report on the basic financial statements.

### **Profile of the Government**

The City of Marathon, incorporated November 30, 1999, with a population of 8,593 residents, is located approximately one hour from Key West, Florida and Key Largo, Florida. Marathon is known as the "Heart of the Florida Keys." Its boundaries run from the east end of the Seven Mile Bridge, mile marker 47, to the west end of Tom's Harbor Bridge, approximately mile marker 60. The islands of Marathon include Boot Key, Knights Key, Hog Key, Vaca Key, Stirrup Key, Crawl and Little Crawl Key, East and West Sister's Island, Deer Key, Little Deer Key, Fat Deer Key, Long Point Key, and Grassy Key. The City of Marathon is empowered to levy a property tax on both real and personal properties located within its boundaries. It also is empowered by state statute to extend its corporate limits by annexation, which occurs when deemed appropriate by the City Council.

The City of Marathon operates under the council-manager form of government. Policy-making and legislative authority are vested in a governing council consisting of the mayor and four other members. The City Council is responsible, among other things, for passing ordinances, resolutions, and regulations governing the city, adopting the budget, and appointing the city manager, city attorney, and members of various boards. The City Manager is responsible for carrying out the policies and ordinances adopted by the City Council, for overseeing the day-to-day operations of the City, appointing the heads of the various departments, and submission of the budget to City Council for approval. The mayor and four council members are elected at large every three years with a term limit of two consecutive terms.

The City of Marathon provides a wide variety of services, including police, fire protection, and emergency medical services; the construction and maintenance of highways, streets and other infrastructure; planning and zoning; building and code enforcement; and recreational activities and community events. The City also manages two enterprise funds; a City marina facility and a wastewater and stormwater utilities fund.

The financial reporting entity (the City of Marathon) includes all of the funds of the City. The City does not have any component units. A component unit is a legally separate entity for which the City is financially accountable or the nature and significance of the relationship between the City and the entity was such that exclusion would cause the City's financial statements to be misleading or incomplete.



## **CITY OF MARATHON, FLORIDA**

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The annual budget serves as the foundation for the City of Marathon's financial planning and control. All departments of the City of Marathon are required to submit requests for appropriation to the City Manager. The City Manager uses these requests as the starting point for developing a proposed budget. The City Manager then presents this proposed budget to City Council for review prior to September 1. The City Council is required to hold public hearings on the proposed budget and to adopt a final budget no later than September 30, the close of the City of Marathon's fiscal year. The appropriated budget is prepared by fund, function (e.g. public safety), and department (e.g. police). Department heads may make transfers within a department with the approval of the City Manager. Transfers of appropriations between departments, however, require the approval of the City Council. A budget-to-actual comparison for the general fund is included as Required Supplementary Information on page 61 following the notes to the basic financial statements. A budget-to-actual comparison for the street maintenance fund is also included as Required Supplementary Information following the notes to the basic financial statements on page 62. A budget-to-actual comparison for the capital infrastructure fund is included as other financial information on pages 75 and 76. For governmental funds, other than the general fund, street maintenance fund and capital infrastructure fund, this comparison is presented in the nonmajor governmental fund subsection of this report, on pages 77 and 78.

### **Factors Affecting Financial Condition**

#### **Local Economy**

The Florida Keys are often referred to as the "American Caribbean" and Marathon is known as "The Heart of the Keys." Marathon's ideal location between Key Largo and Key West makes it a desirable place in which to live and work. Tourism is an important economic engine. The local environment offers excellent sport fishing and recreational diving opportunities. The tropical climate, in addition to the recreational water activities, makes the City a major tourist destination as well as a desirable retirement and second home location. The Florida Keys have continually ranked among the top tourist destinations in the Country. In addition to tourism, commercial seafood harvesting is a significant aspect of the local economy as the Florida Keys are one of the largest providers of seafood products in the country, serving both national and international markets.

On September 10, 2017 The City was hit with a Category 4 hurricane, Irma. The City is focusing on the recovery of damaged infrastructure; however, the City of Marathon's economic outlook is strong. The tourism industry in the Florida Keys is both vibrant and has proven to be extremely resilient. The City experienced increased revenues due to increased building permits and ad-valorem tax increases. The City is experiencing growth in the commercial and residential sector with new; resorts, restaurants, businesses and residences coming online. In December 2019, the area's unemployment rate was 1.8%, the lowest in the State, compared with the statewide rate of 3.0%.

#### **Long-term Financial Planning and Relevant Financial Policies**

The City has a 5-Year Capital Plan and prioritizes needs based on its expected available resources. This effort identifies capital purchases that will be needed to continue its critical core public safety services, as well as other departmental needs.



## **CITY OF MARATHON, FLORIDA**

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The City has limited its borrowing to prudent levels that are able to be satisfied with existing revenue and cash flow projections. In order to minimize our debt issuance (and related costs) to when it is absolutely necessary, the City has a pay-as-you-go financing policy for CIP projects which includes:

- Projects having a small dollar value
- Projects which can be broken into phases with a portion completed each year without impairing the overall effectiveness of the project
- Projects which are of a recurring nature
- Projects where the assets acquired will have relatively short useful lives.

The City has adopted a cash management policy that is designed to maintain earnings free from risk, maintain adequate liquidity to meet the City's obligations, and maximize investment return. To ensure the safety of the City's funds, all investments are with depositories that are qualified under Florida law and thus are fully collateralized in accordance with Chapter 280 of the State statutes.

### **Major Initiatives**

On September 10, 2017 The City of Marathon was hit with a Category 4 hurricane. Hurricane Irma caused severe damage to City infrastructure, commercial and residential properties. Over 400 homes were destroyed, placing a greater strain on affordable housing. The City obtained a line of credit to help cash flow recovery efforts while reimbursement from the State and Federal government are sought. The City has begun the process of recovery and is using this time to focus on the redevelopment and mitigation of older amenities and plans to focus on creating sufficient modern accommodations to make Marathon the family fun destination of the Florida Keys.

Once infrastructure recovery efforts are substantially complete the City will continue to pursue its long-term goals as outlined in the Five Year Capital Improvement Plan. The City continues to devote resources to affordable housing, transportation and traffic concerns. The City also has various bridge repair, culvert and canal restoration efforts underway. Other major projects currently included in the Five Year Capital Improvement Plan are:

- The development of a community center
- Improvements at City parks and beaches
- The continued implementation of the Fire Safety Program

### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Marathon for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended September 30, 2018. This was the sixteenth consecutive year that the City of Marathon achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.



## CITY OF MARATHON, FLORIDA

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A Certificate of Achievement is valid for a period of one year only. We believe that the September 30, 2019 Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been accomplished without the dedicated and efficient service of the entire staff of the finance department. We would like to express our appreciation to all members of other City departments who assisted and contributed to the preparation of this report. We would also like to express a special note of thanks to our independent certified public accountants, Keefe, McCullough & Co., LLP, for their cooperation and assistance. Their professional approach and high standards in the conduct of their independent audit of the City's financial records and transactions is greatly appreciated.

Respectfully submitted,



Charles Lindsey  
City Manager



Jennifer Johnson  
Finance Director

# **CITY OF MARATHON, FLORIDA**

## **LIST OF PRINCIPAL OFFICIALS**

SEPTEMBER 30, 2019

### **CITY COUNCIL**

John Bartus, Mayor  
Steven Cook, Vice-Mayor

Dr. Dan Zieg, Councilmember  
Luis Gonzalez, Councilmember  
Mark Senmartin, Councilmember

### **CITY MANAGER**

Charles Lindsey

### **CITY CLERK**

Diane Clavier

### **CITY ATTORNEY**

David Migut

### **FINANCE DIRECTOR**

Jennifer Johnson

### **CITY AUDITORS**

Keefe McCullough  
CPA's + Trusted Advisors



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Marathon  
Florida**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

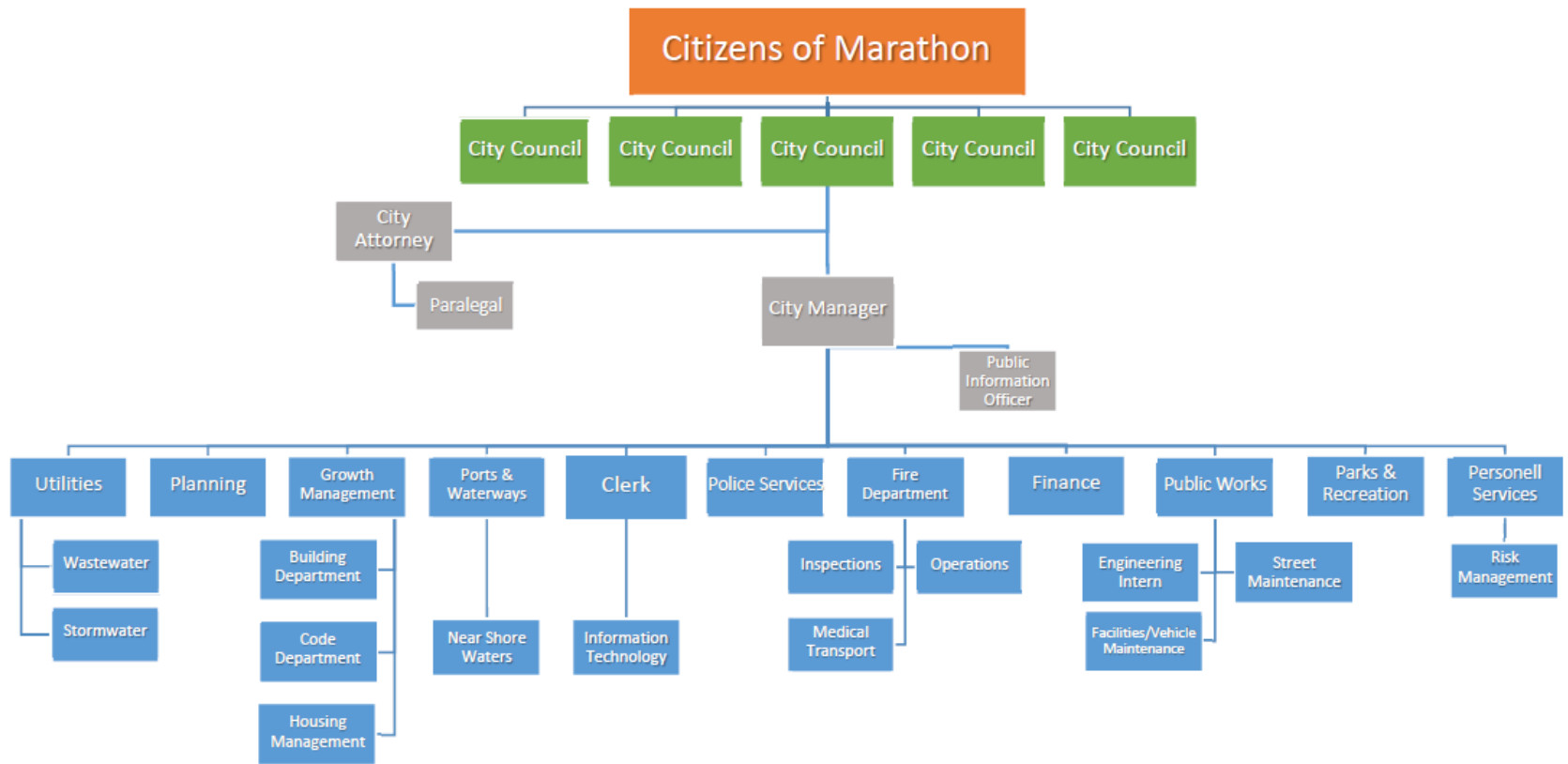
**September 30, 2018**

*Christopher P. Monill*

Executive Director/CEO



## City of Marathon Organizational Chart 2019





## FINANCIAL SECTION

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## INDEPENDENT AUDITOR'S REPORT

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## INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council  
City of Marathon, Florida  
Marathon, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Marathon, Florida (the "City") as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2019 and the respective changes in financial position, and, where applicable cash flows, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the schedules related to pensions and other post-employment benefits on pages 4 through 15 and pages 64 through 72, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, budgetary comparison information, other financial information and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and state financial assistance is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and *Chapter 10.550, Rules of the Florida Auditor General*, and is also not a required part of the basic financial statements.

The budgetary comparison information, other financial information and the schedule of expenditures of federal awards and state financial assistance is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison information, other financial information and the schedule of expenditures of federal awards and state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 30, 2020, on our consideration of the City's internal control over financial reporting and on our test of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

KEEFE MCCULLOUGH

Fort Lauderdale, Florida  
March 30, 2020

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## MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

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As management of the City of Marathon, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2019. We encourage readers to consider the information presented here in conjunction with the additional information that we have furnished in our letter of transmittal, which can be found on pages i through v of this report.

Fund-based financial reporting and government-wide reporting are not viewed as being in conflict; however, they are not comparable. A significant portion of this analysis focuses on the changes in the government-wide statements, while still providing information on the City's fund-based comparative changes.

### **Financial Highlights**

- The assets of the City of Marathon exceeded its liabilities at the close of the most recent fiscal year by \$ 131,216,726 (net position), as compared with \$ 113,437,809 for the previous year. Of this amount, \$ 28,010,159 (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors as compared with \$ 14,280,122 for the previous year.
- The City's total net position increased by \$ 17,778,917 or 15.67% during the current fiscal year. Included in the total net position is governmental net position that increased by \$ 9,595,008 and business-type activities net position that increased by \$ 8,183,909.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$ 7,682,718, an increase of \$ 5,956,962 in comparison with the prior year. Of this total amount, none of it is available for spending at the City's discretion, as the unassigned fund balance in the General Fund is in a deficit situation due to the timing difference between expending funds on Hurricane Irma recovery efforts, and when Federal Emergency Management Agency (FEMA) and the State of Florida public assistance projects are obligated and funding is available for reimbursement to the City. The City is currently interfund borrowing to cash flow the General Fund until reimbursement is received. The City also secured a \$ 9,750,000 line of credit with First State Bank of the Florida Keys, of which \$ 0 was drawn down at September 30, 2019.
- The City's total debt decreased by \$ 3,193,300 (5.18%) during the current fiscal year due to annual payments.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Marathon's basic financial statements. The City's basic financial statements contain three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### **Government-wide Financial Statements**

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenditures are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g. earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Marathon that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, community services (public works, street and bridge maintenance, parks and recreation), public safety (fire, EMS, police), and community development (planning, building, code). The business-type activities of the City include a full-service marina and a wastewater and stormwater utility.

The government-wide financial statements can be found on pages 16 and 17 of this report.

## Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Marathon, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Marathon can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

The City of Marathon previously implemented Governmental Accounting and Financial Standards Board (GASB) Statement No. 54 *Fund Balance Reporting and Governmental Fund Type Definitions*. The objective of Statement No. 54 is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. Fund balances are now presented in the following classifications:

**Non-Spendable Fund Balance** - Amounts that are not in a spendable form (for example, inventory, long-term portion of loans, prepaid expenses, and notes receivable), or are required to be maintained intact (for example, the principal of an endowment fund).

**Restricted Fund Balance** - Amounts that can be spent only for the specific purposes stipulated by external resource providers (i.e. grant providers), constitutionally, or through enabling legislation (legislation that creates a new revenue source and restricts its use). Effectively, a restriction may be changed or lifted only with the consent of resource providers.

**Committed Fund Balance** - Amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority (i.e. City Council). Commitments may be changed or lifted only by the government taking the same formal action that imposed the constraint originally.

**Assigned Fund Balance** - Amounts intended to be used by the government for a specific purpose. Intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority (the authority for making an assignment is not required to be the government's highest level of decision making authority).

**Unassigned Fund Balance** - the residual classification for the General Fund and includes all amounts not contained in other classifications. Unassigned amounts are technically available for any purpose.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between *governmental funds* and *governmental activities*.

The City of Marathon maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Street Maintenance Fund, and Capital Infrastructure Fund, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* on pages 73 and 74 of this report.

The City of Marathon adopted an annual appropriated budget for its General Fund, four of its special revenue funds, the Capital Project Fund and the Debt Service Fund. A budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with this budget (page 61). A budgetary comparison schedule has also been provided for the major special revenue fund, which is the Street Maintenance Fund (page 62) and the Capital Infrastructure Fund, which is a capital project fund (pages 75 and 76).

The governmental fund financial statements can be found on pages 18 through 21 of this report.

**Proprietary funds.** The City of Marathon maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its wastewater and stormwater utility and its marina.

Proprietary funds provide the same type of information as the government-wide statements, only in more detail. The proprietary fund financial statements provide information for the wastewater and stormwater utilities and the marina (nonmajor).

The proprietary fund financial statements can be found on pages 22 through 25 of this report. Data from the only nonmajor proprietary fund, the Marina Enterprise Fund, is also included in this presentation.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The Firefighters' Pension Trust Fund is the only fiduciary fund for the City.

The basic fiduciary fund financial statements can be found on pages 26 and 27 of this report.

## Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 28 through 60 of this report.

## Other Information

In addition to the basic financial statements and the accompanying notes, this report also presents certain *required supplementary information*, concerning the City of Marathon's budgetary comparison schedules for the General Fund and major special revenue fund and the progress in funding its obligation to provide pension benefits to certain employees and council members, as well as other post-employment benefits.

Required supplementary information can be found on pages 61 through 72 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 73 through 78 of this report.

## Government-wide Financial Analysis

**Net Position:** As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Marathon, assets exceeded liabilities by \$ 131,216,726 at the close of the most recent fiscal year, compared to net position of \$ 113,437,809 the prior year.

### City of Marathon's Net Position

	Governmental Activities		Business-Type Activities		Total	
	2019	2018	2019	2018	2019	2018
Current and other assets	\$ 14,739,059	\$ 5,536,381	\$ 22,277,099	\$ 18,678,954	\$ 37,016,158	\$ 24,215,335
Capital assets (net)	39,781,880	37,906,460	118,355,880	118,710,452	158,137,760	156,616,912
Total assets	54,520,939	43,442,841	140,632,979	137,389,406	195,153,918	180,832,247
Deferred outflows of resources	518,036	706,403	2,892	3,364	520,928	709,767
Current and other liabilities	2,367,633	1,340,852	7,065,592	7,885,120	9,433,225	9,225,972
Long term liabilities	6,955,932	6,449,101	47,026,514	51,137,085	53,982,446	57,586,186
Total liabilities	9,323,565	7,789,953	54,092,106	59,022,205	63,415,671	66,812,158
Deferred inflows of resources	1,020,705	1,259,594	21,744	32,453	1,042,449	1,292,047
Net position:						
Net investment in capital assets	32,346,880	31,361,460	67,362,414	63,683,687	99,709,294	95,045,147
Restricted	3,497,273	4,112,540	-	-	3,497,273	4,112,540
Unrestricted (deficit)	8,850,552	(374,303)	19,159,607	14,654,425	28,010,159	14,280,122
Total net position	\$ 44,694,705	\$ 35,099,697	\$ 86,522,021	\$ 78,338,112	\$ 131,216,726	\$ 113,437,809

The largest portion of the City's net position (75.99%) reflects its investment in capital assets (e.g. land, building, and equipment), less any related debt used to acquire those assets that are still outstanding. This investment in capital assets reflects a 4.91% increase from the prior year. The City uses its capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**City of Marathon**  
**Management's Discussion and Analysis**  
**September 30, 2019**

An additional portion of the City's net position, \$ 3,497,273 (2.67%), represents resources that are subject to external restrictions on how they may be used. This represents a decrease of 14.96% from the previous year's balance of \$ 4,112,540. The remaining balance of unrestricted net position \$ 28,010,159 (21.34%) may be used to meet the City's ongoing obligations to citizens and creditors.

**Changes in Net Position**

Governmental activities and business-type activities increased the City's net position by \$ 17,778,917 from the previous fiscal year. The relevant revenue and expense categories and their effect on net position are summarized in the table below. The information presented in this table will be used in the subsequent discussion of governmental and business-type activities:

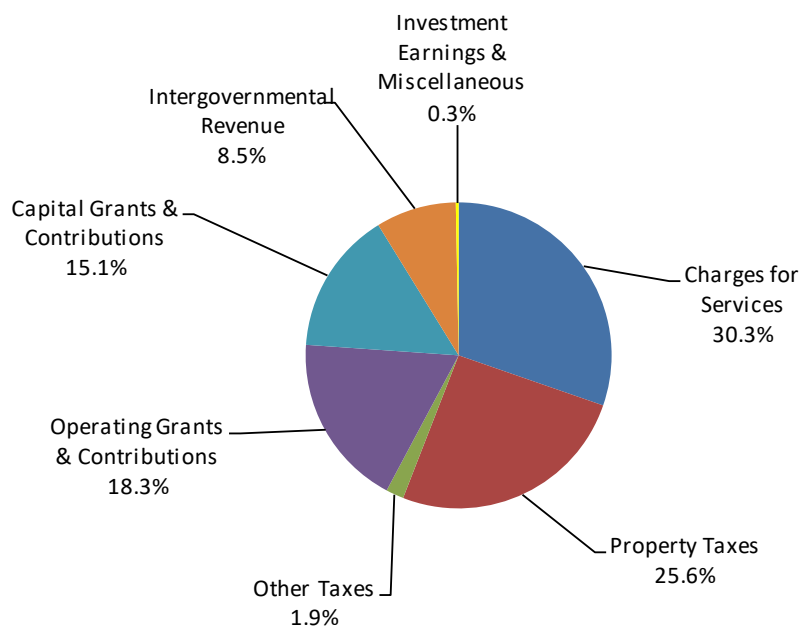
**City of Marathon's Changes in Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2019	2018	2019	2018	2019	2018
Revenues:						
Program revenues:						
Charges for services	\$ 7,529,118	\$ 6,049,966	\$ 7,693,897	\$ 7,479,813	\$ 15,223,015	\$ 13,529,779
Operating grants and contributions	4,553,389	1,062,030	5,022,018	942,573	9,575,407	2,004,603
Capital grants and contributions	3,754,846	3,188,292	11,599,984	13,427,627	15,354,830	16,615,919
General revenues:						
Property taxes	6,351,257	6,011,774	-	-	6,351,257	6,011,774
Other taxes	472,628	501,700	-	-	472,628	501,700
Intergovernmental revenues	2,124,983	1,909,914	-	-	2,124,983	1,909,914
Investment earnings	76,554	75,338	154,963	87,334	231,517	162,672
Gain (loss) on disposal of capital assets	(86,732)	-	94,239	20,637	7,507	20,637
Miscellaneous	78,220	47,720	-	-	78,220	47,720
<b>Total revenues</b>	<b>24,854,263</b>	<b>18,846,734</b>	<b>24,565,101</b>	<b>21,957,984</b>	<b>49,419,364</b>	<b>40,804,718</b>
Expenses:						
General government	3,550,307	16,032,764	-	-	3,550,307	16,032,764
Public safety	6,401,157	6,076,722	-	-	6,401,157	6,076,722
Community services	3,185,896	2,904,035	-	-	3,185,896	2,904,035
Community development	1,549,785	1,635,692	-	-	1,549,785	1,635,692
Interest on long-term debt	282,110	240,068	-	-	282,110	240,068
Marina	-	-	816,160	783,531	816,160	783,531
Wastewater	-	-	9,447,716	9,660,919	9,447,716	9,660,919
Stormwater	-	-	6,407,316	2,600,382	6,407,316	2,600,382
<b>Total expenses</b>	<b>14,969,255</b>	<b>26,889,281</b>	<b>16,671,192</b>	<b>13,044,832</b>	<b>31,640,447</b>	<b>39,934,113</b>
<b>Increase in net position before transfers</b>	<b>9,885,008</b>	<b>(8,042,547)</b>	<b>7,893,909</b>	<b>8,913,152</b>	<b>17,778,917</b>	<b>870,605</b>
Transfers	(290,000)	(653,249)	290,000	653,249	-	-
<b>Increase/(Decrease) in net position</b>	<b>9,595,008</b>	<b>(8,695,796)</b>	<b>8,183,909</b>	<b>9,566,401</b>	<b>17,778,917</b>	<b>870,605</b>
<b>Net position-beginning</b>	<b>35,099,697</b>	<b>43,795,493</b>	<b>78,338,112</b>	<b>68,771,711</b>	<b>113,437,809</b>	<b>112,567,204</b>
<b>Net position-ending</b>	<b>\$ 44,694,705</b>	<b>\$ 35,099,697</b>	<b>\$ 86,522,021</b>	<b>\$ 78,338,112</b>	<b>\$ 131,216,726</b>	<b>\$ 113,437,809</b>

Governmental activities increased the City of Marathon's net position by \$ 9,595,008 as compared to a decrease in net position of \$ 8,695,796 in the prior fiscal year.

Program revenues, comprised of charges for services as well as operating and capital grants, and contributions represent 63.7% of the governmental activities total revenues. Property taxes, which represent 25.6% of total revenues for governmental activities, are non-program specific and are used to fund all activities not covered by program revenues.

#### **Revenue Sources - Governmental Activities**



#### **Business-Type Activities**

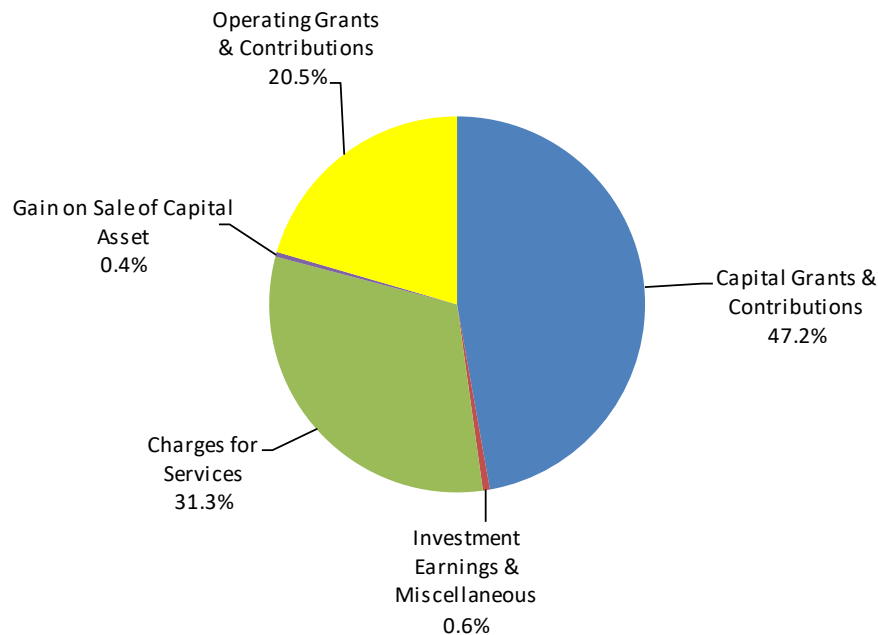
Business-type activities increased the City of Marathon's net position by \$ 8,183,909.

This is the sixteenth year of operation for the Marina Enterprise Fund, and the fourteenth year of operation for the Wastewater and Stormwater Utility Enterprise Fund.

- In total, the City's business-type activities reflected an operating loss of \$ 7,846,618. This is primarily due to the Wastewater and Stormwater's operating loss of \$ 7,924,190. The operating loss is primarily due to the provision for depreciation of \$ 4,822,582.
- The Marina Fund's operating income of \$ 77,572 is up \$ 76,836 from its operating income from the previous year of \$ 736.



Capital grants and contributions represent 47.2% of the total business-type revenues.



### Financial Analysis of the Government's Funds

As noted earlier, the City of Marathon uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Marathon's governmental funds reported combined ending fund balances of \$ 7,682,718 an increase of \$ 5,956,962 in comparison with the prior year. Of this total amount, none of it is available for spending at the City's discretion, as the *unassigned fund balance* in the General Fund is in a deficit situation of \$ (1,020,937) due to the timing difference between expending funds on Hurricane Irma recovery efforts, and when Federal Emergency Management Agency (FEMA) and the State of Florida public assistance projects are obligated and funding is available for reimbursement to the City. The City is currently interfund borrowing to cash flow the General Fund until reimbursement is received. The City also secured a \$ 9,750,000 line of credit with First State Bank of the Florida Keys, of which \$ 0 was drawn down at September 30, 2019. The remainder of fund balance: \$ 65,631 is restricted for police education, \$ 311,514 is restricted for firefighter pension, \$ 1,346,910 is restricted for street maintenance projects, \$ 1,773,218 is restricted for capital projects, \$ 355,951 is *nonspendable fund balance* for prepaid items, \$ 4,855,431 is *committed fund balance* to indicate that it is not available for new spending because it is already committed for a variety of restricted purposes.

**General Fund:** The General Fund is the main operating fund of the City of Marathon. At the end of the current fiscal year, unassigned fund balance (deficit) of the General Fund was \$ (1,020,937) while total fund balance (deficit) was \$ (287,841).

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The fund balance of the City of Marathon's General Fund increased by \$ 5,914,461 during the current fiscal year. Total General Fund revenues increased 23% while expenditures decreased 50%, due to Hurricane Irma recovery efforts in 2018.

The amount of General Fund revenue by type, the percent of the total and the amount of change compared to last fiscal year are shown in the following schedule:

	2019 Amount	Percentage of Total	2018 Amount	Percentage of Total	Increase (Decrease) From 2018	Percentage of Increase (Decrease)
Revenues:						
Property taxes	\$ 6,351,257	39%	\$ 6,011,774	47%	\$ 339,483	6%
Intergovernmental	3,979,592	25%	2,039,387	15%	1,940,205	95%
Licenses and permits	3,756,614	23%	2,944,187	22%	812,427	28%
Charges for services	1,388,284	9%	1,500,628	11%	(112,344)	-7%
Fines and forfeitures	141,389	1%	106,266	1%	35,123	33%
Communication services taxes	472,628	3%	501,700	4%	(29,072)	-6%
Miscellaneous	45,360	0%	54,576	0%	(9,216)	-17%
Total revenues	\$ 16,135,124	100%	\$ 13,158,518	100%	\$ 2,976,606	23%

- Intergovernmental revenue increased \$ 1,940,205 (95%) primarily due to grant revenue reimbursements related to Hurricane Irma recovery efforts that were received from the Federal Emergency Management Agency (FEMA) and the State of Florida.
- Licenses and permits revenue increased \$ 812,427 (28%) due to an increase in building permit fee activity related to new development, redevelopment (e.g. local hospital) and Hurricane Irma recovery efforts.

Expenditures in the General Fund are shown in the following schedule:

	2019 Amount	Percentage of Total	2018 Amount	Percentage of Total	Increase (Decrease) From 2018	Percentage of Increase (Decrease)
Expenditures:						
City Council	\$ 563,359	5%	\$ 434,655	2%	\$ 128,704	30%
Administration	1,815,150	15%	1,705,466	7%	109,684	6%
Legal	493,473	4%	278,789	1%	214,684	77%
Police services	1,715,543	14%	1,523,248	6%	192,295	13%
Fire/EMS	4,206,355	36%	4,028,998	17%	177,357	4%
Public works	276,038	2%	268,665	1%	7,373	3%
Parks and recreation	1,306,606	11%	1,159,402	5%	147,204	13%
Bridge and near shore waters	33,273	0%	29,266	0%	4,007	14%
Non departmental	138,728	1%	13,165,616	55%	(13,026,888)	-99%
Community development	1,434,355	12%	1,514,815	6%	(80,460)	-5%
Interest	29,101	0%	27,608	0%	1,493	5%
Total expenditures	\$ 12,011,981	100%	\$ 24,136,528	100%	\$ (12,124,547)	-50%

- Non departmental expenditures decreased \$ 13,026,888 (99%) due to 2018 Hurricane Irma recovery efforts related to debris removal, and life, health and safety protection costs incurred during the prior fiscal year.
- Legal expenditures increased by \$ 214,684 (77%) due to outsourced services for litigation matters.

**Other governmental funds:** Significant items pertaining to other governmental funds are as follows:

- The Street Maintenance Fund decreased its fund balance by \$ 5,282 due to an ongoing Aviation Blvd. Pedestrian Trail Project.
- The Capital Infrastructure Fund decreased its fund balance by \$ 859,698 due to an ongoing Sombrero Beach Hurricane Irma recovery project.

**Proprietary Funds:** In addition to the items already addressed in the discussion of the City's business-type activities, other significant items pertaining to the City's business-type activities are as follows:

**Wastewater and Stormwater Utility Fund**

- The City-wide stormwater collection and wastewater collection and treatment systems have been online and operating since the end of fiscal year 2013. This activity resulted in an increase in the Wastewater and Stormwater Utility Fund net position of \$ 8,056,141 which is mainly attributed to grant reimbursements of \$ 11,130,537.

**Marina Fund**

- The activities at the City's marina resulted in an increase of net position of \$ 127,768.

**General Fund Budgetary Highlights**

Differences between the original budget and the final amended budget resulted in a decrease of \$ 6,865,952 in total budgeted revenues, and a decrease of \$ 11,116,780 in total budgeted expenditures. The significant changes to the individual departments (budgetary level of control for the General Fund) from the original to the final amended budget can be briefly summarized as follows:

- Revenues were increased for unanticipated increases in building permit fees \$ 2,002,720, fire inspection fees \$ 370,600 and insurance recoveries of \$ 870,615.
- Revenues were decreased by \$ 9,959,765 for anticipated FEMA and State of Florida grant revenue reimbursements that were not received.
- Non departmental expenditures were decreased by \$ 10,299,000 due to the 2017 line of credit payoff being less than anticipated.

Actual expenditures were \$ 154,495 below the final budgeted amounts. The significant variances can be summarized as follows:

- Public Safety (\$ 86,117), and Community Development (\$ 68,310) were under budget due to operating costs being less than projected.

Resources available for appropriations were \$ 418,589 under the budgeted amount. The significant variances can be summarized as follows:

- Licenses and permit revenues were \$ 261,631 under budget due to activity being less than projected.
- Charges for services were \$ 178,304 under budget due to collections being less than expected.

### Capital Assets and Debt Administration

**Capital assets:** The City of Marathon's investment in capital assets for its governmental and business-type activities as of September 30, 2019, amounts to \$ 158,137,760 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, furniture and equipment, and park facilities. The investment does not include governmental infrastructure assets acquired prior to 2004, as GASB 34 does not require Phase III governments to report infrastructure retroactively. The total net increase in the City's investment in capital assets for the current fiscal year was \$ 1,520,848 as compared to the \$ 192,894 net decrease in the prior year.

Major capital asset events during the current fiscal year included the following:

#### Governmental Activities:

- The purchase of the "Quay" property that is adjacent to one of the City's public boat ramps.
- Construction in progress increased due to the ongoing Sombrero Beach Hurricane Irma recovery project.

#### Business Activities:

- Construction in progress increased due to the Service Area 5 wastewater treatment plant emergency repairs and tank upgrade projects.
- Improvements other than buildings increased for; new sewer service connections, the 39<sup>th</sup> street stormwater drainage project, service area 3 and service area 4 wastewater treatment plant filter upgrades, service area 3 and service area 5 wastewater treatment plant odor control upgrades, and the service area 4 wastewater treatment plant pre-treatment project.

**City of Marathon**  
**Management's Discussion and Analysis**  
**September 30, 2019**

	Governmental Activities		Business-Type Activities		Total	
	2019	2018	2019	2018	2019	2018
Capital assets, net of depreciation:						
Land	\$ 11,263,077	\$ 9,141,511	\$ 4,695,647	\$ 4,695,647	\$ 15,958,724	\$ 13,837,158
Intangibles	3,822	3,822	1,618,093	1,618,093	1,621,915	1,621,915
Construction in progress	1,725,268	1,077,014	4,726,790	1,940,203	6,452,058	3,017,217
Buildings	15,479,040	16,119,946	22,691,953	24,483,834	38,170,993	40,603,780
Improvement other than buildings	8,582,270	9,266,519	82,439,185	83,185,169	91,021,455	92,451,688
Land improvements	-	-	109,719	131,205	109,719	131,205
Fire equipment and vehicles	2,137,461	1,637,982	-	-	2,137,461	1,637,982
Vehicles	-	-	924,204	1,075,532	924,204	1,075,532
Furniture and equipment	590,942	659,666	1,150,289	1,580,769	1,741,231	2,240,435
Total	\$ 39,781,880	\$ 37,906,460	\$ 118,355,880	\$ 118,710,452	\$ 158,137,760	\$ 156,616,912

Additional information on the City's capital assets can be found in Note 6 on pages 39 through 41 of this report.

**Long-term liabilities:** At the end of the current fiscal year, the City of Marathon had governmental activities improvement revenue bond debt outstanding of \$ 5,860,000. This debt is secured by the City's local discretionary sales surtax revenues. The City's Wastewater and Stormwater Enterprise Fund also had State Revolving Fund debt outstanding of \$ 50,993,466. The State Revolving Fund debt is secured by the pledge of future non-ad valorem assessments for utility construction, the capital infrastructure funds, and the gross revenues derived yearly from the operation of the sewer and stormwater systems after payment of operating and maintenance expenses and the satisfaction of all yearly payment senior obligations.

	Governmental Activities		Business-Type Activities		Total	
	2019	2018	2019	2018	2019	2018
Long-term liabilities:						
Improvement Revenue Bonds	\$ 5,860,000	\$ 6,545,000	\$ -	\$ -	\$ 5,860,000	\$ 6,545,000
Note payable	1,575,000	-	-	-	1,575,000	-
Line of credit	-	50,001	-	-	-	50,001
State Revolving Fund Loan	-	-	50,993,466	55,026,765	50,993,466	55,026,765
Compensated absences	211,260	223,320	54,894	54,899	266,154	278,219
Net pension liability	83,282	73,265	-	-	83,282	73,265
Other post-employment benefit obligation	377,516	314,848	112,764	94,046	490,280	408,894
Total	\$ 8,107,058	\$ 7,206,434	\$ 51,161,124	\$ 55,175,710	\$ 59,268,182	\$ 62,382,144

The City of Marathon's total long-term liabilities decreased by \$ 3,113,962 (4.99%) during the current fiscal year.

Additional information on the City of Marathon's long-term debt can be found in Note 7 on pages 41 through 44 of this report.

**Economic Factors and Next Year's Budgets and Rates**

The unemployment rate for Monroe County was 1.8% in December of 2019, which is a decrease from a rate of 2.6% a year ago. The rate was the lowest in the State at December of 2019 and still compares favorably to the state's average unemployment rate of 3.0%

An increase in property values resulted in a roll-back rate, which is the tax rate that would bring in the same amount of money from the previous year of 2.4459. For fiscal year 2020, the City adopted a final millage rate of 2.5900 mills which is 5.89% above the roll-back rate, as compared to 2.5900 mills in fiscal year 2019.

During fiscal year 2020, the City will be working on the following programs/projects:

- Hurricane Irma Recovery Projects
  - City parks & beaches
  - City Marina building and docks
  - Street repairs, street signs and stormwater culvert cleanouts
- Canal restoration and stormwater projects
- Computer software and hardware upgrades

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Marathon's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Finance Director, City of Marathon, 9805 Overseas Highway, Marathon, Florida 33050.

## BASIC FINANCIAL STATEMENTS

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**City of Marathon, Florida**  
**Statement of Net Position**  
**September 30, 2019**

	<b>Governmental Activities</b>	<b>Business- type Activities</b>	<b>Total</b>
<b>Assets:</b>			
Cash and cash equivalents	\$ 7,829,568	\$ 17,214,946	\$ 25,044,514
Investments	45,458	-	45,458
Receivables, net	848,138	409,019	1,257,157
Due from other governments	4,176,777	3,613,388	7,790,165
Prepaid items	355,951	-	355,951
Internal balances	(1,039,746)	1,039,746	-
Net pension asset	2,522,913	-	2,522,913
Capital assets not being depreciated	12,992,167	11,036,181	24,028,348
Capital assets, being depreciated	26,789,713	107,319,699	134,109,412
Total assets	54,520,939	140,632,979	195,153,918
<b>Deferred Outflows of Resources:</b>			
Deferred outflows related to pension	508,356	-	508,356
Deferred outflows related to OPEB	9,680	2,892	12,572
Total deferred outflows of resources	518,036	2,892	520,928
<b>Liabilities:</b>			
Accounts payable and accrued liabilities	1,114,128	1,381,151	2,495,279
Due to other governments	55,917	1,078,738	1,134,655
Unearned revenue	-	321,447	321,447
Accrued interest payable	46,462	149,646	196,108
Noncurrent liabilities:			
Due within one year	1,151,126	4,134,610	5,285,736
Due in more than one year	6,955,932	47,026,514	53,982,446
Total liabilities	9,323,565	54,092,106	63,415,671
<b>Deferred Inflows of Resources:</b>			
Deferred inflows related to pension	947,909	-	947,909
Deferred inflows related to OPEB	72,796	21,744	94,540
Total deferred inflows of resources	1,020,705	21,744	1,042,449
<b>Commitments and Contingencies (Note 8)</b>	-	-	-
<b>Net Position:</b>			
Net investment in capital assets	32,346,880	67,362,414	99,709,294
Restricted for:			
Capital projects	1,773,218	-	1,773,218
Street maintenance	1,346,910	-	1,346,910
Police education	65,631	-	65,631
Firefighter pension	311,514	-	311,514
Unrestricted	8,850,552	19,159,607	28,010,159
Total net position	\$ 44,694,705	\$ 86,522,021	\$ 131,216,726

The accompanying notes to the financial statements are an integral part of these statements.

**City of Marathon, Florida**  
**Statement of Activities**  
**For the Year Ended September 30, 2019**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		Total
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	
<b>Governmental Activities:</b>							
General government	\$ 3,550,307	\$ 1,366,837	\$ 4,206,161	\$ -	\$ 2,022,691	\$ -	\$ 2,022,691
Public safety	6,401,157	2,136,220	150,076	-	(4,114,861)	-	(4,114,861)
Community services	3,185,896	830,003	141,802	3,648,533	1,434,442	-	1,434,442
Community development	1,549,785	3,196,058	55,350	106,313	1,807,936	-	1,807,936
Interest and other debt service costs	282,110	-	-	-	(282,110)	-	(282,110)
Total governmental activities	14,969,255	7,529,118	4,553,389	3,754,846	868,098	-	868,098
<b>Business-Type Activities:</b>							
Wastewater	9,447,716	6,740,858	137,336	10,036,346	-	7,466,824	7,466,824
Stormwater	6,407,316	-	4,884,682	1,525,070	-	2,436	2,436
Marina	816,160	953,039	-	38,568	-	175,447	175,447
Total business-type activities	16,671,192	7,693,897	5,022,018	11,599,984	-	7,644,707	7,644,707
Total	\$ 31,640,447	\$ 15,223,015	\$ 9,575,407	\$ 15,354,830	868,098	7,644,707	8,512,805
General revenues:							
Property taxes					6,351,257	-	6,351,257
Communications services tax					472,628	-	472,628
Unrestricted intergovernmental revenue					2,124,983	-	2,124,983
Unrestricted investment earnings					76,554	154,963	231,517
Gain (loss) on sale of capital assets					(86,732)	94,239	7,507
Miscellaneous					78,220	-	78,220
Transfers					(290,000)	290,000	-
Total general revenues					8,726,910	539,202	9,266,112
Change in net position					9,595,008	8,183,909	17,778,917
Net position, beginning					35,099,697	78,338,112	113,437,809
Net position, ending					\$ 44,694,705	\$ 86,522,021	\$ 131,216,726

The accompanying notes to the financial statements are an integral part of these statements.

**City of Marathon, Florida**  
**Balance Sheet**  
**Governmental Funds**  
**September 30, 2019**

	<b>General Fund</b>	<b>Street Maintenance Fund</b>	<b>Capital Infrastructure Fund</b>	<b>Other Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Assets:</b>					
Cash and cash equivalents	\$ 452,128	\$ 1,322,766	\$ 2,934,973	\$ 3,119,701	\$ 7,829,568
Investments	29,729	13,781	1,948	-	45,458
Receivables, net	298,138	-	-	550,000	848,138
Due from other governments	2,614,164	352,954	1,209,659	-	4,176,777
Prepaid items	355,951	-	-	-	355,951
Total assets	<u>\$ 3,750,110</u>	<u>\$ 1,689,501</u>	<u>\$ 4,146,580</u>	<u>\$ 3,669,701</u>	<u>\$ 13,255,892</u>
<b>Liabilities:</b>					
Accounts payable and accrued liabilities	\$ 524,512	\$ 342,591	\$ 240,825	\$ 6,200	\$ 1,114,128
Due to other funds	1,039,746	-	-	-	1,039,746
Due to other governments	55,917	-	-	-	55,917
Total liabilities	<u>1,620,175</u>	<u>342,591</u>	<u>240,825</u>	<u>6,200</u>	<u>2,209,791</u>
<b>Deferred Inflows of Resources:</b>					
Unavailable revenue	<u>2,417,776</u>	<u>-</u>	<u>945,607</u>	<u>-</u>	<u>3,363,383</u>
<b>Commitments and Contingencies (Note 8)</b>					
	-	-	-	-	-
<b>Fund Balances (Deficit):</b>					
Nonspendable:					
Prepaid items	355,951	-	-	-	355,951
Restricted for:					
Capital projects	-	-	1,773,218	-	1,773,218
Street maintenance	-	1,346,910	-	-	1,346,910
Police education	65,631	-	-	-	65,631
Firefighter pension	311,514	-	-	-	311,514
Committed to:					
Vehicle replacement	-	-	1,186,930	-	1,186,930
Infrastructure improvements	-	-	-	1,716,960	1,716,960
Affordable housing	-	-	-	1,754,567	1,754,567
Restoration projects	-	-	-	196,974	196,974
Unassigned (deficit)	<u>(1,020,937)</u>	<u>-</u>	<u>-</u>	<u>(5,000)</u>	<u>(1,025,937)</u>
Total fund balances (deficit)	<u>(287,841)</u>	<u>1,346,910</u>	<u>2,960,148</u>	<u>3,663,501</u>	<u>7,682,718</u>
Total liabilities, deferred inflows of resources and fund balances (deficit)	<u>\$ 3,750,110</u>	<u>\$ 1,689,501</u>	<u>\$ 4,146,580</u>	<u>\$ 3,669,701</u>	<u>\$ 13,255,892</u>

The accompanying notes to the financial statements are an integral part of these statements.

**City of Marathon, Florida**  
**Reconciliation of the Balance Sheet of Governmental Funds**  
**to the Statement of Net Position**  
**September 30, 2019**

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<b>Fund Balances - Total Governmental Funds</b>	<b>\$ 7,682,718</b>
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Amounts Reported for Governmental Activities in the  
Statement of Net Position are Different Because:

Capital assets used in governmental activities are  
not financial resources and therefore are not reported  
in the governmental funds:

Governmental capital assets	58,637,402
Less accumulated depreciation	(18,855,522)

Accrued interest payable not reported in the governmental funds	(46,462)
-----------------------------------------------------------------	----------

Unavailable revenue in governmental funds is susceptible to full accrual on the government-wide statements.	3,363,383
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Certain assets are not an available resource and certain  
liabilities are not due and payable in the current period  
and, therefore, are not reported in the funds. These  
assets and liabilities are comprised of the following:

Net pension asset	2,522,913
Net pension liability	(83,282)
Deferred outflows related to pensions	508,356
Deferred inflows related to pensions	(947,909)
Net OPEB obligation	(377,516)
Deferred outflows related to OPEB	9,680
Deferred inflows related to OPEB	(72,796)
Compensated absences payable	(211,260)
Note payable	(1,575,000)
Governmental revenue bonds payable	(5,860,000)

<b>Net Position of Governmental Activities</b>	<b>\$ <u>44,694,705</u></b>
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The accompanying notes to the financial statements are an integral part of these statements.

**City of Marathon, Florida**  
**Statement of Revenues, Expenditures and Changes in Fund Balances -**  
**Governmental Funds**  
**For the Year Ended September 30, 2019**

	<b>General Fund</b>	<b>Street Maintenance Fund</b>	<b>Capital Infrastructure Fund</b>	<b>Other Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues:</b>					
Property taxes	\$ 6,351,257	\$ -	\$ -	\$ -	\$ 6,351,257
Intergovernmental	3,979,592	927,444	3,335,757	-	8,242,793
Licenses and permits	3,756,614	-	-	-	3,756,614
Charges for services	1,388,284	-	-	-	1,388,284
Fines and forfeitures	141,389	-	-	-	141,389
Communications services tax	472,628	-	-	-	472,628
Impact fees	-	-	-	914,021	914,021
Interest	-	12,895	35,347	28,312	76,554
Miscellaneous	45,360	24,375	25,750	-	95,485
<b>Total revenues</b>	<b>16,135,124</b>	<b>964,714</b>	<b>3,396,854</b>	<b>942,333</b>	<b>21,439,025</b>
<b>Expenditures:</b>					
Current:					
General government	3,003,629	-	-	-	3,003,629
Public safety	5,921,898	-	-	-	5,921,898
Community services	1,615,917	591,277	-	9,950	2,217,144
Community development	1,434,355	-	-	-	1,434,355
Capital outlay	7,081	440,795	3,651,891	-	4,099,767
Debt service:					
Principal	-	-	-	785,002	785,002
Interest and fiscal charges	29,101	-	-	203,464	232,565
<b>Total expenditures</b>	<b>12,011,981</b>	<b>1,032,072</b>	<b>3,651,891</b>	<b>998,416</b>	<b>17,694,360</b>
Excess (deficiency) of revenues over expenditures	<b>4,123,143</b>	<b>(67,358)</b>	<b>(255,037)</b>	<b>(56,083)</b>	<b>3,744,665</b>
<b>Other Financing Sources (Uses):</b>					
Insurance proceeds	870,616	6,680	-	-	877,296
Issuance of debt	-	-	1,575,000	50,001	1,625,001
Transfers in	978,445	83,396	40,995	933,465	2,036,301
Transfers out	(57,743)	(28,000)	(2,220,656)	(19,902)	(2,326,301)
<b>Total other financing sources (uses)</b>	<b>1,791,318</b>	<b>62,076</b>	<b>(604,661)</b>	<b>963,564</b>	<b>2,212,297</b>
<b>Net change in fund balances</b>	<b>5,914,461</b>	<b>(5,282)</b>	<b>(859,698)</b>	<b>907,481</b>	<b>5,956,962</b>
<b>Fund Balances (Deficit), Beginning</b>	<b>(6,202,302)</b>	<b>1,352,192</b>	<b>3,819,846</b>	<b>2,756,020</b>	<b>1,725,756</b>
<b>Fund Balances (Deficit), Ending</b>	<b>\$ (287,841)</b>	<b>\$ 1,346,910</b>	<b>\$ 2,960,148</b>	<b>\$ 3,663,501</b>	<b>\$ 7,682,718</b>

The accompanying notes to the financial statements are an integral part of these statements.

**City of Marathon, Florida**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes**  
**in Fund Balances of Governmental Funds to the Statement of Activities**  
**For the Year Ended September 30, 2019**

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**Net Change in Fund Balances - Total Governmental Funds** **\$ 5,956,962**

Amounts Reported for Governmental Activities in the  
Statement of Activities are Different Because:

Governmental funds report capital outlays as expenditures.  
However, in the statement of activities, the cost of those  
assets is depreciated over their estimated useful lives:

Expenditures for capital assets	4,099,767
Less current year provision for depreciation	(2,137,615)

The net effect of various miscellaneous transactions involving capital assets (i.e., sales and donations) is to decrease net assets	(86,732)
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Revenues that are earned but not received within the availability period are recognized in the statement of activities when earned and subsequently in the governmental fund financial statements when they become available. The net difference is recorded as a reconciling item.	2,624,674
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The issuance of long-term debt (e.g. bonds and notes  
payable) provide current financial resources to  
governmental funds, while repayment of the principal  
of long-term debt consumes the current financial resources  
of governmental funds. Neither transaction has any effect  
on net position

Proceeds from line of credit	(50,001)
Proceeds from note payable	(1,575,000)
Repayments on line of credit	100,002
Principal payments	685,000

Certain items reported in the statement of activities do not  
require the use of current financial resources and therefore  
are not reported as expenditures in the governmental funds:

Change in accrued interest payable	(46,462)
Provision for amortization of deferred charge on refunding	(3,083)
Change in net pension asset	34,516
Change in net pension liability	(10,017)
Change in deferred outflows related to pension	(183,704)
Change in deferred inflows related to pension	203,038
Change in net OPEB obligation	(62,668)
Change in deferred outflows related to OPEB	(1,580)
Change in deferred inflows related to OPEB	35,851
Change in compensated absences payable	12,060

<b>Change in Net Position of Governmental Activities</b>	<b>\$ 9,595,008</b>
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The accompanying notes to the financial statements are an integral part of these statements.

**City of Marathon, Florida**  
**Statement of Net Position**  
**Proprietary Funds**  
**September 30, 2019**

	Business-Type Activities		
	Enterprise Funds		
	Major Fund	Nonmajor Fund	Total
	Wastewater and Stormwater Fund	Marina Fund	Enterprise Funds
<b>Assets:</b>			
Current assets:			
Cash and cash equivalents	\$ 15,606,706	\$ 1,608,240	\$ 17,214,946
Receivables, net	409,019	-	409,019
Due from other governments	3,604,896	8,492	3,613,388
Due from other funds	1,039,746	-	1,039,746
Total current assets	20,660,367	1,616,732	22,277,099
Noncurrent assets:			
Capital assets not being depreciated	10,581,703	454,478	11,036,181
Capital assets, net of accumulated depreciation	106,162,802	1,156,897	107,319,699
Total noncurrent assets	116,744,505	1,611,375	118,355,880
Total assets	137,404,872	3,228,107	140,632,979
<b>Deferred Outflows of Resources:</b>			
Deferred outflows relating to OPEB	2,264	628	2,892
<b>Liabilities:</b>			
Current liabilities:			
Accounts payable and accrued liabilities	1,170,707	360,090	1,530,797
Unearned revenue	321,447	-	321,447
Due to other governments	1,078,738	-	1,078,738
Current portion of loans payable	4,129,121	-	4,129,121
Current portion of compensated absences	4,402	1,087	5,489
Total current liabilities	6,704,415	361,177	7,065,592
Noncurrent liabilities:			
Compensated absences, net of current portion	39,621	9,784	49,405
Loans payable	46,864,345	-	46,864,345
OPEB liability	88,250	24,514	112,764
Total noncurrent liabilities	46,992,216	34,298	47,026,514
Total liabilities	53,696,631	395,475	54,092,106
<b>Deferred Inflows of Resources:</b>			
Deferred inflows relating to OPEB	17,017	4,727	21,744
<b>Net Position:</b>			
Net investment in capital assets	65,751,039	1,611,375	67,362,414
Unrestricted	17,942,449	1,217,158	19,159,607
Total net position	\$ 83,693,488	\$ 2,828,533	\$ 86,522,021

The accompanying notes to the financial statements are an integral part of these statements.

**City of Marathon, Florida**  
**Statement of Revenues, Expenses and Changes in Net Position**  
**Proprietary Funds**  
**For the Year Ended September 30, 2019**

	Business-Type Activities		
	Enterprise Funds		
	Major Fund	Nonmajor	Total
	Wastewater and	Fund	Enterprise
	Stormwater	Marina	Funds
	Fund	Fund	
<b>Operating Revenues:</b>			
Charges for services	\$ 6,659,319	\$ 893,732	\$ 7,553,051
Total operating revenues	6,659,319	893,732	7,553,051
<b>Operating Expenses:</b>			
Personnel costs	1,647,319	465,590	2,112,909
Operating expenses	8,113,608	225,164	8,338,772
Provision for depreciation	4,822,582	125,406	4,947,988
Total operating expenses	14,583,509	816,160	15,399,669
Operating income (loss)	(7,924,190)	77,572	(7,846,618)
<b>Nonoperating Revenues (Expenses):</b>			
Insurance proceeds	81,539	59,307	140,846
Gain (loss) on disposal of property	108,215	(13,976)	94,239
Interest income	138,666	16,297	154,963
Interest expense	(1,271,523)	-	(1,271,523)
Total nonoperating revenues (expenses)	(943,103)	61,628	(881,475)
Income (loss) before capital contributions	(8,867,293)	139,200	(8,728,093)
<b>Capital Contributions:</b>			
Special assessments	5,452,897	-	5,452,897
Grants	11,130,537	38,568	11,169,105
Total capital contributions	16,583,434	38,568	16,622,002
Income before transfers	7,716,141	177,768	7,893,909
<b>Transfers:</b>			
Transfers in	650,000	-	650,000
Transfers out	(310,000)	(50,000)	(360,000)
Total transfers	340,000	(50,000)	290,000
Change in net position	8,056,141	127,768	8,183,909
<b>Net Position, Beginning</b>	<b>75,637,347</b>	<b>2,700,765</b>	<b>78,338,112</b>
<b>Net Position, Ending</b>	<b>\$ 83,693,488</b>	<b>\$ 2,828,533</b>	<b>\$ 86,522,021</b>

The accompanying notes to the financial statements are an integral part of these statements.



**City of Marathon, Florida**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the Year Ended September 30, 2019**

	Business-Type Activities		
	Enterprise Funds		
	Major Fund	Nonmajor	Total
	Wastewater and Stormwater Fund	Fund Marina Fund	Enterprise Funds
<b>Cash Flows from Operating Activities:</b>			
Receipts from customers and users	\$ 6,673,058	\$ 893,732	\$ 7,566,790
Payments to employees	(1,634,641)	(471,077)	(2,105,718)
Payments to suppliers	(7,924,435)	102,144	(7,822,291)
Net cash provided by (used in) operating activities	(2,886,018)	524,799	(2,361,219)
<b>Cash Flows from Non-Capital Financing Activities:</b>			
Due from other funds	4,429,237	-	4,429,237
Transfers to other funds	(310,000)	(50,000)	(360,000)
Net cash provided by (used in) non-capital and related financing activities	4,119,237	(50,000)	4,069,237
<b>Cash Flows from Capital and Related Financing Activities:</b>			
Acquisition of capital assets	(5,040,862)	(493,045)	(5,533,907)
Proceeds from sale of capital assets	465,865	-	465,865
Proceeds from capital grants	7,406,586	38,782	7,445,368
Proceeds from capital assessments	5,452,897	-	5,452,897
Insurance proceeds	81,539	59,307	140,846
Transfers from other funds	650,000	-	650,000
Repayments of capital debt	(4,033,299)	-	(4,033,299)
Interest paid	(1,283,516)	-	(1,283,516)
Net cash provided by (used in) capital and related financing activities	3,699,210	(394,956)	3,304,254
<b>Cash Flows from Investing Activities:</b>			
Interest received	138,666	16,297	154,963
Net cash provided by investing activities	138,666	16,297	154,963
Net increase in cash and cash equivalents	5,071,095	96,140	5,167,235
<b>Cash and Cash Equivalents, Beginning</b>	<b>10,535,611</b>	<b>1,512,100</b>	<b>12,047,711</b>
<b>Cash and Cash Equivalents, Ending</b>	<b>\$ 15,606,706</b>	<b>\$ 1,608,240</b>	<b>\$ 17,214,946</b>

The accompanying notes to the financial statements are an integral part of these statements.

**City of Marathon, Florida**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**(Continued)**  
**For the Year Ended September 30, 2019**

	Business-Type Activities Enterprise Funds		
	Major Fund	Nonmajor	Total
	Wastewater and	Fund	Enterprise
	Stormwater	Marina	Funds
	Fund	Fund	
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:</b>			
Operating income (loss)	\$ (7,924,190)	\$ 77,572	\$ (7,846,618)
<b>Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:</b>			
Provision for depreciation	4,822,582	125,406	4,947,988
(Increase) decrease in:			
Receivables	13,739	-	13,739
Prepays	72	24	96
Deferred outflows relating to OPEB	369	103	472
Increase (decrease) in:			
Accounts payable and accrued liabilities	191,067	324,033	515,100
Compensated absences	4,075	(4,080)	(5)
Deferred inflows relating to OPEB	(8,381)	(2,328)	(10,709)
OPEB liability	14,649	4,069	18,718
Total adjustments	5,038,172	447,227	5,485,399
Net cash provided by (used in) operating activities	\$ (2,886,018)	\$ 524,799	\$ (2,361,219)

The accompanying notes to the financial statements are an integral part of these statements.

**City of Marathon, Florida**  
**Statement of Fiduciary Net Position**  
**Firefighters' Pension Trust Fund**  
**September 30, 2019**

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**Assets:**

Cash	\$ <u>88,621</u>
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Investments:

Bond funds	2,826,022
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Equity funds	<u>6,932,123</u>
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Total investments	<u>9,758,145</u>
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Receivables:

City (including State)	<u>53,025</u>
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Total assets	<u>9,899,791</u>
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**Liabilities:**

Reserve for additional benefits	<u>165,909</u>
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**Net Position:**

Net position restricted for pensions	\$ <u><u>9,733,882</u></u>
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The accompanying notes to the financial statements are an integral part of these statements.

**City of Marathon, Florida**  
**Statement of Changes in Fiduciary Net Position**  
**Firefighters' Pension Trust Fund**  
**For the Year Ended September 30, 2019**

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**Additions:**

Contributions:	
Plan members	\$ 99,496
City (including State)	<u>335,215</u>
Total contributions	<u>434,711</u>
Investment income:	
Net appreciation in fair value of investments	<u>497,134</u>
Total additions	<u>931,845</u>

**Deductions:**

Distributions	23,951
Administrative expenses	<u>48,082</u>
Total deductions	<u>72,033</u>

Change in net position	859,812
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<b>Net Position, Beginning</b>	<u>8,874,070</u>
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<b>Net Position, Ending</b>	<u><u>\$ 9,733,882</u></u>
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The accompanying notes to the financial statements are an integral part of these statements.

## NOTES TO BASIC FINANCIAL STATEMENTS

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## Note 1 - Summary of Significant Accounting Policies

The City of Marathon (the "City") is a municipal corporation organized pursuant to Chapter 99-427, Laws of Florida and is located in Monroe County (the "County"). The City was incorporated on November 30, 1999. The City operates under the Council-Manager form of government and provides the following services: general government, public safety, community services and community development. The City also operates two enterprise funds which provide wastewater, stormwater and marina services.

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below:

**Financial reporting entity:** The financial statements were prepared in accordance with GASB pronouncements for *The Financial Reporting Entity*, which establishes standards for defining and reporting on the financial reporting entity. The definition of the financial reporting entity is based upon the concept that elected officials are accountable to their constituents for their actions. One of the objectives of financial reporting is to provide users of financial statements with a basis for assessing the accountability of the elected officials. The financial reporting entity consists of the City, organizations for which the City is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The City is financially accountable for a component unit if it appoints a voting majority of the organization's governing board and it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City. Based upon the application of these criteria, there were no organizations that met the criteria for component units described above.

**Government-wide and fund financial statements:** The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements.

Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, the proprietary funds, and the fiduciary fund, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and the major individual enterprise funds are reported as separate columns in the fund financial statements.

**Note 1 - Summary of Significant Accounting Policies (continued)**

**Measurement focus, basis of accounting and financial statement presentation:** The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures as well as expenditures related to compensated absences are recorded only when payment is due.

Property taxes, franchise fees and other taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Revenues for expenditure driven grants are recognized when the qualifying expenditures are incurred. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Street Maintenance Fund, a special revenue fund, is used to account for revenues derived from a portion of state shared revenues, and the local option gas tax. Funds can only be used for road construction and maintenance.

The Capital Infrastructure Fund, a capital projects fund, accounts for revenues derived from local government infrastructure surtax levied in the County, as well as other income sources, including grant revenues. Funds can only be expended to finance, plan and construct infrastructure and to acquire land for public recreation, conservation or protection of natural resources.

The City reports the following major proprietary fund:

The Wastewater and Stormwater Fund accounts for the provision of wastewater services and stormwater control services to City residents, businesses and government agencies.

Additionally, the City reports the following fiduciary fund type:

The Firefighters' Pension Fund is used to account for the City's single-employer defined benefit pension plan covering its firefighters.



**Note 1 - Summary of Significant Accounting Policies (continued)**

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's Proprietary Funds and the General Fund. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for enterprise funds include the costs of services, personnel costs, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**Deposits and investments:** The City's cash and cash equivalents are considered to be cash on hand and short-term investments. Deposits include cash on hand and interest bearing checking accounts.

City administration is authorized to invest in those instruments authorized by the Florida Statutes. Investments include the Local Government Surplus Funds Trust Fund. Investment in the Local Government Surplus Funds Trust Fund administered by the State Board of Administration is reported at the fair value of its position in the pool, which is the same as the value of the pool shares.

**Receivables and payables:** Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

**Capital assets:** Capital assets, which include property, plant and equipment, and certain infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$ 1,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the asset constructed.

Capital assets of the City are depreciated using the straight line method over the following estimated useful lives:

Buildings and structures	10-50 years
Leasehold improvements	5-20 years
Improvements other than buildings	10-50 years
Fire equipment and vehicles	5-12 years
Furniture and equipment	3-20 years

**Note 1 - Summary of Significant Accounting Policies (continued)**

**Prepaid items:** Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than purchased.

**Deferred outflows/inflows of resources:** In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has two items that qualify for reporting in this category. The first item is the deferred outflows related to the pension liability (asset) and is discussed further in Note 10. The second item is the deferred outflows related to OPEB and is discussed further in Note 11.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The City has two items that qualify for reporting in this category. The first item is the deferred inflows related to the net pension liability (asset) and is discussed further in Note 10. The second item is the deferred inflows related to OPEB and is discussed further in Note 11.

**Compensated absences:** It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the City does not have a policy to pay any amounts when employees separate from service with the government. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations or retirements. The General Fund has typically been used to liquidate such amounts.

**Unearned/unavailable revenue:** Governmental funds report unavailable revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. Unearned revenues at the government-wide level arise only when the City receives resources before it has a legal claim to them.

**Long-term obligations:** In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the debt. In the fund financial statements, governmental fund types recognize the face amount of debt issued as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuance are reported as other financing uses.

**Fund balance:** The City presents fund balance in accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This statement requires that governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent.

**Note 1 - Summary of Significant Accounting Policies (continued)**

The classifications used in the governmental fund financial statements are as follows:

Nonspendable: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. "Not in spendable form" includes items that are not expected to be converted to cash (such as inventories and prepaid amounts) and items such as long-term amount of loans and notes receivable, as well as property acquired for resale. The corpus (or principal) of a permanent fund is an example of an amount that is legally or contractually required to be maintained intact.

Restricted: This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

Committed: This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by resolution of the City Council. These amounts cannot be used for any other purpose unless the Council removes or changes the specified use by taking the same type of action (resolution) that was employed when the funds were initially committed. Resources accumulated pursuant to stabilization arrangements sometimes are reported in this category.

Assigned: This classification includes amounts that are constrained by the City's intent to be used for a specific purpose but are neither restricted nor committed. The Council has by resolution authorized the City Manager to assign fund balance. The Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenues and appropriations in the subsequent year's appropriated budget. Unlike commitments; assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment.

Unassigned: This classification includes the residual fund balance for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed or assigned for those specific purposes.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

## Note 1 - Summary of Significant Accounting Policies (continued)

**Net position:** Net position of the government-wide and proprietary funds are categorized as net investment in capital assets; restricted or unrestricted. Net investment in capital assets is that portion of net position that relates to the City's capital assets reduced by accumulated depreciation and by any outstanding debt incurred to acquire, construct or improve those assets, excluding unexpended proceeds. Restricted net position is that portion of net position that has been restricted for general use by external parties (creditors, grantors, contributors, or laws or regulations of other governments) or imposed by law through constitutional provisions or enabling legislation. Unrestricted net position consists of all net position that does not meet the definition of either of the other two components.

When an expenditure is incurred for purposes for which both restricted and unrestricted net position are available, the City considers restricted funds to have been spent first.

**Use of estimates:** The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Although these estimates are based on management's knowledge of current events and actions it may undertake in the future, they may ultimately differ from actual results.

**Allowance for doubtful accounts:** The City's contracted service provider processes receivables associated with emergency medical services (EMS). An allowance account of \$ 2,370,361 is established for EMS receivables based on historical collection rates.

**Date of management review:** Subsequent events were evaluated through March 30, 2020, which is the date the financial statements were available to be issued.

## Note 2 - Deposits and Investments

**Deposits:** In addition to insurance provided by the Federal Depository Insurance Corporation, deposits which consist of cash on hand and interest bearing checking accounts are held in banking institutions approved by the State Treasurer of the State of Florida to hold public funds. Under Florida Statutes Chapter 280, Florida Security for Public Deposits Act, the State Treasurer requires all Florida qualified public depositories to deposit with the Treasurer or another banking institution eligible collateral. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses. Therefore, all amounts presented as deposits are insured or collateralized.

**Investments - City:** The City is authorized to invest in obligations of the United States Treasury, its agencies, instrumentalities and the Local Government Surplus Funds Trust Fund administered by the State Board of Administration. The investments follow the investment rules defined in Florida Statutes Chapter 215. The investment policy defined in the statutes attempts to promote, through state assistance, the maximization of net investment earnings on invested surplus funds of local units of governments while limiting the risk to which the funds are exposed.

The City has funds invested in the Local Government Surplus Funds Trust Fund (the "Florida PRIME"). Florida PRIME is administered by the Florida State Board of Administration ("SBA"), who provides regulatory oversight. Florida PRIME has adopted operating procedures consistent with the requirement for a 2a7-like fund. The City's investment in the Florida PRIME is reported at amortized cost. The fair value of the position in the pool is equal to the value of the pool shares.

## Note 2 - Deposits and Investments (continued)

As of September 30, 2019, the City had the following investments:

	Fair Value	Investment Maturities (In Years)
Florida PRIME	\$ 45,458	Less than 1

**Interest rate risk:** The City has an investment policy of structuring the investment portfolio so that the securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity and investing operating funds primarily in short-term securities, money market mutual funds, or similar investment pools. The weighted average maturity of the securities held in Florida PRIME is 37 days.

**Credit risk:** The City's investment policy limits investments to the highest ratings issued by a nationally recognized statistical rating organization (NRSRO). Florida PRIME is rated AAAM by Standard and Poor's.

**Investments - Firefighters' Pension Plan:** The Firefighters' Pension Plan is part of the Florida Municipal Pension Trust Fund ("FMPTF") which is an external investment pool (the "Pool") established for the purpose of funding the individually designed employee pension plans of the participating Florida municipalities. The assets of defined benefit plans are invested through the Florida Municipal Investment Trust (FMIvT), an external investment pool open to eligible units of local governments to invest in one or more investment portfolios under the direct and daily supervision of an investment advisor. FMIvT is not subject to SEC or other regulatory oversight. The FMIvT Board of Trustees provides oversight. The fair value of the positions in the FMIvT portfolios is the same as the value of the portfolio shares. The Florida League of Cities, Inc. serves as Administrator for both the Fund and FMIvT.

As of September 30, 2019, the City's Firefighters' Pension Plan has the following required disclosures:

<u>Credit Risk:</u>	<u>Fitch Rating</u>	<u>Amount</u>
<u>Fixed Income Funds:</u>		
FMIvT Broad Market High Quality Bond Fund	AAf/S4	\$ 1,417,934
FMIvT Core Plus Fixed Income Fund	Not rated	1,408,088
<u>Equity Portfolios:</u>		
FMIvT Diversified Large Cap Equity Portfolio	Not rated	3,416,828
FMIvT Diversified Small to Mid Cap Equity Portfolio	Not rated	1,132,378
FMIvT International Equity Portfolio	Not rated	1,427,781
FMIvT Core Real Estate Fund	Not rated	955,136
		<u>\$ 9,758,145</u>
<u>Interest Rate Risk (In Years):</u>		
<u>Fixed Income Funds:</u>		
	<u>Duration</u>	<u>WAM</u>
FMIvT Broad Market High Quality Bond Fund	5.31	6.43
FMIvT Core Plus Fixed Income Fund	1.40	5.16

## Note 2 - Deposits and Investments (continued)

Fair Value Hierarchy: GASB Statement No. 72, *Fair Value Measurement and Application*, establishes a hierarchy disclosure framework which prioritizes and ranks the level of market price observability used in measuring investment at fair value. Various inputs are used in determining the fair value of investments. These inputs are categorized into a fair value hierarchy consisting of three broad levels for financial statement purposes as follows:

- Level 1 - investments reflect unadjusted quoted prices in active markets for identical assets.
- Level 2 - investments reflect prices that are based on a similar observable asset, either directly or indirectly, which may include inputs in markets that are not considered to be active.
- Level 3 - investments reflect prices based upon unobservable sources.

The categorization of investments within the hierarchy is based upon the pricing transparency of the instrument and should not be perceived as the particular investment's risk.

The following is a general description of the valuation methodologies used for assets measured at fair value.

Investments classified as Level 2 for the FMIvT, in the table below, are valued based on significant other observable inputs, which may include, but are not limited to, quoted prices for similar assets or liabilities in markets that are active, quoted prices for identical or similar assets or liabilities in markets that are not active, inputs other than quoted prices that are observable for the assets or liabilities (such as interest rates, yield curves, cash flows, maturity, and credit ratings), or other market corroborated inputs specific to the investment type.

Investments classified as Level 3 for the FMIvT, in the table below, are valued based on significant unobservable inputs based on all information available in the circumstances to the extent observable inputs are not available. Shares of the underlying funds of the FMIvT Core Plus Fixed Income Fund are not publicly quoted. These underlying funds invest in a variety of financial instruments, including equity investments, asset-backed securities, swaps, forward exchange contracts, credit-linked notes, escrow accounts and litigation trusts for both U.S. and foreign companies and governments. Shares of the underlying fund of the FMIvT Core Real Estate Fund are also not publicly quoted. The underlying fund invests in core real estate in the U.S. The value of the investments was determined based on quarterly real estate appraisals which were calculated in accordance with generally accepted accounting principles.

Fair values of investments held by the City's Firefighters' Pension Plan are classified at September 30, 2019 as follows:

Investments	Fair Value	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Investments Valued at NAV
Florida Municipal Investment Trust Funds	\$ <u>9,758,145</u>	\$ <u>-</u>	\$ <u>7,394,921</u>	\$ <u>2,363,224</u>	\$ <u>-</u>

## Note 2 - Deposits and Investments (continued)

Additional information for investments measured at Level 3 is presented in the table below as of September 30, 2019.

	Fair Value	Unfunded Commitments	Redemption Frequency (If Currently Eligible)	Redemption Notice Period
FMIvT Core Plus Fixed Income Fund	\$ 1,408,088	\$ -	Monthly	1 business day
FMIvT Core Real Estate Portfolio	955,136	-	Quarterly	5 business days
	<u>\$ 2,363,224</u>	<u>\$ -</u>		

Given the inherent nature of investments, it is reasonably possible that changes in the value of those investments will occur in the near term and that such changes could materially affect the amounts reported in the financial statements.

## Note 3 - Property Taxes

Property values are assessed on a county-wide basis by the Monroe County Property Appraiser as of January 1, the lien date, of each year and are due the following November 1st (levy date). Taxable value of property within the City is certified by the Property Appraiser and the City levies a tax millage rate upon the taxable value, which will provide revenue required for the fiscal year beginning October 1.

Property taxes levied each November 1 by the City and all other taxing authorities within the County, are centrally billed and collected by Monroe County, with remittances to the City of their proportionate share of collected taxes. Taxes for the fiscal year beginning October 1 are billed in the month of November, subject to a 1% per month discount for the periods November through February, and are due no later than March 31. On April 1, unpaid amounts become delinquent with interest and penalties added thereafter. Beginning June 1, tax certificates representing delinquent taxes with interest and penalties are sold by the County, with remittance to the City for its share of those receipts. At September 30, 2019, there were no significant delinquent taxes.

## Note 4 - Receivables and Payables

Receivables for the City's individual major funds, nonmajor funds and fiduciary fund in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General	Street Maintenance	Capital Infrastructure	Affordable Housing
Customers billed	\$ 2,657,319	\$ -	\$ -	\$ -
Intergovernmental	2,614,164	352,954	1,209,659	-
Loans	-	-	-	550,000
Miscellaneous	17,428	-	-	-
Gross receivables	5,288,911	352,954	1,209,659	550,000
Less allowance for uncollectibles	(2,376,609)	-	-	-
Net receivables	<u>\$ 2,912,302</u>	<u>\$ 352,954</u>	<u>\$ 1,209,659</u>	<u>\$ 550,000</u>

**City of Marathon, Florida**  
**Notes to Basic Financial Statements**  
**September 30, 2019**

**Note 4 - Receivables and Payables (continued)**

	Wastewater/ Stormwater	Marina	Pension Trust Fund	Total
Customers billed	\$ 409,019	\$ -	\$ -	\$ 3,066,338
Intergovernmental	3,604,896	8,492	-	7,790,165
Loans	-	-	-	550,000
Miscellaneous	-	-	-	17,428
Contributions	-	-	53,025	53,025
Gross receivables	4,013,915	8,492	53,025	11,476,956
Less allowance for uncollectibles	-	-	-	(2,376,609)
Net receivables	\$ 4,013,915	\$ 8,492	\$ 53,025	\$ 9,100,347

Accounts payable and accrued liabilities for the City's individual major and nonmajor funds are as follows:

	General	Street Maintenance	Capital Infrastructure	Wastewater/ Stormwater	Affordable Housing (Nonmajor Fund)	Debt Service (Nonmajor Fund)	Marina (Nonmajor Fund)	Total
Vendors	\$ 201,147	\$ 292,937	\$ 160,489	\$ 942,090	\$ 1,200	\$ 5,000	\$ 302,181	\$ 1,905,044
Payroll liabilities	323,365	18,207	-	59,971	-	-	16,578	418,121
Retainage	-	31,447	80,336	19,000	-	-	41,331	172,114
Accrued interest	-	-	-	149,646	-	-	-	149,646
Total	\$ 524,512	\$ 342,591	\$ 240,825	\$ 1,170,707	\$ 1,200	\$ 5,000	\$ 360,090	\$ 2,644,925

**Note 5 - Interfund Balances and Transfers**

Interfund balances at September 30, 2019 for the fiscal year ended are summarized as follows:

Receivable Fund	Payable Fund General Fund
Wastewater and Stormwater Fund	\$ 1,039,746
Total receivables	\$ 1,039,746

All of the above amounts are expected to be repaid within the next fiscal year from the Federal Emergency Management Agency's reimbursements for expenditures that the City incurred during Hurricane Irma.



**Note 5 - Interfund Balances and Transfers (continued)**

The composition of interfund transfers is as follows:

Transfer Out	Transfer In					Total
	General Fund	Street Maintenance Fund	Capital Infrastructure Fund	Non-Major Governmental Funds	Wastewater/Stormwater Fund	
General Fund	\$ -	\$ -	\$ -	\$ 57,743	\$ -	\$ 57,743
Capital Infrastructure Fund	611,538	83,396	-	875,722	650,000	2,220,656
Street Maintenance Fund	-	-	28,000	-	-	28,000
Nonmajor Governmental Funds	6,907	-	12,995	-	-	19,902
Marina Fund	50,000	-	-	-	-	50,000
Wastewater/Stormwater Fund	310,000	-	-	-	-	310,000
Total	<u>\$ 978,445</u>	<u>\$ 83,396</u>	<u>\$ 40,995</u>	<u>\$ 933,465</u>	<u>\$ 650,000</u>	<u>\$ 2,686,301</u>

Transfers of \$ 360,000 were made from the Marina and Wastewater/Stormwater Utility Enterprise Funds to the General Fund to support general administration costs.

Transfers totaling \$ 40,995 were made from the Street Maintenance and Non-Major Funds to the Capital Infrastructure Fund in order to set aside funds for the purchase of new City vehicles.

A transfer of \$ 83,396 was made from the Capital Infrastructure Fund to the Street Maintenance Fund to cover the costs of vehicle purchases.

Transfers of \$ 875,722 and \$ 650,000 were made from the Capital Infrastructure Fund to the Debt Service Fund and the Wastewater/Stormwater Fund, respectfully, as well as \$ 57,743 from the General Fund to the Debt Service Fund in order to satisfy debt service requirements.

A transfer of \$ 611,538 from the Capital Infrastructure Fund to the General Fund was made for the fiscal year 2018 and fiscal year 2019 10% of discretionary sales tax proceeds in accordance with the exception under Florida Statutes for areas of Critical State concern.

A transfer of \$ 6,907 was made from Non-Major Funds to the General Fund for an impact fee study.

**City of Marathon, Florida**  
**Notes to Basic Financial Statements**  
**September 30, 2019**

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**Note 6 - Capital Assets**

Capital asset activity for the year ended September 30, 2019 was as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
<b>Governmental Activities:</b>					
Capital assets not being depreciated:					
Land	\$ 9,141,511	\$ 2,014,866	\$ -	\$ 106,700	\$ 11,263,077
Intangibles	3,822	-	-	-	3,822
Construction-in-progress	1,077,014	1,309,198	-	(660,944)	1,725,268
Total capital assets not being depreciated	10,222,347	3,324,064	-	(554,244)	12,992,167
Capital assets being depreciated:					
Buildings and structures	20,898,929	-	-	-	20,898,929
Improvements other than buildings	17,257,617	194,215	-	-	17,451,832
Fire equipment and vehicles	4,132,261	416,364	77,547	554,244	5,025,322
Furniture and equipment	2,262,752	165,124	166,324	-	2,261,552
Intangibles	7,600	-	-	-	7,600
Total capital assets being depreciated	44,559,159	775,703	243,871	554,244	45,645,235
Total capital assets	54,781,506	4,099,767	243,871	-	58,637,402
Less accumulated depreciation:					
Buildings and structures	4,778,983	640,906	-	-	5,419,889
Improvements other than buildings	7,991,098	878,464	-	-	8,869,562
Fire equipment and vehicles	2,494,279	416,276	22,694	-	2,887,861
Furniture and equipment	1,603,086	201,969	134,445	-	1,670,610
Intangibles	7,600	-	-	-	7,600
Total accumulated depreciation	16,875,046	2,137,615	157,139	-	18,855,522
Total capital assets being depreciated, net	27,684,113	(1,361,912)	86,732	554,244	26,789,713
Governmental activities, capital assets, net	\$ 37,906,460	\$ 1,962,152	\$ 86,732	\$ -	\$ 39,781,880

**City of Marathon, Florida**  
**Notes to Basic Financial Statements**  
**September 30, 2019**

**Note 6 - Capital Assets (continued)**

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	<u>Ending Balance</u>
<b>Business-Type Activities:</b>					
Capital assets not being depreciated:					
Land	\$ 4,695,647	\$ -	\$ -	\$ -	\$ 4,695,647
Intangibles	1,613,744	-	-	-	1,613,744
Construction-in-progress	<u>1,940,203</u>	<u>3,001,431</u>	<u>-</u>	<u>(214,844)</u>	<u>4,726,790</u>
Total capital assets not being depreciated	<u>8,249,594</u>	<u>3,001,431</u>	<u>-</u>	<u>(214,844)</u>	<u>11,036,181</u>
Capital assets being depreciated:					
Buildings	37,621,817	49,459	47,819	2,500	37,625,957
Improvements other than buildings	100,601,836	1,737,633	-	136,744	102,476,213
Land improvements	280,354	-	-	-	280,354
Intangibles	19,969	-	-	-	19,969
Equipment	2,479,453	198,218	632,692	75,600	2,120,579
Vehicles	<u>1,380,079</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,380,079</u>
Total capital assets being depreciated	<u>142,383,508</u>	<u>1,985,310</u>	<u>680,511</u>	<u>214,844</u>	<u>143,903,151</u>
Total capital assets	<u>150,633,102</u>	<u>4,986,741</u>	<u>680,511</u>	<u>-</u>	<u>154,939,332</u>
Less accumulated depreciation:					
Buildings	13,137,983	1,808,165	12,144	-	14,934,004
Improvements other than buildings	17,416,667	2,620,361	-	-	20,037,028
Land improvements	149,149	21,486	-	-	170,635
Intangibles	15,620	-	-	-	15,620
Equipment	898,684	346,648	275,042	-	970,290
Vehicles	<u>304,547</u>	<u>151,328</u>	<u>-</u>	<u>-</u>	<u>455,875</u>
Total accumulated depreciation	<u>31,922,650</u>	<u>4,947,988</u>	<u>287,186</u>	<u>-</u>	<u>36,583,452</u>
Total capital assets, being depreciated, net	<u>110,460,858</u>	<u>(2,962,678)</u>	<u>393,325</u>	<u>214,844</u>	<u>107,319,699</u>
Business activities capital assets, net	<u>\$ 118,710,452</u>	<u>\$ 38,753</u>	<u>\$ 393,325</u>	<u>\$ -</u>	<u>* \$ 118,355,880</u>

Depreciation was charged to functions/programs of the City as follows:

Governmental activities:	
General government	\$ 525,227
Public safety	546,619
Community services	963,761
Community development	<u>102,008</u>
Total provision for depreciation - governmental activities	<u>\$ 2,137,615</u>

## Note 6 - Capital Assets (continued)

Depreciation was charged to the business-type activities of the City as follows:

Business-type activities:	
Enterprise - Wastewater/Stormwater	\$ 4,822,582
Enterprise - Marina	<u>125,406</u>
Total provision for depreciation - business-type activities	<u>\$ 4,947,988</u>

## Note 7 - Long-Term Liabilities

The following is a summary of changes in long-term liabilities of the City for governmental activities for the year ended September 30, 2019:

	Balance October 1, 2018	Increases	Decreases	Balance September 30, 2019	Due Within One Year
<b>Governmental activities:</b>					
Direct borrowings and private placements:					
Bonds payable:					
Series 2013A	\$ 6,500,000	\$ -	\$ 640,000	\$ 5,860,000	\$ 605,000
Series 2013B	45,000	-	45,000	-	-
Note payable	-	1,575,000	-	1,575,000	525,000
Line of credit	50,001	50,001	100,002	-	-
Compensated absences payable	223,320	59,655	71,715	211,260	21,126
Net pension liability	73,265	10,017	-	83,282	-
Other post-employment benefit liability	314,848	62,668	-	377,516	-
Governmental activities, long-term debt	<u>\$ 7,206,434</u>	<u>\$ 1,757,341</u>	<u>\$ 856,717</u>	<u>\$ 8,107,058</u>	<u>\$ 1,151,126</u>

**Public Improvement Refunding Revenue Bonds, Series 2013A:** During fiscal year 2014, the City issued \$10,000,000 in Public Improvement Refunding Revenue Bonds Series 2013A for the purposes of refinancing the Improvement Revenue Bond, Series 2004 and to finance the construction and acquisition of certain capital projects, including a City Hall. The bonds bear interest at 2.59%, subject to adjustments based on occurrence of a determination of taxability event and by margin factor as calculated by vendor, with quarterly principal and interest payments due through January 1, 2028. Effective November 1, 2018, the interest rate was increased to 3.09% due to a change in the corporate tax rate. The bonds are secured by certain non ad-valorem revenues of the City. The Series 2013A Bond may be prepaid at the option of the City in whole or in part, at any time, together with a prepayment penalty equal to the greater of (i) one percent (1%) of the principal balance being prepaid multiplied by the remaining term in years or (ii) a yield maintenance fee as outlined in the Bond Indenture.

If any principal or interest on the Series 2013A Bond is not paid when due, from the date three (3) days after such default, the Series 2013A Bond shall bear interest at the interest rate plus four percent (4.00%). Further, if any principal or interest on the Series 2013A Bond is not paid within fifteen (15) days of the payment date, a late charge of six percent (6%) of the overdue payment shall be assessed. In no event shall the Series 2013A Bond bear interest in excess of the highest rate of interest allowed by applicable law.

**Note 7 - Long-Term Liabilities (continued)**

Annual debt service requirements of the Public Improvement Refunding Revenue Bonds Series 2013A are as follows:

<u>September 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 605,000	\$ 174,190	\$ 779,190
2021	620,000	155,303	775,303
2022	640,000	135,952	775,952
2023	650,000	115,983	765,983
2024	675,000	95,666	770,666
2025-2028	<u>2,670,000</u>	<u>162,005</u>	<u>2,832,005</u>
	<u>\$ 5,860,000</u>	<u>\$ 839,099</u>	<u>\$ 6,699,099</u>

**Note Payable:** During fiscal year 2019, the City issued a \$ 1,575,000 note payable for the purposes of financing the acquisition of real property. The note bears interest at 2.95%, with annual principal and interest payments due through October 4, 2021. The note may be prepaid in whole or in part without penalty. A late charge of five percent (5%) shall be imposed on each and every payment not received within ten (10) days after it is due. Upon default of this note, interest shall be payable at the highest rate permitted by applicable law.

Annual debt service requirements of the note payable are as follows:

<u>September 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 525,000	\$ 46,462	\$ 571,462
2021	525,000	30,975	555,975
2022	<u>525,000</u>	<u>15,488</u>	<u>540,488</u>
	<u>\$ 1,575,000</u>	<u>\$ 92,925</u>	<u>\$ 1,667,925</u>

**Line of Credit:** During the year, the City renewed the non-revolving line of credit agreement not to exceed \$ 9,750,000 to finance the costs and expenditures associated with the clean-up and reconstructive efforts related to the aftermath of Hurricane Irma. The line of credit matures on December 31, 2020 and bears interest at 2.80%. The line of credit is secured by the reimbursement proceeds from the Federal Emergency Management Agency. At September 30, 2019, the line of credit carried a balance due of \$ 0.

**City of Marathon, Florida**  
**Notes to Basic Financial Statements**  
**September 30, 2019**

**Note 7 - Long-Term Liabilities (continued)**

The following is a summary of changes in long-term liabilities of the City's business-type activities for the year ended September 30, 2019:

	Balance October 1, 2018	Increases	Decreases	Balance September 30, 2019	Due Within One Year
<b>Business-Type Activities:</b>					
Direct borrowings and private placements:					
Bonds payable:					
State Revolving Fund Loan Program	\$ 55,026,765	\$ -	\$ 4,033,299	\$ 50,993,466	\$ 4,129,121
Compensated absences payable	54,899	13,736	13,741	54,894	5,489
Other post-employment benefit liability	94,046	18,718	-	112,764	-
Business-type activities, long-term debt	<u>\$ 55,175,710</u>	<u>\$ 32,454</u>	<u>\$ 4,047,040</u>	<u>\$ 51,161,124</u>	<u>\$ 4,134,610</u>

**State Revolving Fund Loans:** As of September 30, 2019, the City has four revolving loan agreements with the State of Florida Department of Environmental Protection Clean Water State Revolving Fund Loan program to finance its wastewater and stormwater utility capital projects. The loans are collateralized by a pledge of the wastewater and stormwater non-ad valorem assessments. The loans require the City to provide pledged revenues equal to or exceeding 1.20 times the sum of the loan amounts due in each fiscal year. It is estimated that 100% of the pledged revenue will cover debt service to maturity. Through September 30, 2019, the City has borrowed a total of \$ 50,993,466 under these agreements and repayments have begun on all loan agreements which have outstanding balances. The breakdown as of September 30, 2019 of the total amounts authorized, the fixed weighted average interest rates, the estimated semi-annual payment amount and the amounts drawn to date on each loan is as follows:

SRF Loan Agreement	Total Loan Authorized Amount	Interest Rate	Semi-Annual Payment Amount	Total Obligation September 30, 2019
WW 63702P	\$ 31,308,211	2.25-2.54%	\$ 1,010,699	\$ 17,874,956
WW 637060	21,541,520	2.08-2.73%	710,253	15,207,262
WW 637090	10,373,801	2.02-2.66%	330,170	6,507,779
WW 637020	17,131,172	2.08%	607,285	11,403,469
Total	<u>\$ 80,354,704</u>		<u>\$ 2,658,407</u>	<u>\$ 50,993,466</u>

**Note 7 - Long-Term Liabilities (continued)**

Annual debt service requirements of the State Revolving Fund loans are approximately as follows:

September 30,	Principal	Interest	Total
2020	\$ 4,129,121	\$ 1,187,692	\$ 5,316,813
2021	4,227,412	1,089,400	5,316,812
2022	4,328,064	988,750	5,316,814
2023	4,431,134	885,679	5,316,813
2024	4,536,679	780,133	5,316,812
2025-2029	24,357,546	2,226,517	26,584,063
2030-2032	4,983,510	165,547	5,149,057
	<u>\$ 50,993,466</u>	<u>\$ 7,323,718</u>	<u>\$ 58,317,184</u>

The State Revolving Fund Loan arrangements discussed above include other financial provisions for events of defaults such as failure to make monthly deposits and semiannual loan payments, violation of covenants or actions required by the arrangements with such failure continuing for a period of sixty days after written notice, insolvency-bankruptcy, and false representations. Non-payment may result in acceleration of the repayment schedule or increasing the financing rate on the unpaid principal balance to as much as 1.667 times the financing rate. The lender may also seek enforcement of and exercise all remedies available and allowed by law.

**Note 8 - Commitments and Contingencies**

**Risk management:** The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the City purchases commercial insurance. There was no reduction in insurance coverage from coverages in the prior year. There was a settlement that exceeded insurance coverage during the past three years.

**Litigation:** The City is a defendant in various lawsuits including personal injury, property damage, and other miscellaneous claims. For one of these cases, there is a reasonable possibility that a loss has been incurred. The City estimates its possible exposure could be between \$ 1,000,000 and \$ 2,000,000. Due to the uncertainty of the outcome, no liability has been recorded in the financial statements for this case. The remainder of the legal proceedings are incidental to the City's operations, the outcome of which, in the opinion of management and legal counsel, would not have a material adverse effect on the financial condition of the City.

**Grant contingency:** Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government and the State of Florida. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

**Note 8 - Commitments and Contingencies (continued)**

**Construction commitment:** At September 30, 2019 the City had the following outstanding construction commitments:

Project	Total Project Authorization	Expended at September 30, 2019	Contracts and Retainage Payable	Balance to Complete
Marathon Area 3 & 4 Wastewater Treatment Plant upgrades	\$ 6,854,742	\$ 6,442,358	\$ 398,884	\$ 13,500
Dingy Dock and Landing Construction	413,307	262,991	150,316	-
Aviation Blvd Multi-Use Trail	1,755,788	-	314,465	1,441,323
Sombrero Beach Reconstruction	1,531,422	603,059	192,256	736,107
Installation of Fire Hydrant	268,640	-	8,040	260,600
	<u>\$ 10,823,899</u>	<u>\$ 7,308,408</u>	<u>\$ 1,063,961</u>	<u>\$ 2,451,530</u>

**Agreement for Police Services:** The City has a contract with Monroe County Sheriff's Office (the "Sheriff") to provide professional police services through September 2021. Pursuant to the agreement, the Sheriff will provide law enforcement coverage within the City. Services for the fiscal year ending September 30, 2020 are budgeted to be approximately \$ 1,886,775. Costs for police services for the year ended September 30, 2019 were approximately \$ 1,715,540.

**Collective Bargaining Agreement:** The City has a collective bargaining agreement between the City and the professional firefighters of Marathon, International Association of Firefighters Local 4396. The agreement is effective through September 30, 2020 (and shall be renewed on an annual basis thereafter, unless either party provides the other written notice of its intent to terminate or modify the agreement not less than ninety days prior to expiration date).

**Agreement to Provide Fire Rescue and Emergency Medical Services:** The City previously entered into an interlocal agreement for the provision of fire rescue and emergency medical services to Key Colony Beach ("KCB") by the City's own fire rescue department through September 30, 2020. The agreement contains an option to extend the services for an additional three years with cost consideration. Fees received for these services for the year ended September 30, 2019 were \$ 550,000 from ad valorem revenue and \$ 25,000 from KCB's discretionary sales tax revenues.

**Note 9 - Defined Contribution Plans**

The City as a single-employer contributes to the City of Marathon Money Purchase Plan, which is a defined contribution plan created in accordance with Internal Revenue Code Section 401(a). Under the Plan, the City contributes 10% for employees hired prior to August 9, 2011 and 5% for those hired thereafter. Normal retirement is defined as age 59-1/2. The employees are not required to make contributions and are fully vested on their first day of employment. Amendments to the Plan must be authorized by the City Council.

The City also has a deferred compensation pension plan created in accordance with the Internal Revenue Service Code Section 457(b). The City Manager and City Attorney receive an automatic 10% contribution with no match requirement.



**Note 9 - Defined Contribution Plans (continued)**

The 401(a) and 457(b) plans mentioned above are administered by ICMA Retirement Corporation. The City provided contributions to these plans for the year ended September 30, 2019 of approximately \$ 276,928.

The elected officials of the City have the option of participating in the Florida Retirement System Investment Plan ("Investment Plan") which is a defined contribution plan or the Florida Retirement System Pension Plan ("Pension Plan") which is a defined benefit plan (Note 10). The Investment Plan is qualified under Section 401 (a) of the Internal Service Code. The employer and employee contributions for the Investment Plan are defined by law. Employees are required to contribute 3% of their salary. The amount contributed by the City is the same whether the elected official participates in the Investment Plan or the Pension Plan (Note 10). The City contributed \$ 2,041 to the Investment Plan for the year ended September 30, 2019.

**Note 10 - Employee Pension Plans**

**Firefighters' Pension Plan**

Plan Description: The City established The City of Marathon Firefighters' Pension Plan and Trust Fund (the Plan) as a Local Law Plan in accordance with Chapter 175, Florida Statutes on October 1, 2005 as per a City adopted ordinance. The Plan is a single-employer, defined benefit plan that covers all full-time firefighters. This replaces the previous Firefighters Pension Fund first created on December 9, 2003 and is treated as a newly created Plan from an actuarial standpoint. From a financial statement perspective, the ending net position of the old Plan became the beginning net position of the new Plan on October 1, 2005. The administrative duties for this Plan are handled through the Florida Municipal Pension Trust Fund ("FMPTF"). A more detailed description of the Plan appears in the ordinances constituting the Plan and in the Summary Plan Description. The Plan does not issue a stand-alone financial report, but is included in the reporting entity of the City as a pension trust fund. Amendments to the Plan document can only be authorized by the City Council.

The Board of Trustees is comprised of the following five members: two of the members shall be legal residents of the City and are appointed by the City Council; two of the members shall be full-time firefighters of the City elected by a majority of the active firefighters who are members of the Plan; and the fifth member of the Board shall be chosen by a majority of the previous four Board members. The name of the fifth Board member is then submitted to City Council who appoints such person to the Board.

Basis of Accounting: The financial statements of the Plan are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. City contributions are recognized when due pursuant to actuarial valuations. State contributions are recognized as revenue in the period in which they are approved by the State of Florida. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. Administrative costs of the Plan are financed through investment earnings.

**Note 10 - Employee Pension Plans (continued)**

Investments: *Investment Policy.* The policy regarding the allocation of invested assets is established by its Board of Trustees which currently has all of its funds invested in the Florida Municipal Pension Trust Fund, 60% equities and 40% fixed income - Fund A Option. The investment policy may be amended by the Board by a majority vote of its trustees. It is the policy of the Board of Trustees to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. Overall asset allocation targets are reviewed on an annual basis. The following is the adopted asset allocation policy as of September 30, 2019:

Asset Class/Investment Category	Target Allocation
Equity Securities and Similar Funds:	
U.S. Large Cap Equity	34.00%
U.S. Small Cap Equity	11.00%
Non - U.S. Equity	15.00%
Real Estate	10.00%
Fixed Income and Similar Funds:	
Core Bonds	15.00%
Multi-Sector	15.00%
Total	100.00%

*Concentrations:* Governmental entities need to disclose the concentration of credit risk with a single issuer. If 5.00% or more of the total assets of the portfolio are invested with one issuer, an additional disclosure is required. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools and other pooled investments are excluded from the concentration of credit risk disclosure requirements. There were no individual investments that represent 5.00% or more, at September 30, 2019, that met the criteria for disclosure.

*Rate of return:* For the year ended September 30, 2019, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 14.76%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Method used to value investments:* Investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price. Net appreciation/depreciation in fair value of investments includes realized and unrealized gains and losses. Interest and dividends are reported in investment earnings. Realized gains and losses are determined on the basis of specific cost. Purchases and sales are recorded on the trade-date basis.

Reserves: Chapter 175, Florida Statutes, established a revenue sharing program whereby participating local governments can receive a portion of the state excise tax of property and casualty insurance premiums collected in their jurisdictions to fund pension benefits for firefighters. Chapter 99-1, Laws of Florida amended Chapter 175 to require future increases in premium tax revenues over those received in 1997 must be used solely to pay for extra retirement benefits for firefighters. Since these increases in premiums tax revenues do not support current benefits the City has recorded a liability of \$ 165,909 for the monies received as of September 30, 2019.

**Note 10 - Employee Pension Plans (continued)**

Pension benefits: Normal retirement is defined by the Plan as the attainment of age 55 with 6 years of credited service or 20 years of credited service with no age requirement. Upon normal retirement, participants are entitled to 3.5% of their average final compensation for each year of credited service. Benefit options include a ten year certain payout or a life annuity. Early retirement is defined by the Plan as the attainment of age 50 with 6 years of credited service. Upon early retirement, accrued benefits are reduced by 3% per year.

At October 1, 2018, the following employees were covered by the pension benefits:

Inactive employees or beneficiaries currently receiving benefit	1
Inactive employees entitled to but not receiving benefit	6
Active plan members	<u>27</u>
Total members	<u><u>34</u></u>

Deferred Retirement Option Program: Members who continue in employment after reaching their normal retirement date may either accrue larger pensions or freeze their accrued benefit and enter the Deferred Retirement Option Plan (DROP). Each participant in the DROP has an account credited with benefits not received plus interest. Participation in the DROP must end no later than 84 months after normal retirement. These benefit provisions and all other requirements are established by City ordinance. The City did not have any members participating in the DROP for the year ending September 30, 2019.

Contributions and Funding Policy: Firefighters are required to contribute 5% of their salary to the Plan. Contributions from the State of Florida are based on the amount of fire insurance premiums written by private insurers on property within City limits. The City is required to contribute if there is any shortfall between the State's contributions and funding requirements of the Plan.

The City executed a collective bargaining agreement with the firefighter's union. A portion of the agreement addresses the City's firefighter pension contributions. The City would like to try and limit its required contribution to 12% of employee's pensionable pay. If the City is unable to achieve and maintain a net required contribution to the Plan at 12% of compensation or less, and the City's required net contribution actually exceeds 12% of compensation, the City will use the stabilization fund to reduce the net contribution to 12%. If the net contribution is still above 12% the Union agrees to use the excess 175 premium money disbursement for the year to decrease the City's required net contribution to 12%. If the City's net contribution is still above 12% after using the stabilization fund and the excess 175 premium money, the Union agrees to automatically increase the member contribution 1% of compensation for each \$ 25,000 (or part thereof) by which the City's net required contribution exceeded 12% of compensation not to exceed a total member contribution of 15% of compensation.

In the event the City's required net contribution is less than 12% of compensation, the difference will be set aside in a stabilization fund to be applied toward the short fall in any future year in which the City's required net contribution exceeds 12% of compensation. As of September 30, 2019, \$ 311,514 has been set aside in the General Fund.

The required contribution including interest to the Plan as determined by the actuarial valuation was \$ 335,215 for the year ended September 30, 2019. Contributions from the State totaled \$ 150,076 plus City contributions of \$ 185,139. State contributions are recognized as both revenue and expenditure during the period in the General Fund.

Net Pension Liability (Asset) of the City: The City's net pension liability (asset) was determined based on a measurement date of September 30, 2018.

**Note 10 - Employee Pension Plans (continued)**

The components of the net position (asset) liability of the City at September 30, 2019, were as follows:

		Firefighters' Pension Plan
Total pension liability	\$	6,351,157
Plan fiduciary net position		(8,874,070)
City's net pension (asset) liability	\$	<u>(2,522,913)</u>
Plan fiduciary net position as a percentage of total pension liability		139.72%

*Actuarial assumptions.* The total net pension liability at September 30, 2018 was determined by using (asset) actuarial valuations as of October 1, 2016, with update procedures used to roll forward the total net pension liability to September 30, 2018. The actuarial valuations used the following actuarial assumptions:

Salary increases	4.0 percent, average, including inflation
Investment rate of return	7.5 percent, net of pension plan investment expense, including inflation
Mortality rates	Florida Retirement System special risk mortality or disabled mortality projected with Scale BB generationally.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return
Core Bonds	1.5%
Multi-Sector	1.7%
U.S. Large Cap Equity	5.3%
U.S. Small Cap Equity	5.7%
Non-U.S. Equity	5.7%
Real Estate	4.5%

*Discount rate.* The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that plan member contribution will be made at the current contribution rate and that contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Note 10 - Employee Pension Plans (continued)**

*Changes in net pension liability (asset).*

	Increases (Decreases)		
	Total Pension Liability (a)	Plan Fiduciary Position (b)	Net Pension Liability (Asset) (a)-(b)
Balances at September 30, 2017	\$ 5,451,703	\$ 7,940,100	\$ (2,488,397)
Changes for the year:			
Service cost	579,233	-	579,233
Interest cost	451,266	-	451,266
Contributions - employer	-	158,078	(158,078)
Contributions - employee	-	89,805	(89,805)
Contributions - nonemployer contributing member	-	140,288	(140,288)
Differences between expected and actual experience	(102,921)	-	(102,921)
Changes of assumptions	-	-	-
Net increase (decrease) in fair value of investments	-	608,666	(608,666)
Benefit payments, including refunds of member contributions	(28,124)	(28,124)	-
Administrative expenses	-	(34,743)	34,743
Net Changes	899,454	933,970	(34,516)
Balances at September 30, 2018, measurement date	\$ 6,351,157	\$ 8,874,070	\$ (2,522,913)

*Sensitivity of the net pension liability (asset) to changes in the discount rate.* The following presents the net pension liability (asset) of the City, calculated using the discount rate of 7.50 percent, as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50 percent) or 1-percentage-point higher (8.50 percent) than the current rate:

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
City's net pension liability (asset)	\$ (1,379,212)	\$ (2,522,913)	\$ (3,438,729)

**Note 10 - Employee Pension Plans (continued)**

Pension Expense and Deferred Outflows of Resources Related to Pensions: For the year ended September 30, 2019, the City recognized pension expense of \$ 279,310 for this Plan. At September 30, 2019 the City reported deferred outflow of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to year end	\$ 335,215	\$ -
Differences between expected and actual experience	32,682	(652,057)
Changes of assumptions	97,088	-
Net difference between projected and actual earning on pension plan investments	-	(180,606)
Total	\$ <u>464,985</u>	\$ <u>(832,663)</u>

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year end will be recognized as a reduction of the net pension liability in the subsequent reporting period ending September 30, 2019. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended September 30,</u>	
2020	\$ (76,296)
2021	\$ (161,482)
2022	\$ (152,699)
2023	\$ (70,021)
2024	\$ (70,021)
Thereafter	\$ (172,374)

**Florida Retirement System**

General Information: As provided by Chapters 121 and 112, Florida Statutes, the Florida Retirement System ("FRS") provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Membership in the FRS for the City includes only certain elected Council members as of September 30, 2019. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or by calling (877) 377-1737 or by visiting the Web site: [www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications).

## Note 10 - Employee Pension Plans (continued)

### Pension Plan

Plan Description: The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

Benefits Provided: Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. Elected Officers' class members who retire at or after age 62 with at least six years of creditable service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% times the years of service times their final average compensation based on the five highest years of salary for each year of creditable service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of creditable service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Elected Officers' class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before August 1, 2011, the annual cost of living adjustment ("COLA") is three percent per year. The COLA formula for retirees with an effective retirement date or DROP begin date on or after August 1, 2011, will be the sum of the pre-July 2011 service credit divided by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

Contributions: Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates for the periods from October 1, 2018 through June 30, 2019 and from July 1, 2019 through September 30, 2019, respectively, were 48.70% and 48.82% for the Elected Officers' class. These employer contribution rates include 1.66% to the HIS Plan subsidy for the periods October 1, 2018 through September 30, 2019.

### HIS Plan

Plan Description: The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided: For the fiscal year ended September 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment of \$ 5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$ 30 and a maximum HIS payment of \$ 150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

**Note 10 - Employee Pension Plans (continued)**

**Contributions:** The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2019, the HIS contribution was 1.66%. The City contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:** At September 30, 2019, the City reported a liability of \$ 77,260 for its proportionate share of the Pension Plan's net pension liability and \$ 6,022 for the HIS Plan's net pension liability for a total pension liability of \$ 83,282. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. At June 30, 2019, the City's proportion was .000224343 percent for the Pension Plan and .000053821 percent for the HIS Plan, which was an increase of .00000047 percent and a decrease of .000001289 percent respectively, from the proportionate share measured as of June 30, 2018.

For the year ended September 30, 2019, the City recognized pension expense (income) of \$ 22,137 for the Pension Plan and \$ (2,802) for the HIS Plan. At September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources		
	Pension Plan	HIS Plan	Total
Differences between expected and actual experience	\$ 4,583	\$ 73	\$ 4,656
Changes of assumptions	19,844	697	20,541
Net difference between projected and actual earnings on pension plan investments	-	4	4
Changes in proportion and differences between City contributions and proportionate share of contributions	16,236	114	16,350
City contributions subsequent to the measurement date	1,745	75	1,820
Total	\$ 42,408	\$ 963	\$ 43,371



**Note 10 - Employee Pension Plans (continued)**

Description	Deferred Inflows of Resources		
	Pension Plan	HIS Plan	Total
Differences between expected and actual experience	\$ (48)	\$ (7)	\$ (55)
Changes of assumptions	-	(492)	(492)
Net difference between projected and actual earnings on pension plan investments	(4,274)	-	(4,274)
Changes in proportion and differences between City contributions and proportionate share of contributions	(95,233)	(15,192)	(110,425)
Total	\$ (99,555)	\$ (15,691)	\$ (115,246)

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year end will be recognized as a reduction of the net pension liability in the subsequent reporting period ending September 30, 2020. The amounts reported as deferred outflows of resources and deferred inflows of resources related to the FRS Plan will be recognized in pension expense as follows:

Year Ended September 30,	Pension Plan	HIS Plan	Total
2020	\$ (4,508)	\$ (3,146)	\$ (7,654)
2021	\$ (21,271)	\$ (3,246)	\$ (24,517)
2022	\$ (19,118)	\$ (3,302)	\$ (22,420)
2023	\$ (11,350)	\$ (3,217)	\$ (14,567)
2024	\$ (2,909)	\$ (1,657)	\$ (4,566)
Thereafter	\$ 264	\$ (235)	\$ 29

**Actuarial Assumptions:** The Florida Retirement System Actuarial Assumption Conference is responsible for setting the assumptions used in the funding valuations of both pension plans pursuant to section 216.136 (10), Florida Statutes. The Pension Plan's valuation is performed annually. The HIS Plan has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the Pension Plan was completed in 2019 for the period July 1, 2013, through June 30, 2018. Because the HIS Plan is funded on a pay-as-you-go basis, no experience study has been completed for that program. The actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the Pension Plan. The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	Pension Plan	HIS Plan
Inflation	2.60%	2.60%
Salary increases	3.25%, average, including inflation	3.25%, average, including inflation
Investment rate of return	6.90%, net of pension plan investment expense, including inflation	N/A
Actuarial cost method	Individual entry age	Individual entry age
Mortality table	PUB-2010 with Projection Scale MP-2018	Generational RP-2000 with Project Scale BB tables

**Note 10 - Employee Pension Plans (continued)**

**Long-term Expected Rate of Return:** The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	3.3%	3.3%	1.2%
Fixed income	18.0%	4.1%	4.1%	3.5%
Global equity	54.0%	8.0%	6.8%	16.5%
Real estate (property)	10.0%	6.7%	6.1%	11.7%
Private equity	11.0%	11.2%	8.4%	25.8%
Strategic investments	6.0%	5.9%	5.7%	6.7%
Total	100.0%			
Assumed Inflation - Mean			2.6%	1.7%

(1) As outlined in the Pension Plan's investment policy

**Discount Rate:** The discount rate used to measure the total pension liability was 6.90% for the Pension Plan. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

The discount rate used to measure the total pension liability was 3.50% for the HIS Plan. In general, the discount rate for calculating the HIS Plan's total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS Plan benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the municipal bond rate of 3.50% was used to determine the total pension liability. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

**Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate:** The following table presents the sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate. The sensitivity analysis, below, shows the impact to the District's proportionate share of the net pension liability if the discount rate was 1.00% lower or 1.00% higher than the current discount rate:

	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
City's proportionate share of the net pension liability for Pension Plan	\$ 133,558	\$ 77,260	\$ 30,243

**Note 10 - Employee Pension Plans (continued)**

	1% Decrease (2.50%)	Current Discount Rate (3.50%)	1% Increase (4.50%)
City's proportionate share of the net pension liability for HIS Plan	\$ <u>6,874</u>	\$ <u>6,022</u>	\$ <u>5,312</u>

**Aggregate amounts for all plans:**

	Firefighters' Pension Plan	FRS Pension Plan	FRS HIS Plan	Total
Net pension asset	\$ 2,522,913	\$ -	\$ -	\$ 2,522,913
Net pension liability	\$ -	\$ 77,260	\$ 6,022	\$ 83,282
Deferred outflows of resources	\$ 464,985	\$ 42,408	\$ 963	\$ 508,356
Deferred inflows of resources	\$ 832,663	\$ 99,555	\$ 15,691	\$ 947,909
Pension expense (income)	\$ 279,310	\$ 22,137	\$ (2,802)	\$ 298,645

**Note 11 - Other Post-Employment Health Care Benefits**

The City previously implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. GASB Statement No. 75 specifies that governments must recognize their total OPEB liability and related deferred outflows of resources, deferred inflows of resources, and OPEB expense in the financial statements based on the actuarial present value of projected benefit payments, rather than the smaller net OPEB obligation based on contribution requirements, under GASB Statement No. 45.

**Plan Description and Funding Policy:** Employees who retire from the City and their dependents are eligible to continue to participate ("single employer plan") in the City's health insurance plan currently offered through the City at the "blended" employee group rate which, is determined annually by the City. The retiree must continue to meet all participation requirements and pay all applicable premiums by the specified due date.

The City provides no funding for any portion of the premiums after retirement. However, the City recognizes that there is an "implicit subsidy" arising as a result of the blended rate premium since retiree health care costs, on average are higher than active employee healthcare costs. The plan is not accounted for as a trust fund and an irrevocable trust has not been established to fund this plan. The plan does not issue a separate financial report. It is the City's current policy to fund the plan on a "pay-as-you-go" basis from the General Fund.

**Note 11 - Other Post-Employment Health Care Benefits (continued)**

The following table provides a summary of the number of participants in the plan as of October 1, 2017:

Inactive employees or beneficiaries currently receiving benefit	1
Active plan members	<u>93</u>
Total members	<u><u>94</u></u>

**Actuarial Methods and Assumptions:** The actuarial valuation of the calculation of OPEB involves estimates of the value of reported amounts and assumptions about the probability of events in the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the City and plan members) and include the types of benefits in force at the valuation date and the historical pattern of sharing benefit costs between the City and the plan members to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The total OPEB liability at September 30, 2019 was based on an actuarial valuation dated October 1, 2018 with a measurement date of September 30, 2019, using the following actuarial assumptions:

Actuarial Cost Method	Entry Age Normal
Discount Rate	3.64%
Salary Increases	2.80%
Mortality	Mortality rates are based on the RP-2000 Combined Healthy Participant Table projected 10 years using Projection Scale AA.
Healthcare Cost Trend Rates	Trend rate of 9.50% gradually decreasing to an ultimate trend rate of 5.00%.

**Discount Rate:** The discount rate used to measure the total OPEB liability at September 30, 2019 was 3.64%. Because the City's OPEB costs are funded on a pay-as-you-go funding structure, a tax-exempt municipal bond rate based on an index of 20 year general obligation bonds with an average AA credit rating as of the measurement date was used to determine the total OPEB liability. The discount rate was 3.64% as of the beginning of the measurement year.

**Total OPEB Liability of the City:** The components of the City's net OPEB liability at September 30, 2019, are as follows:

Total OPEB liability	\$ 490,280
OPEB Plan fiduciary net position	<u>-</u>
City's net OPEB liability	<u><u>\$ 490,280</u></u>
OPEB Plan fiduciary net position as a percentage of total OPEB liability	<u><u>0.00%</u></u>

**Note 11 - Other Post-Employment Health Care Benefits (continued)**

**Changes in Total OPEB Liability**

Measurement year ended September 30, 2019

Total OPEB liability:	
Service cost	\$ 50,667
Interest on total OPEB liability	14,692
Difference between actual and expected experience	26,763
Benefit payments	<u>(10,736)</u>
Net change in total OPEB liability	81,386
Total OPEB liability, beginning	<u>408,894</u>
Total OPEB liability, ending	<u>\$ 490,280</u>

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate:** The following table presents the total OPEB liability, calculated using the discount rate of 3.64%, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than current discount rate:

	1% Decrease (2.64%)	Current Discount Rate (3.64%)	1% Increase (4.64%)
Total OPEB Liability	\$ <u>557,341</u>	\$ <u>490,280</u>	\$ <u>415,386</u>

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates:** The following table presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage-point lower or one percentage-point higher than the current trend rate:

	1% Trend Decrease	Trend Rate Assumption 9.50% Decreasing to 5.00%	1% Trend Increase
Total OPEB liability	\$ <u>418,743</u>	\$ <u>490,280</u>	\$ <u>578,315</u>

**Note 11 - Other Post-Employment Health Care Benefits (continued)**

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB:** For the year ended September 30, 2019 the City recognized OPEB expense of \$ 47,614. At September 30, 2019, the City has deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes in Assumptions	\$ 12,572	\$ -
Differences between expected and actual experience	<u>-</u>	<u>94,540</u>
Total	<u>\$ 12,572</u>	<u>\$ 94,540</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending September 30,	Deferred Outflows/ Inflows of Resources
2020	\$ (15,309)
2021	(15,309)
2022	(15,309)
2023	(15,309)
2024	(15,309)
Thereafter	<u>(5,423)</u>
	<u>\$ (81,968)</u>

**Note 12 - Deficit Fund Balance**

The General Fund has a deficit of \$ 287,841 due to Hurricane Irma. The City expended \$ 14,944,954 in Fiscal Years 2017 and 2018 on debris removal, professional services support for the Federal Emergency Management Agency (FEMA) public assistance program, and emergency protective measures, which has been submitted to FEMA and the State of Florida for partial reimbursement. The City secured a \$ 9,750,000 line of credit, of which \$ 50,001 was drawn and repaid during the fiscal year, and has utilized interfund borrowings until FEMA and the State of Florida public assistance reimbursements are received. The Debt Service Fund has a deficit of \$ 5,000 due to an accrued expense related to the line of credit renewal. This will be paid in fiscal year 2020 and the General Fund will transfer the funding to the Debt Service Fund to eliminate the deficit.

**Note 13 - Subsequent Event**

In March 2020, the *World Health Organization* declared the outbreak of a coronavirus (COVID-19) a pandemic. As a result, the local and global financial markets are experiencing significant declines and creating economic uncertainties. At this time, it is unknown how this negative outlook will impact the City's financial statements. No adjustments have been made to the accompanying financial statements as a result of the current events.

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## REQUIRED SUPPLEMENTARY INFORMATION

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**City of Marathon, Florida**  
**Budgetary Comparison Schedule**  
**General Fund**  
**For the Year Ended September 30, 2019**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual Amounts</b>	<b>Variance</b>
<b>Revenues:</b>				
Property taxes	\$ 6,323,206	\$ 6,351,806	\$ 6,351,257	\$ (549)
Intergovernmental	13,526,074	3,975,359	3,979,592	4,233
Licenses and permits	1,511,600	4,018,245	3,756,614	(261,631)
Charges for services	1,379,450	1,566,588	1,388,284	(178,304)
Fines and forfeitures	127,000	127,000	141,389	14,389
Communications services taxes	515,335	473,335	472,628	(707)
Miscellaneous	37,000	41,380	45,360	3,980
Total revenues	23,419,665	16,553,713	16,135,124	(418,589)
<b>Expenditures:</b>				
Current:				
General government:				
Elected officials	480,072	555,672	563,359	(7,687)
Administration	2,190,486	1,836,486	1,815,150	21,336
Non departmental	10,444,767	145,767	138,728	7,039
Legal	369,442	464,442	493,473	(29,031)
Total general government	13,484,767	3,002,367	3,010,710	(8,343)
Public safety:				
Police	1,797,924	1,715,544	1,715,543	1
Fire/EMS	3,892,471	4,292,471	4,206,355	86,116
Total public safety	5,690,395	6,008,015	5,921,898	86,117
Community services:				
Public works	344,729	289,729	276,038	13,691
Parks and recreation	1,478,400	1,328,400	1,306,606	21,794
Bridges	37,300	35,300	33,273	2,027
Total community services	1,860,429	1,653,429	1,615,917	37,512
Community development	2,247,665	1,502,665	1,434,355	68,310
Interest	-	-	29,101	(29,101)
Total expenditures	23,283,256	12,166,476	12,011,981	154,495
Excess (deficiency) of revenues over expenditures	136,409	4,387,237	4,123,143	(264,094)
<b>Other Financing Sources (Uses):</b>				
Insurance proceeds	-	870,615	870,616	1
Transfers in	743,334	1,028,528	978,445	(50,083)
Transfers out	-	-	(57,743)	(57,743)
Appropriation of prior year's fund balance	(879,743)	(6,286,380)	-	6,286,380
Total other financing sources (uses)	(136,409)	(4,387,237)	1,791,318	6,178,555
Net change in fund balance	\$ -	\$ -	\$ 5,914,461	\$ 5,914,461

**City of Marathon, Florida**  
**Budgetary Comparison Schedule**  
**Street Maintenance Fund**  
**For the Year Ended September 30, 2019**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>Revenues:</b>				
Intergovernmental	\$ 4,444,424	\$ 839,424	\$ 927,444	\$ 88,020
Miscellaneous	-	-	31,055	31,055
Insurance proceeds				
Interest	<u>5,000</u>	<u>5,000</u>	<u>12,895</u>	<u>7,895</u>
Total revenues	<u>4,449,424</u>	<u>844,424</u>	<u>971,394</u>	<u>126,970</u>
<b>Expenditures:</b>				
Current:				
Community services	1,629,908	719,908	591,277	128,631
Capital outlay	<u>3,511,000</u>	<u>607,400</u>	<u>440,795</u>	<u>166,605</u>
Total expenditures	<u>5,140,908</u>	<u>1,327,308</u>	<u>1,032,072</u>	<u>295,236</u>
Excess (deficiency) of revenues over expenditures	<u>(691,484)</u>	<u>(482,884)</u>	<u>(60,678)</u>	<u>422,206</u>
<b>Other Financing Sources (Uses):</b>				
Transfers in	87,000	87,000	83,396	(3,604)
Transfers out	(78,000)	(78,000)	(28,000)	50,000
Appropriation of prior year's fund balance	<u>682,484</u>	<u>473,884</u>	<u>-</u>	<u>(473,884)</u>
Total other financing sources (uses)	<u>691,484</u>	<u>482,884</u>	<u>55,396</u>	<u>(427,488)</u>
Net change in fund balance	\$ <u><u>-</u></u>	\$ <u><u>-</u></u>	\$ <u><u>(5,282)</u></u>	\$ <u><u>(5,282)</u></u>

**Note 1 - Budgets and Budgetary Accounting**

An annual appropriated budget is adopted for the General Fund, Street Maintenance Fund, Capital Infrastructure Fund, Impact Fees Fund, Vehicle Replacement Fund, Restoration Fund, CDBG Fund, Affordable Housing Fund and the Debt Service Fund on a basis consistent with accounting principles generally accepted in the United States. The City follows these procedures in establishing the budgetary data reflected in the financial statements.

- a. Annually, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following October 1st. The operating budget includes proposed expenditures and the means of financing them.
- b. Public hearings are conducted to obtain taxpayer comments.
- c. Prior to October 1st, the budget is legally enacted through passage of a resolution.
- d. The City Council, by motion, may make supplemental appropriations for the year up to the amount of revenues in excess of those estimated.
- e. The City Manager is authorized to transfer budget amounts within the departments within any fund. However, any revisions that alter the total appropriations of any department must be approved by the City Council. Therefore, the legal level of control is at the department level.
- f. Formal budgetary integration is employed as a management control device during the year for all budgeted funds. The final budget included an amendment by City Council to account for unanticipated revenues and expenditures that took place during the fiscal year.
- g. Appropriations which are neither expended nor specifically designated to be carried over, lapse at the end of the fiscal year.

**City of Marathon, Florida**  
**Required Supplementary Information**  
**(Unaudited)**  
**Schedule of Changes in Net Position Liability (Asset) and Related Ratios**  
**Firefighters' Pension Trust Fund**

Fiscal Year:	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016	9/30/2015
Measurement Date:	9/30/2019	9/30/2018	9/30/2017	9/30/2016	9/30/2015	9/30/2014
<b>Total pension liability</b>						
Service cost	\$ 646,079	\$ 579,233	\$ 526,211	\$ 465,383	\$ 421,863	\$ 402,517
Interest	523,895	451,266	411,938	346,447	305,220	255,647
Differences between expected and actual experience	366,599	(102,921)	(558,330)	44,937	(187,760)	-
Changes of assumptions	(50,801)	-	124,828	-	-	-
Benefit payments, including refunds of member contributions	(23,951)	(28,124)	(38,480)	(50,293)	(16,003)	(17,052)
<b>Net change in total pension liability</b>	1,461,821	899,454	466,167	806,474	523,320	641,112
<b>Total pension liability - beginning</b>	6,351,157	5,451,703	4,985,536	4,179,062	3,655,742	3,014,630
<b>Total pension liability - ending (a)</b>	<u>\$ 7,812,978</u>	<u>\$ 6,351,157</u>	<u>\$ 5,451,703</u>	<u>\$ 4,985,536</u>	<u>\$ 4,179,062</u>	<u>\$ 3,655,742</u>
<b>Plan fiduciary net position</b>						
Contributions - employer	\$ 185,139	\$ 158,078	\$ 223,687	\$ 157,589	\$ 143,152	\$ 69,826
Contributions - member	99,496	89,805	107,272	79,045	79,753	58,208
Contributions - nonemployer contributing member	150,076	140,288	143,010	163,986	176,093	193,515
Net investment income	497,134	608,666	923,540	490,850	(10,345)	417,331
Benefit payments, including refunds of member contributions	(23,951)	(28,124)	(38,480)	(50,293)	(16,003)	(17,052)
Administrative expenses	(480,082)	(34,743)	(31,860)	(24,668)	(27,473)	(35,373)
<b>Net change in plan fiduciary net position</b>	427,812	933,970	1,327,169	816,509	345,177	686,455
<b>Plan fiduciary net position - beginning</b>	8,874,070	7,940,100	6,612,931	5,796,422	5,451,245	4,764,790
<b>Plan fiduciary net position - ending (b)</b>	<u>9,301,882</u>	<u>8,874,070</u>	<u>7,940,100</u>	<u>\$ 6,612,931</u>	<u>\$ 5,796,422</u>	<u>5,451,245</u>
<b>City net pension liability (asset) - ending (a) - (b)</b>	<u>\$ (1,488,904)</u>	<u>\$ (2,522,913)</u>	<u>\$ (2,488,397)</u>	<u>\$ (1,627,395)</u>	<u>\$ (1,617,360)</u>	<u>(1,795,503)</u>

**City of Marathon, Florida**  
**Required Supplementary Information**  
**(Unaudited)**  
**Schedule of Changes in Net Position Liability (Asset) and Related Ratios**  
**(Continued)**  
**Firefighters' Pension Trust Fund**

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Plan fiduciary net position as a percentage of the total pension liability (asset)		119.06%		139.72%		145.64%		132.64%		138.70%		149.11%
Covered payroll	\$	1,969,908	\$	1,759,178	\$	1,602,399	\$	1,502,540	\$	1,358,418	\$	1,347,342
City net pension liability (asset) as percentage of covered payroll		(97.51%)		(143.41%)		(155.29%)		(108.31%)		(119.06%)		(133.26%)

\* Schedule is intended to show information for ten years. Additional years will be displayed as they become available.

**City of Marathon, Florida**  
**Required Supplementary Information**  
**(Unaudited)**  
**Schedule of Contributions**  
**Firefighters' Pension Trust Fund**  
**Last Ten Fiscal Years**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Actuarially determined contribution	\$ 320,324	\$ 294,839	\$ 362,276	\$ 317,899	\$ 314,079	\$ 260,648	\$ 375,384	\$ 349,195	\$ 552,405	\$ 514,935
Contributions in relation to the actuarially determined contribution	<u>335,215</u>	<u>298,366</u>	<u>366,697</u>	<u>321,575</u>	<u>319,245</u>	<u>264,774</u>	<u>377,579</u>	<u>347,666</u>	<u>550,834</u>	<u>514,735</u>
<b>Contribution deficiency (excess)</b>	<u>\$ (14,891)</u>	<u>\$ (3,527)</u>	<u>\$ (4,421)</u>	<u>\$ (3,676)</u>	<u>\$ (5,166)</u>	<u>\$ (4,126)</u>	<u>\$ (2,195)</u>	<u>\$ 1,529</u>	<u>\$ 1,571</u>	<u>\$ 200</u>
Covered payroll	\$ 1,969,908	\$ 1,759,178	\$ 1,602,399	\$ 1,502,540	\$ 1,358,418	\$ 1,295,521	\$ 1,164,340	\$ 1,368,971	\$ 1,378,189	\$ * N/A
Contributions as a percentage of covered payroll	17.02%	16.96%	22.88%	21.40%	23.50%	20.44%	32.43%	25.40%	39.97%	* N/A

**Notes to Schedule**

**Valuation date: October 1, 2018**

**Methods and assumptions used to determine contribution rates:**

Actuarial cost method  
Asset valuation method

Salary increases  
Investment rate of return  
Retirement rate  
Mortality

Aggregate cost method

Actuarial value of assets is equal to expected market value adjusted by phase-in of the difference between the expected investment earnings and actual investment earnings at the rate of 20% per year. The result cannot be greater than 120% of market value or less than 80% of market value.

4.00%

7.5% including inflation and net of investment expenses

100% at normal retirement age

Pre-Retirement - RP2000 Generational, Females, 100% Combined Healthy White Collar Scale BB, males, 10% Combined Healthy White Collar / 90% Combined Healthy Blue Collar, Scal BB

Post-Retirement - RP2000 Generational, Females, 100% Annuitant White Collar, Scale BB, Males, 10% Annuitant White Collar / 90% Annuitant Blue Collar, BB

Disability - RP2000, Females, 60% Disabled set forward two years, 40% Annuitant White Collar, no projection scale, Males, 60% Disabled set back four years, 40% Annuitant White Collar, no projection scale

\* N/A Not Available



**City of Marathon, Florida**  
**Required Supplementary Information**  
**(Unaudited)**  
**Schedule of Investment Returns**  
**Firefighters' Pension Trust Fund**

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	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Annual money-weighted rate of return (loss), net of investment expense	14.76%	3.63%	11.58%	8.11%	(0.05%)	8.55%

\* Schedule is intended to show information for ten years. Additional years will be displayed as they become available.

**City of Marathon, Florida**  
**Schedule of Proportionate Share of Net Pension Liability**  
**Florida Retirement System Pension Plan**  
**Last 10 Fiscal Years \***  
**(Unaudited)**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Proportion of the net pension liability	0.000224343%	0.000223873%	0.000579004%	0.001144711%	0.001241696%	0.000939789%
Proportionate share of the net pension liability	\$ 77,260	\$ 67,432	\$ 171,324 **	\$ 289,040	\$ 160,382	\$ 57,341
Covered payroll **	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Proportionate share of the net pension liability as a percentage of its covered payroll	-	-	-	-	-	-
Plan fiduciary net position as a percentage of total pension liability	82.61%	84.26%	83.89%	84.88%	92.00%	96.09%

\* This schedule is intended to present information for ten years. However, until a full ten-year trend is compiled, the pension plan will present information for those years for which the information is available.

\* \* There is no covered payroll because the Elected Officials for these years have chosen to participate in the Florida Retirement System defined contribution plan.

\* \* \* Reflects restatement of beginning net pension liability at July 1, 2017, due to implementation of GASB 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

**City of Marathon, Florida**  
**Schedule of Proportionate Share of Net Pension Liability**  
**Retiree Health Insurance Subsidy Program**  
**Last 10 Fiscal Years \***  
**(Unaudited)**

---

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Proportion of the net pension liability	0.000053821%	0.000055110%	0.000145883%	0.000280525%	0.000296985%	0.000297528%
Proportionate share of the net pension liability	\$ 6,022	\$ 5,833	\$ 15,599	\$ 32,694	\$ 30,288	\$ 27,820
Covered payroll**	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Proportionate share of the net pension liability as a percentage of its covered payroll	-	-	-	-	-	-
Plan fiduciary net position as a percentage of total pension liability	2.63%	2.15%	1.64%	0.97%	0.50%	0.99%

\* This schedule is intended to present information for ten years. However, until a full ten-year trend is compiled, the pension plan will present information for those years for which the information is available.

\* \* There is no covered payroll because the Elected Officials for these years have chosen to participate in the Florida Retirement System defined contribution plan.

**City of Marathon, Florida**  
**Schedule of Contributions**  
**Florida Retirement System Pension Plan**  
**Last 10 Fiscal Years \***  
**(Unaudited)**

---

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 6,431	\$ 5,994	\$ 10,299	\$ 23,654	\$ 29,956	\$ 22,979
Contributions in relation to the contractually required contribution	<u>6,431</u>	<u>5,994</u>	<u>10,299</u>	<u>23,654</u>	<u>29,956</u>	<u>22,979</u>
Contribution deficiency (excess)	\$ <u><u>-</u></u>	\$ <u><u>-</u></u>	\$ <u><u>-</u></u>	\$ <u><u>-</u></u>	\$ <u><u>-</u></u>	\$ <u><u>-</u></u>
City of Marathon, Florida's covered payroll**	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions as a percentage of covered payroll	-	-	-	-	-	-

\* This schedule is intended to present information for ten years. However, until a full ten-year trend is compiled, the pension plan will present information for those years for which the information is available.

\*\* There is no covered payroll because the Elected Officials for these years have chosen to participate in the Florida Retirement System defined contribution plan.

**City of Marathon, Florida**  
**Schedule of Contributions**  
**Retiree Health Insurance Subsidy Program**  
**Last 10 Fiscal Years \***  
**(Unaudited)**

---

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 299	\$ 299	\$ 523	\$ 1,221	\$ 1,225	\$ 1,074
Contributions in relation to the contractually required contribution	<u>299</u>	<u>299</u>	<u>523</u>	<u>1,221</u>	<u>1,225</u>	<u>1,074</u>
Contribution deficiency (excess)	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>
City of Marathon, Florida's covered payroll**	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions as a percentage of covered payroll	-	-	-	-	-	-

\* This schedule is intended to present information for ten years. However, until a full ten-year trend is compiled, the pension plan will present information for those years for which the information is available.

\*\* There is no covered payroll because the Elected Officials for these years have chosen to participate in the Florida Retirement System defined contribution plan.

**City of Marathon, Florida**  
**Required Supplementary Information**  
**(unaudited)**  
**Schedule of Changes in Total OPEB Liability and Related Ratios**  
**Last Ten Fiscal Years \***

<b>Fiscal Year:</b>	<b>9/30/2019</b>	<b>9/30/2018</b>
<b>Measurement Date:</b>	<b>9/30/2018</b>	<b>9/30/2017</b>
<b>Total OPEB liability</b>		
Service cost	\$ 50,667	\$ 49,670
Interest	14,692	12,033
Differences between actual and expected experience	26,763	21,526
Benefits payments	<u>(10,736)</u>	<u>(9,665)</u>
<b>Net change in total OPEB liability</b>	81,386	73,564
<b>Total OPEB liability - beginning</b>	408,894	335,330
<b>Total OPEB liability - ending</b>	<u>\$ 490,280</u>	<u>\$ 408,894</u>
<b>Covered payroll</b>	\$ 6,127,014	\$ 5,967,531
<b>Total OPEB liability as a percentage of covered payroll</b>	8.00%	6.85%

**Notes to Schedule:**

\* Schedule is intended to show information for ten years. Additional years will be displayed as they become available.

*Plan Assets.* No assets are accumulated in a trust that meets all of the criteria of GASB No. 75, paragraph 4, to pay benefits.

## COMBINING STATEMENTS

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## NONMAJOR GOVERNMENTAL FUNDS

### Special Revenue Funds

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

**Impact Fees Fund** - This fund is used to account for transportation, parks and public safety projects. Revenues are derived from impact fees collected during the building permit process.

**Affordable Housing Fund** - This fund is used to purchase land or homes to be used for affordable housing. These funds are also available to provide down payment assistance to qualified homebuyers.

**Restoration Fund** - This fund is used for restoration and management activities of public resource protection and conservation lands.

### Debt Service Fund

**Debt Service Fund** - This fund is used to account for the payment of principal, interest and expenditures on the long-term debt of the governmental funds.

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**City of Marathon, Florida**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds**  
**September 30, 2019**

	Special Revenue Funds			Debt Service Fund	Total Nonmajor Governmental Funds
	Impact Fees Fund	Affordable Housing Fund	Restoration Fund		
<b>Assets:</b>					
Cash and cash equivalents	\$ 1,716,960	\$ 1,205,767	\$ 196,974	\$ -	\$ 3,119,701
Receivables	-	550,000	-	-	550,000
Total assets	<u>\$ 1,716,960</u>	<u>\$ 1,755,767</u>	<u>\$ 196,974</u>	<u>\$ -</u>	<u>\$ 3,669,701</u>
<b>Liabilities and Fund Balances:</b>					
Liabilities:					
Accounts payable	\$ -	\$ 1,200	\$ -	\$ 5,000	\$ 6,200
Fund balances:					
Committed for:					
Infrastructure improvements	1,716,960	-	-	-	1,716,960
Affordable housing	-	1,754,567	-	-	1,754,567
Restoration projects	-	-	196,974	-	196,974
Unassigned:	-	-	-	(5,000)	(5,000)
Total fund balances (deficit)	<u>1,716,960</u>	<u>1,754,567</u>	<u>196,974</u>	<u>(5,000)</u>	<u>3,663,501</u>
Total liabilities and fund balances	<u>\$ 1,716,960</u>	<u>\$ 1,755,767</u>	<u>\$ 196,974</u>	<u>\$ -</u>	<u>\$ 3,669,701</u>

**City of Marathon, Florida**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Nonmajor Governmental Funds**  
**For the Year Ended September 30, 2019**

	<b>Special Revenue Funds</b>				<b>Total Nonmajor Governmental Funds</b>
	<b>Impact Fees Fund</b>	<b>Affordable Housing Fund</b>	<b>Restoration Fund</b>	<b>Debt Service Fund</b>	
<b>Revenues:</b>					
Impact fees	\$ 410,000	\$ 451,000	\$ 53,021	\$ -	\$ 914,021
Interest	15,273	11,278	1,761	-	28,312
<b>Total revenues</b>	<b>425,273</b>	<b>462,278</b>	<b>54,782</b>	<b>-</b>	<b>942,333</b>
<b>Expenditures:</b>					
Current:					
Community services	-	9,950	-	-	9,950
Debt service:					
Principal	-	-	-	785,002	785,002
Interest and fiscal charges	-	-	-	203,464	203,464
<b>Total expenditures</b>	<b>-</b>	<b>9,950</b>	<b>-</b>	<b>988,466</b>	<b>998,416</b>
Excess (deficiency) of revenues over expenditures	425,273	452,328	54,782	(988,466)	(56,083)
<b>Other Financing Sources (Uses):</b>					
Loan proceeds	-	-	-	50,001	50,001
Transfers in	-	-	-	933,465	933,465
Transfers out	(19,902)	-	-	-	(19,902)
<b>Total other financing sources (uses)</b>	<b>(19,902)</b>	<b>-</b>	<b>-</b>	<b>983,466</b>	<b>963,564</b>
<b>Net change in fund balances</b>	<b>405,371</b>	<b>452,328</b>	<b>54,782</b>	<b>(5,000)</b>	<b>907,481</b>
<b>Fund Balances, Beginning</b>	<b>1,311,589</b>	<b>1,302,239</b>	<b>142,192</b>	<b>-</b>	<b>2,756,020</b>
<b>Fund Balances (Deficit), Ending</b>	<b>\$ 1,716,960</b>	<b>\$ 1,754,567</b>	<b>\$ 196,974</b>	<b>\$ (5,000)</b>	<b>\$ 3,663,501</b>

## BUDGETARY COMPARISON SCHEDULES

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**City of Marathon, Florida**  
**Budgetary Comparison Schedule**  
**Capital Infrastructure Fund**  
**For the Year Ended September 30, 2019**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>Revenues:</b>				
Intergovernmental	\$ 6,849,758	\$ 4,931,641	\$ 3,335,757	\$ (1,595,884)
Miscellaneous	100,000	-	25,750	25,750
Interest	<u>12,000</u>	<u>17,655</u>	<u>20,634</u>	<u>2,979</u>
Total revenues	<u>6,961,758</u>	<u>4,949,296</u>	<u>3,382,141</u>	<u>(1,567,155)</u>
<b>Expenditures:</b>				
Capital outlay	<u>5,939,732</u>	<u>3,320,877</u>	<u>3,651,891</u>	<u>(331,014)</u>
Excess (deficiency) of revenues over expenditures	<u>1,022,026</u>	<u>1,628,419</u>	<u>(269,750)</u>	<u>(1,898,169)</u>
<b>Other Financing Sources (Uses):</b>				
Proceeds from note payable	-	-	1,575,000	1,575,000
Transfers in	505,543	297,484	170,986	(126,498)
Transfers out	(1,830,770)	(2,115,964)	(2,137,260)	(21,296)
Appropriation of prior year's fund balance	<u>303,201</u>	<u>190,061</u>	<u>-</u>	<u>(190,061)</u>
Total other financing sources (uses)	<u>(1,022,026)</u>	<u>(1,628,419)</u>	<u>(391,274)</u>	<u>1,237,145</u>
Net change in fund balance	\$ <u><u>-</u></u>	\$ <u><u>-</u></u>	\$ <u><u>(661,024)</u></u>	\$ <u><u>(661,024)</u></u>

**City of Marathon, Florida**  
**Budgetary Comparison Schedule - Capital Infrastructure Fund**  
**(Continued)**  
**For the Year Ended September 30, 2019**

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**Explanation of Differences Between Change in Fund Balance  
Budget to Actual and Statement of Revenues, Expenditures  
and Changes in Fund Balance - Capital Infrastructure Fund**

Net change in fund balance, Page 75 \$ (661,024)

Amounts reported for budget to actual are different because:

The net change in fund balance in the City's Vehicle Replacement Fund are reported in the Vehicle Replacement Fund for budgetary purposes but in the Capital Infrastructure Fund for the purpose of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds:

Net change in fund balance - Vehicle Replacement Fund (198,674)

Net change in fund balance per the Statement of Revenues, Expenditures, and Changes in Fund Balances - Capital Infrastructure Fund, Page 20 \$ (859,698)



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**City of Marathon, Florida**  
**Budgetary Comparison Schedules -**  
**Nonmajor Governmental Funds**  
**For the Year Ended September 30, 2019**

	Impact Fees			Vehicle Replacement Fund			Restoration Fund		
	Original and Final Budget	Actual	Variance	Original and Final Budget	Actual	Variance	Original and Final Budget	Actual	Variance
<b>Revenues:</b>									
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Impact fees	239,500	410,000	170,500	-	-	-	-	53,021	53,021
Miscellaneous	-	-	-	-	-	-	-	-	-
Interest	11,500	15,273	3,773	16,250	14,713	(1,537)	800	1,761	961
Total revenues	251,000	425,273	174,273	16,250	14,713	(1,537)	800	54,782	53,982
<b>Expenditures:</b>									
Current:									
Community services	-	-	-	-	-	-	50,000	-	50,000
Debt service:									
Principal	-	-	-	-	-	-	-	-	-
Interest and fiscal charges	-	-	-	-	-	-	-	-	-
Total expenditures	-	-	-	-	-	-	50,000	-	50,000
Excess (deficiency) of revenues over expenditures	251,000	425,273	174,273	16,250	14,713	(1,537)	(49,200)	54,782	103,982
<b>Other Financing Sources</b>									
<b>(Uses):</b>									
Loan proceeds	-	-	-	-	-	-	-	-	-
Transfers in	-	-	-	28,000	28,000	-	-	-	-
Transfers out	(400,000)	(19,902)	380,098	(212,543)	(241,387)	(28,844)	-	-	-
Appropriation of prior year's fund balance	149,000	-	(149,000)	168,293	-	(168,293)	49,200	-	(49,200)
Total other financing sources (uses)	(251,000)	(19,902)	231,098	(16,250)	(213,387)	(197,137)	49,200	-	(49,200)
Net change in fund balances	\$ -	\$ 405,371	\$ 405,371	\$ -	\$ (198,674)	\$ (198,674)	\$ -	\$ 54,782	\$ 54,782

Debt Service Fund			Affordable Housing Fund		
Original and Final Budget	Actual	Variance	Original and Final Budget	Actual	Variance
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	451,000	451,000
-	-	-	-	-	-
-	-	-	9,000	11,278	2,278
-	-	-	9,000	462,278	453,278
-	-	-	150,000	9,950	140,050
10,620,450	785,002	9,835,448	-	-	-
191,753	203,464	(11,711)	-	-	-
10,812,203	988,466	9,823,737	150,000	9,950	140,050
(10,812,203)	(988,466)	9,823,737	(141,000)	452,328	593,328
-	50,001	50,001	-	-	-
10,812,203	933,465	(9,878,738)	-	-	-
-	-	-	-	-	-
-	-	-	141,000	-	(141,000)
10,812,203	983,466	(9,828,737)	141,000	-	(141,000)
\$ -	\$ (5,000)	\$ (5,000)	\$ -	\$ 452,328	\$ 452,328

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## STATISTICAL SECTION

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## STATISTICAL SECTION

This part of the City of Marathon's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<b><u>CONTENTS</u></b>	<b><u>PAGE</u></b>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	79-88
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	89-92
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	93-95
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	96-97
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	98-100

*Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.*

**City of Marathon, Florida**  
**Net Position by Component**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
<b>Governmental Activities:</b>				
Net investment in capital assets	\$ 26,154,207	\$ 27,231,548	\$ 28,142,616	\$ 29,978,693
Restricted	3,374,364	3,896,716	4,090,519	2,013,189
Unrestricted (Deficit)	<u>5,705,740</u>	<u>3,986,495</u>	<u>4,157,687</u>	<u>4,952,275</u>
Total governmental activities net position	<u>35,234,311</u>	<u>35,114,759</u>	<u>36,390,822</u>	<u>36,944,157</u>
<b>Business-Type Activities:</b>				
Net investment in capital assets	50,378,894	43,132,708	39,625,782	47,690,144
Restricted	-	-	-	-
Unrestricted (deficit)	<u>(149,168)</u>	<u>12,249,548</u>	<u>17,638,385</u>	<u>11,307,027</u>
Total business-type activities net position	<u>50,229,726</u>	<u>55,382,256</u>	<u>57,264,167</u>	<u>58,997,171</u>
<b>Total Government:</b>				
Net investment in capital assets	76,533,101	70,364,256	67,768,398	77,668,837
Restricted	3,374,364	3,896,716	4,090,519	2,013,189
Unrestricted	<u>5,556,572</u>	<u>16,236,043</u>	<u>21,796,072</u>	<u>16,259,302</u>
Total government net position	\$ <u><u>85,464,037</u></u>	\$ <u><u>90,497,015</u></u>	\$ <u><u>93,654,989</u></u>	\$ <u><u>95,941,328</u></u>

(1) Fiscal year 2014 unrestricted net assets have been restated due to the implementation of GASB 68.



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Fiscal Year					
2014	2015	2016	2017	2018	2019
\$ 30,819,582	\$ 30,963,072	\$ 31,282,555	\$ 31,363,522	\$ 31,361,460	\$ 32,346,880
2,394,851	3,089,957	3,361,757	3,761,611	4,112,540	3,497,273
7,065,123	9,299,203	10,285,136	8,584,962	(374,303)	8,850,552
40,279,556	43,352,232	44,929,448	43,710,095	35,099,697	44,694,705
50,316,306	46,217,299	52,501,721	59,193,929	63,683,687	67,362,414
-	-	-	-	-	-
9,359,636	12,623,760	12,220,979	9,693,724	14,654,425	19,159,607
59,675,942	58,841,059	64,722,700	68,887,653	78,338,112	86,522,021
81,135,888	77,180,371	83,784,276	90,557,451	95,045,147	99,709,294
2,394,851	3,089,957	3,361,757	3,761,611	4,112,540	3,497,273
16,424,759	21,922,963	22,506,115	18,278,686	14,280,122	28,010,159
\$ 99,955,498	\$ 102,193,291	\$ 109,652,148	\$ 112,597,748	\$ 113,437,809	\$ 131,216,726

**City of Marathon, Florida**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**

	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
<b>Expenses:</b>				
Governmental activities:				
General government	\$ 3,646,885	\$ 4,230,495	\$ 2,596,950	\$ 2,751,456
Public safety	4,580,076	4,524,285	4,260,491	4,623,980
Community services	2,577,772	2,850,714	2,477,396	2,673,198
Community development	941,914	860,053	894,343	887,239
Interest on long-term debt	298,339	266,465	234,371	202,629
Total governmental activities	<u>12,044,986</u>	<u>12,732,012</u>	<u>10,463,551</u>	<u>11,138,502</u>
Business-type activities:				
Wastewater	2,126,390	3,903,661	6,502,017	8,772,782
Marina	688,583	658,901	645,935	748,329
Stormwater	274,878	714,940	1,098,948	1,278,604
Total business-type activities	<u>3,089,851</u>	<u>5,277,502</u>	<u>8,246,900</u>	<u>10,799,715</u>
Total governmental expenses	<u>\$ 15,134,837</u>	<u>\$ 18,009,514</u>	<u>\$ 18,710,451</u>	<u>\$ 21,938,217</u>
<b>Program Revenues:</b>				
Governmental activities:				
Charges for services:				
General government	\$ 173,716	\$ 195,765	\$ 182,481	\$ 188,528
Public safety	841,587	927,827	987,852	1,103,270
Community services	515,305	569,458	614,280	597,760
Community development	480,738	496,610	521,441	810,639
Operating grants and contributions	1,250,302	336,415	282,495	486,147
Capital grants and contributions	2,973,949	3,988,661	3,494,595	2,726,468
Total governmental activities program revenues	<u>6,235,597</u>	<u>6,514,736</u>	<u>6,083,144</u>	<u>5,912,812</u>
Business-type activities:				
Charges for services:				
Wastewater	1,015,725	2,266,214	4,164,443	5,875,927
Marina	671,330	643,428	650,698	695,901
Stormwater	-	-	-	-
Operating grants and contributions	52,421	16,921	92,292	135,379
Capital grants and contributions	20,000,850	6,754,484	4,926,863	5,546,634
Total business-type activities program revenues	<u>21,740,326</u>	<u>9,681,047</u>	<u>9,834,296</u>	<u>12,253,841</u>
Total program revenues	<u>\$ 27,975,923</u>	<u>\$ 16,195,783</u>	<u>\$ 15,917,440</u>	<u>\$ 18,166,653</u>
<b>Net (Expense) Revenue:</b>				
Governmental activities	\$ (5,809,389)	\$ (6,217,276)	\$ (4,380,407)	\$ (5,225,690)
Business-type activities	<u>18,650,475</u>	<u>4,403,545</u>	<u>1,587,396</u>	<u>1,454,126</u>
Total net (expense) revenue	<u>\$ 12,841,086</u>	<u>\$ (1,813,731)</u>	<u>\$ (2,793,011)</u>	<u>\$ (3,771,564)</u>

Continued on next page

Fiscal Year					
2014	2015	2016	2017	2018	2019
\$ 2,718,127	\$ 2,609,926	\$ 2,847,773	\$ 5,299,558	\$ 16,032,764	\$ 3,550,307
4,713,469	4,883,718	5,202,572	5,633,501	6,076,722	6,401,157
2,943,294	2,894,577	3,109,362	3,420,249	2,904,035	3,185,896
875,734	1,060,108	1,408,043	1,387,809	1,635,692	1,549,785
282,779	241,217	221,828	202,657	240,068	282,110
11,533,403	11,689,546	12,789,578	15,943,774	26,889,281	14,969,255
9,594,935	12,010,623	9,929,090	9,410,154	9,660,919	9,447,716
710,071	724,738	1,226,693	1,162,725	783,531	816,160
1,369,870	1,485,414	796,108	1,273,084	2,600,382	6,407,316
11,674,876	14,220,775	11,951,891	11,845,963	13,044,832	16,671,192
\$ 23,208,279	\$ 25,910,321	\$ 24,741,469	\$ 27,789,737	\$ 39,934,113	\$ 31,640,447
\$ 194,134	\$ 259,699	\$ 335,352	\$ 392,114	\$ 832,882	\$ 1,366,837
912,737	1,206,398	1,309,008	1,354,094	1,927,826	2,136,220
659,677	793,186	790,447	746,571	793,956	830,003
866,310	1,214,500	1,410,332	1,238,110	2,495,302	3,196,058
480,670	574,785	371,539	260,009	1,062,030	4,553,389
3,801,181	3,308,682	3,351,896	3,119,967	3,188,292	3,754,846
6,914,709	7,357,250	7,568,574	7,110,865	10,300,288	15,837,353
5,989,281	6,166,141	6,346,446	6,463,033	6,522,387	6,740,858
828,357	851,989	904,336	933,084	895,934	953,039
-	-	-	-	61,492	-
41,873	-	-	-	942,573	5,022,018
5,145,621	6,106,989	9,034,879	8,276,373	13,427,627	11,599,984
12,005,132	13,125,119	16,285,661	15,672,490	21,850,013	24,315,899
\$ 18,919,841	\$ 20,482,369	\$ 23,854,235	\$ 22,783,355	\$ 32,150,301	\$ 40,153,252
\$ (4,618,694)	\$ (4,332,296)	\$ (5,221,004)	\$ (8,832,909)	\$ (16,588,993)	\$ 868,098
330,256	(1,095,656)	4,333,770	3,826,527	8,805,181	7,644,707
\$ (4,288,438)	\$ (5,427,952)	\$ (887,234)	\$ (5,006,382)	\$ (7,783,812)	\$ 8,512,805

**City of Marathon, Florida**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**  
**(Continued)**

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
<b>General Revenues:</b>				
Governmental activities:				
Taxes:				
Property taxes	\$ 3,746,062	\$ 3,580,301	\$ 3,536,651	\$ 3,777,989
Other taxes	591,504	562,218	571,793	554,701
State shared revenues	1,575,835	1,684,366	1,564,952	1,643,871
Investment earnings	194,189	103,927	60,123	27,364
Miscellaneous	170,699	473,615	92,030	69,179
Gain (loss) on sale of capital assets	-	-	-	-
Transfers	(464,950)	(306,703)	(169,079)	(294,079)
Reassignment of capital assets to business type activities	-	-	-	-
Total governmental activities	<u>5,813,339</u>	<u>6,097,724</u>	<u>5,656,470</u>	<u>5,779,025</u>
Business-type activities:				
Investment earnings	299,205	167,282	125,436	46,463
Miscellaneous	-	275,000	-	-
Gain (loss) on disposal of equipment	-	-	-	-
Transfers	464,950	306,703	169,079	294,079
Reassignment of capital assets from governmental activities	-	-	-	-
Total business-type activities	<u>764,155</u>	<u>748,985</u>	<u>294,515</u>	<u>340,542</u>
Total general revenues	<u>\$ 6,577,494</u>	<u>\$ 6,846,709</u>	<u>\$ 5,950,985</u>	<u>\$ 6,119,567</u>
<b>Change in Net Position:</b>				
Governmental activities	\$ 3,950	\$ (119,552)	\$ 1,276,063	\$ 1,398,618
Business-type activities	<u>19,414,630</u>	<u>5,152,530</u>	<u>1,881,911</u>	<u>1,927,938</u>
Total change in net position	<u>\$ 19,418,580</u>	<u>\$ 5,032,978</u>	<u>\$ 3,157,974</u>	<u>\$ 3,326,556</u>

<b>Fiscal Year</b>					
<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>
\$ 3,978,700	\$ 4,216,763	\$ 4,470,917	\$ 5,236,773	\$ 6,011,774	\$ 6,351,257
508,840	576,608	529,641	515,229	501,700	472,628
1,766,483	1,884,755	1,926,237	1,984,812	1,909,914	2,124,983
14,392	20,755	17,610	67,555	75,338	76,554
41,806	935,331	186,758	95,052	47,720	78,220
-	-	-	-	-	(86,732)
(315,265)	(90,406)	(332,943)	(285,865)	(653,249)	(290,000)
-	(138,834)	-	-	-	-
<u>5,994,956</u>	<u>7,543,806</u>	<u>6,798,220</u>	<u>7,613,556</u>	<u>7,893,197</u>	<u>8,726,910</u>
33,250	29,705	30,543	52,561	87,334	154,963
-	1,828	1,184,385	-	-	-
-	-	-	-	20,637	94,239
315,265	90,406	332,943	285,865	653,249	290,000
-	138,834	-	-	-	-
<u>348,515</u>	<u>260,773</u>	<u>1,547,871</u>	<u>338,426</u>	<u>761,220</u>	<u>539,202</u>
<u>\$ 6,343,471</u>	<u>\$ 7,804,579</u>	<u>\$ 8,346,091</u>	<u>\$ 7,951,982</u>	<u>\$ 8,654,417</u>	<u>\$ 9,266,112</u>
\$ 1,376,262	\$ 3,211,510	\$ 1,577,216	\$ (1,219,353)	\$ (8,695,796)	\$ 9,595,008
<u>678,771</u>	<u>(834,883)</u>	<u>5,881,641</u>	<u>4,164,953</u>	<u>9,566,401</u>	<u>8,183,909</u>
<u>\$ 2,055,033</u>	<u>\$ 2,376,627</u>	<u>\$ 7,458,857</u>	<u>\$ 2,945,600</u>	<u>\$ 870,605</u>	<u>\$ 17,778,917</u>

**City of Marathon, Florida**  
**Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
<b>General Fund:</b>				
Nonspendable	\$ 110,418	\$ 131,006	\$ 92,328	\$ 63,583
Restricted	28,522	33,974	38,818	39,044
Committed	-	1,247,077	-	-
Assigned	-	431,980	-	303,864
Unassigned (Deficit)	<u>4,970,012</u>	<u>2,042,757</u>	<u>2,396,537</u>	<u>2,642,481</u>
Total general fund	<u>5,108,952</u>	<u>3,886,794</u>	<u>2,527,683</u>	<u>3,048,972</u>
<b>Special Revenue Funds:</b>				
Nonspendable	1,582	3,171	1,200	1,200
Restricted	-	3,859,571	4,051,701	1,974,145
Committed	<u>5,218,327</u>	<u>497,687</u>	<u>1,966,244</u>	<u>2,367,028</u>
Total special revenue funds	<u>5,219,909</u>	<u>4,360,429</u>	<u>6,019,145</u>	<u>4,342,373</u>
<b>Debt Service Fund:</b>				
Unassigned (deficit)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total governmental funds	<u>\$ 10,328,861</u>	<u>\$ 8,247,223</u>	<u>\$ 8,546,828</u>	<u>\$ 7,391,345</u>

Note: The City implemented GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* in fiscal year 2011. Fiscal years 2006-2010 have been restated to conform to the new statement requirements.

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Fiscal Year					
2014	2015	2016	2017	2018	2019
\$ 91,443	\$ 99,901	\$ 98,770	\$ 144,042	\$ 334,294	\$ 355,951
81,995	210,826	235,850	255,897	326,131	377,145
-	-	-	-	-	-
602,829	834,104	463,756	-	-	-
<u>2,565,459</u>	<u>3,398,554</u>	<u>4,521,269</u>	<u>3,690,416</u>	<u>(6,862,727)</u>	<u>(1,020,937)</u>
<u>3,341,726</u>	<u>4,543,385</u>	<u>5,319,645</u>	<u>4,090,355</u>	<u>(6,202,302)</u>	<u>(287,841)</u>
1,500	1,500	5,244	-	25	-
7,844,203	5,661,189	3,125,907	3,505,714	3,786,409	3,120,128
<u>2,338,268</u>	<u>3,431,379</u>	<u>3,772,815</u>	<u>3,457,850</u>	<u>4,141,624</u>	<u>4,855,431</u>
<u>10,183,971</u>	<u>9,094,068</u>	<u>6,903,966</u>	<u>6,963,564</u>	<u>7,928,058</u>	<u>7,975,559</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(5,000)</u>
<u>\$ 13,525,697</u>	<u>\$ 13,637,453</u>	<u>\$ 12,223,611</u>	<u>\$ 11,053,919</u>	<u>\$ 1,725,756</u>	<u>\$ 7,682,718</u>

**City of Marathon, Florida**  
**Changes in Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
<b>Revenues:</b>				
Ad valorem taxes	\$ 3,746,062	\$ 3,580,301	\$ 3,536,651	\$ 3,777,989
Communication services taxes	591,504	562,218	571,793	554,701
Impact fees	82,004	100,609	123,585	124,806
Licenses and permits	630,173	632,899	689,191	927,451
Intergovernmental revenue	6,119,922	6,429,133	5,612,220	5,267,575
Charges for services	811,580	897,555	959,924	1,067,452
Fines and forfeitures	94,318	122,385	81,959	157,311
Special assessments	21,944	12,461	12,427	12,308
Interest	194,189	103,927	60,123	27,364
Miscellaneous	183,368	477,675	92,030	68,959
	<u>12,475,064</u>	<u>12,919,163</u>	<u>11,739,903</u>	<u>11,985,916</u>
<b>Total revenues</b>				
<b>Expenditures:</b>				
Current:				
General government	2,485,113	4,749,262	2,442,659	2,568,096
Public safety	4,188,041	4,114,867	3,984,275	4,155,331
Community services	1,541,831	1,377,523	1,512,165	1,619,088
Community development	918,382	820,110	845,333	825,021
Capital outlay	2,914,127	2,655,130	1,511,676	2,736,415
Debt service:				
Principal	740,741	740,741	740,740	740,740
Interest and other fiscal charges	298,339	266,465	234,371	202,629
	<u>13,086,574</u>	<u>14,724,098</u>	<u>11,271,219</u>	<u>12,847,320</u>
<b>Total expenditures</b>				
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>(611,510)</u>	<u>(1,804,935)</u>	<u>468,684</u>	<u>(861,404)</u>
<b>Other Financing Sources (Uses):</b>				
Payment to refunded bond escrow agent	-	-	-	-
Sale of asset	402,085	30,000	-	-
Insurance proceeds	-	-	-	-
Transfers in	1,888,430	2,808,056	1,693,313	1,734,247
Transfers out	(2,353,380)	(3,114,759)	(1,862,392)	(2,028,326)
Issuance of debt	-	-	-	-
Bonds Issued	-	-	-	-
	<u>(62,865)</u>	<u>(276,703)</u>	<u>(169,079)</u>	<u>(294,079)</u>
<b>Total other financing sources (uses)</b>				
<b>Net Change in Fund Balances</b>	<u>\$ (674,375)</u>	<u>\$ (2,081,638)</u>	<u>\$ 299,605</u>	<u>\$ (1,155,483)</u>
<b>Debt Service as a Percentage of Non-Capital Expenditures</b>	10.11%	8.03%	9.98%	9.27%



Fiscal Year					
2014	2015	2016	2017	2018	2019
\$ 3,978,700	\$ 4,216,763	\$ 4,470,917	\$ 5,236,773	\$ 6,011,774	\$ 6,351,257
508,840	576,608	529,641	515,229	501,700	472,628
205,288	1,222,462	470,614	489,340	621,797	914,021
966,452	1,347,116	1,553,338	1,506,456	2,944,187	3,756,614
6,494,328	5,763,603	6,055,246	5,822,821	5,864,220	8,242,793
840,115	1,026,971	1,057,363	1,040,201	1,500,628	1,388,284
169,149	274,429	288,331	232,565	106,266	141,389
-	-	-	-	-	-
14,392	20,755	17,610	67,555	75,338	76,554
66,308	520,255	98,410	39,878	76,581	95,485
13,243,572	14,968,962	14,541,470	14,950,818	17,702,491	21,439,025
2,579,453	2,412,107	2,482,091	4,778,448	15,556,405	3,003,629
4,257,930	4,438,161	4,645,986	5,015,503	5,528,311	5,921,898
1,644,411	1,930,436	2,069,478	2,332,785	1,968,075	2,217,144
825,034	954,675	1,314,896	1,263,455	1,514,815	1,434,355
2,479,661	4,023,290	4,131,176	1,635,184	1,315,357	4,099,767
785,000	770,000	760,000	740,000	735,000	785,002
279,693	238,131	218,742	199,571	236,982	232,565
12,851,182	14,766,800	15,622,369	15,964,946	26,854,945	17,694,360
392,390	202,162	(1,080,899)	(1,014,128)	(9,152,454)	3,744,665
(4,277,773)	-	-	-	-	-
-	-	-	-	-	-
-	-	-	130,301	427,539	877,296
1,772,648	2,107,961	2,127,866	1,727,945	1,517,128	2,036,301
(2,087,913)	(2,198,367)	(2,460,809)	(2,013,810)	(2,170,377)	(2,326,301)
				50,001	1,625,001
10,335,000	-	-	-	-	-
5,741,962	(90,406)	(332,943)	(155,564)	(175,709)	2,212,297
\$ 6,134,352	\$ 111,756	\$ (1,413,842)	\$ (1,169,692)	\$ (9,328,163)	\$ 5,956,962
9.96%	9.40%	8.50%	6.56%	3.71%	7.49%

**City of Marathon, Florida**  
**Net Assessed Value and Estimated Actual Value of Taxable Property**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**

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<b>Fiscal Year Ended September 30,</b>	<b>Tax Roll Year</b>	<b>Real Property</b>	<b>Personal Property</b>	<b>Total Net Assessed Value</b>	<b>Total Direct Tax Rate</b>	<b>Estimated Actual Value (1)</b>	<b>Estimated Actual Value as a Percentage of Net Assessed Value (1)</b>
2010	2009	\$ 2,165,777,278	\$ 76,633,829	\$ 2,242,411,107	1.6850	N/A	N/A
2011	2010	\$ 1,909,523,812	\$ 74,754,478	\$ 1,984,278,290	1.8458	N/A	N/A
2012	2011	\$ 1,731,544,701	\$ 73,025,922	\$ 1,804,570,623	1.9999	N/A	N/A
2013	2012	\$ 1,692,111,205	\$ 70,358,735	\$ 1,762,469,940	2.1989	N/A	N/A
2014	2013	\$ 1,710,990,869	\$ 66,124,906	\$ 1,777,115,775	2.2969	N/A	N/A
2015	2014	\$ 1,799,745,030	\$ 62,433,310	\$ 1,862,178,340	2.3297	N/A	N/A
2016	2015	\$ 1,934,996,573	\$ 68,988,431	\$ 2,003,985,004	2.3000	N/A	N/A
2017	2016	\$ 2,068,261,975	\$ 75,795,496	\$ 2,144,057,471	2.5000	N/A	N/A
2018	2017	\$ 2,307,148,819	\$ 71,619,259	\$ 2,378,768,078	2.5900	N/A	N/A
2019	2018	\$ 2,452,529,645	\$ 72,177,542	\$ 2,524,707,187	2.5900	N/A	N/A

Note (1): Property in the City is reassessed each year. The Property Appraiser estimates a just (market) value for all types of real property. For non-homesteaded properties the just value is equal to the assessed value. For homesteaded properties, the just value is adjusted for both the Florida 'Save Our Homes' valuation cap and the homestead exemption amount to arrive at the assessed value. As a result, there is no formula available to estimate the relationship between overall just (actual) value and assessed value.

Source: Monroe County Property Appraiser's Office and the City of Marathon Finance Department.

**City of Marathon, Florida**  
**Property Tax Rates - Direct and Overlapping Governments**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**

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Fiscal Year	Tax Roll Year	City of Marathon			Overlapping Rates (1)					Total Direct and Overlapping Rates
		Operating Millage	Debt	Total	Monroe County	School Board	S. Florida	FL Keys	Other	
			Service Millage	Direct Rate			Water Mgt District	Mosquito Control District		
2010	2009	1.6850	-	1.6850	3.0837	3.3870	0.2549	0.4262	0.3691	9.2059
2011	2010	1.8458	-	1.8458	3.3445	3.8235	0.2549	0.4596	0.3691	10.0974
2012	2011	1.9999	-	1.9999	3.3470	3.5650	0.1785	0.4836	0.2578	9.8318
2013	2012	2.1989	-	2.1989	3.1229	3.6600	0.1757	0.5171	0.2532	9.9278
2014	2013	2.2969	-	2.2969	3.1380	3.6810	0.1685	0.5069	0.2425	10.0338
2015	2014	2.3297	-	2.3297	3.1275	3.6260	0.1577	0.4824	0.2265	9.9498
2016	2015	2.3000	-	2.3000	2.9753	3.5500	0.1459	0.5019	0.2092	9.6823
2017	2016	2.5000	-	2.5000	2.8297	3.4840	0.1359	0.5831	0.1948	9.7275
2018	2017	2.5900	-	2.5900	2.6957	3.3560	0.1275	0.4646	0.1825	9.4163
2019	2018	2.5900	-	2.5900	2.6957	3.3580	0.1209	0.4555	0.1727	9.3928

Note: All millage rates are based on \$ 1 for every \$ 1,000 of assessed value.

Note (1) Overlapping rates are those of local and county governments that apply to property owners within the City of Marathon, Florida.

Sources: City of Marathon Finance Department and Monroe County Property Appraiser's Office.

**City of Marathon, Florida**  
**Principal Property Taxpayers**  
**Current Year and Ten Years Ago**

Taxpayer	2019		
	Net Assessed Value	Rank	Percent of Total City Net Assessed Value
BLUEGREEN RESORTS MANAGEMENT INC.	\$ 34,334,261	1	1.60%
SH3 LTD	33,426,992	2	1.56%
FLORIDA KEYS ELECTRIC COOPERATIVE ASSOCIATION INC.	32,906,363	3	1.53%
MARLIN BAY YACHT CLUB LLC	30,509,755	4	1.42%
MARATHON OCEAN HOUSING LLC	22,723,512	5	1.06%
KNIGHTS KEY HOUSING, INVESTORS, ROAD, LLC	19,196,324	6	0.90%
SH MARATHON LTD	19,157,612	7	0.89%
SUNSET POINT FARM LLC	14,020,001	8	0.65%
MARATHON HOSPITALITY LLC	13,875,924	9	0.65%
REPUBLIC MARATHON LLC	11,669,742	10	0.54%
	<u>\$ 231,820,486</u>		<u>10.81%</u>
Taxpayer	2010		
	Net Assessed Value	Rank	Percent of Total City Net Assessed Value
BLUEGREEN RESORTS MANAGEMENT INC.	\$ 45,082,254	1	2.01%
FL KEYS ELECTRIC CO-OP ASSN INC.	29,231,938	2	1.30%
ROBERT E SAMARA PE A A FL CORP	17,188,530	3	0.77%
FELLING MICHAEL	15,862,537	4	0.71%
BOAT HOUSE ASSOCIATES, INC.	10,648,973	5	0.47%
HOME DEPOT USA INC #6302	10,519,178	6	0.47%
FISHERMEN'S HOSPITAL, INC.	10,381,429	7	0.46%
SUMMIT MARATHON LLC	9,707,083	8	0.43%
WATERS EDGE MARINA LLC	9,056,721	9	0.40%
SH3 LTD	8,683,606	10	0.39%
	<u>\$ 166,362,249</u>		<u>7.41%</u>

Source: Tax roll provided by Monroe County Property Appraisers Office.

**City of Marathon, Florida**  
**Property Tax Levies and Collections**  
**Last Ten Fiscal Years**

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Fiscal Year Ended September 30,	Total Taxes Levied for Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Year's	Total Collections to Date	
		Amount	Percent of Levy		Amount	Percent of Levy
2010	3,861,476	3,746,062	97.01%	-	3,746,062	97.01%
2011	3,701,426	3,580,301	96.73%	-	3,580,301	96.73%
2012	3,662,967	3,536,651	96.55%	-	3,536,651	96.55%
2013	3,899,220	3,777,989	96.89%	-	3,777,989	96.89%
2014	4,103,407	3,978,700	96.96%	-	3,978,700	96.96%
2015	4,332,716	4,216,763	97.32%	-	4,216,763	97.32%
2016	4,636,703	4,470,917	96.42%	-	4,470,917	96.42%
2017	5,402,910	5,236,773	96.93%	-	5,236,773	96.93%
2018	6,119,489	6,011,774	98.24%	-	6,011,774	98.24%
2019	6,515,264	6,351,257	97.48%	-	6,351,257	97.48%

Source: City of Marathon Finance Department and Monroe County Tax Collector's Office.

**City of Marathon, Florida**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Fiscal Years**

Fiscal Year Ended September 30,	Governmental Activities			Business-Type Activities		Total	Percent of Net Assessed Value (1)	Per Capita (1)
	General Obligation Bonds	Revenue Bonds	Loans Payable	Revenue Bonds	State Revolving Fund Loan Program			
2010	-	6,481,481	-	40,000,000	24,171,550	70,653,031	3.15%	8,515
2011	-	5,740,740	-	39,806,380	39,429,612	84,976,732	4.28%	10,218
2012	-	5,000,000	-	28,636,760	56,074,089	89,710,849	4.97%	10,728
2013	-	4,259,260	-	-	74,110,203	78,369,463	4.45%	9,309
2014	-	9,550,000	-	-	70,227,974	79,777,974	4.49%	9,469
2015	-	8,780,000	-	-	70,108,929	78,888,929	4.24%	9,348
2016	-	8,020,000	-	-	62,820,217	70,840,217	3.53%	8,289
2017	-	7,280,000	-	-	58,972,355	66,252,355	3.09%	7,550
2018	-	6,545,000	50,001	-	55,026,765	61,621,766	2.59%	7,483
2019	-	5,859,734	1,575,000	-	50,993,467	58,428,201	2.31%	6,800

Note (1): Total personal income amounts not available for the City of Marathon jurisdiction. Personal income data provided in demographics section is for all of Monroe County. Therefore, assessed taxable value was used as the relevant economic base.

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements

City of Marathon, Florida  
Computation of Direct and Estimated  
Overlapping Governmental Activities Debt  
September 30, 2019

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	<u>Debt Outstanding</u>	<u>Applicable to City of Marathon</u>	
		<u>Percentage</u>	<u>Amount</u>
<b>Direct debt:</b>			
City of Marathon	\$ 7,434,734	100.00%	\$ 7,434,734
<b>Estimated overlapping debt:</b>			
Monroe County, District School Board (1)	<u>83,183,083</u>	9.55%	(2) <u>7,943,253</u>
Total ad valorem tax supported debt	\$ <u><u>90,617,817</u></u>		\$ <u><u>15,377,987</u></u>
<b>Ratios:</b>			
Overall debt to 2018 taxable valuation			0.61%
Overall debt per capita			\$ 1,790

Notes:

(1) Monroe County School Board debt is as of June 30, 2019

(2) Overlapping debt percentage was determined by a ratio of the assessed value of property subject to taxation in the City of Marathon to the total assessed value of property subject to taxation in the overlapping unit.

**City of Marathon, Florida**  
**Pledged Revenue Coverage**  
**Last Ten Fiscal Years**

Fiscal Year Ended September 30,	Improvement Revenue Bonds							
	Local Govt. Infrastructure Tax	Special Assessments	Utility Operating Revenues	Less Operating Expenses	Net Available Revenue	Debt Service Principal	Interest	Coverage
2010	2,283,263	9,264,791	1,105,725	(1,144,076)	11,509,703	1,803,693	1,655,543	3.33
2011	2,448,373	5,268,340	2,266,214	(1,894,752)	8,088,175	2,717,333	1,936,248	1.74
2012	2,270,445	4,924,363	4,164,443	(2,901,151)	8,458,100	4,155,668	1,856,830	1.41
2013	2,410,693	5,546,634	5,875,927	(4,007,791)	9,825,463	4,905,134	2,202,143	1.38
2014	2,622,637	4,981,052	5,989,281	(5,100,009)	8,492,961	4,667,229	1,949,249	1.28
2015	2,822,655	5,277,288	6,166,141	(5,273,139)	8,992,945	3,239,045	3,363,662	1.36
2016	2,895,730	5,093,678	6,346,446	(5,673,930)	8,661,924	(1) 8,048,712	1,828,120	0.88
2017	2,986,561	4,859,730	6,463,033	(4,803,322)	9,506,002	4,587,862	1,657,092	1.52
2018	2,851,937	5,040,181	6,110,854	(6,134,428)	7,868,544	4,680,590	1,547,390	1.26
2019	3,263,444	5,016,903	6,059,548	(5,590,540)	8,749,355	4,818,252	1,463,285	1.39

Notes: (1) Debt service principal payments include the early payoff of five State Revolving Fund loans.



**City of Marathon, Florida**  
**Demographic and Economic Statistics**  
**Last Ten Fiscal Years**

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<u>Year</u>	<u>Population (1)</u>	<u>Personal Income (Amounts Expressed in Thousands) (2)</u>	<u>Per Capita Personal Income (2)</u>	<u>Unemployment Rate (3)</u>
2010	8,297 (a)	4,232,833 (b)	52,982 (b)	8.6%
2011	8,316 (c)	4,473,432	61,097	6.4%
2012	8,362	4,622,667	62,485	4.5%
2013	8,419	5,174,156	69,334	3.8%
2014	8,425	4,941,002	65,087	3.2%
2015	8,439	5,477,252	71,606	3.3%
2016	8,546	5,660,751	73,513	3.2%
2017	8,775	6,160,642	79,694	3.4%
2018	8,235	6,417,335	83,328	2.6%
2019	8,593	6,911,436	92,119	1.8%

**Sources:**

- (1) Office of Economic and Demographic Research, FL Legislature.
- (2) United States Census Bureau for all of Monroe County and Bureau of Economic and Business Research, University of FL.
- (3) Florida Department of Labor, Agency for Workforce Innovation. Rates are for the entire County of Monroe.
- (a) & (b) Monroe County-specific data was not available. Monroe County 2005 actual data as a percent of State of Florida data was used as a base % and applied. State data as provided by the Office of Economic and Demographic Research, FL Legislature.
- (c) Data obtained from 2010 Federal census.

**Note:** When Marathon-specific data has not been available, Monroe County percentage projections were applied to Marathon's actual population figures from prior years.

**City of Marathon, Florida**  
**Principal Employers**  
**Current Year and Ten Years Ago**

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<b>Employer</b>	<b>2019</b>		
	<b>Employees</b>	<b>Rank</b>	<b>Percentage of Total City Employment</b>
Monroe County	193	1	N/A
Monroe County School Board	151	2	N/A
Home Depot USA	150	3	N/A
City of Marathon	105	4	N/A
Publix Supermarkets	93	5	N/A
Winn Dixie	93	6	N/A
Walgreens Co.	88	7	N/A
Office Depot	45	8	N/A
K-Mart Corporation	44	9	N/A
West Marine	28	10	N/A

<b>Employer</b>	<b>2010</b>		
	<b>Employees</b>	<b>Rank</b>	<b>Percentage of Total City Employment</b>
Monroe County	212	1	N/A
Monroe County School Board	151	2	N/A
Home Depot USA	150	3	N/A
Publix Supermarkets	127	4	N/A
Winn Dixie Supermarkets	93	5	N/A
K-Mart Corporation	77	6	N/A
City of Marathon	62	7	N/A
Fishermen's Hospital	50	8	N/A
Florida Keys Aqueduct Authority	45	9	N/A
Walgreens Co.	38	10	N/A

**City of Marathon, Florida**  
**Full-Time Equivalent City Government Employees by Function**  
**Last Ten Fiscal Years**

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<b>Employees</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>
General Government	5	4	4	4	6	8	8	8	8	9
Public Safety	24	23	23	25	26	28	28	31	34	36
Community Development	11	10	10	11	13	13	14	16	16	15
Community Services	16	13	13	17	19	27	35	34	36	37
Marina	6	6	6	6	6	5	6	8	8	8
Total number of employees	<u>62</u>	<u>56</u>	<u>56</u>	<u>63</u>	<u>70</u>	<u>81</u>	<u>91</u>	<u>97</u>	<u>102</u>	<u>105</u>

Source: City of Marathon Finance Department

**City of Marathon, Florida**  
**Operating Indicators by Function/Program**  
**Last Ten Fiscal Years**

Function/Program	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>Public safety:</b>										
Police:										
Police personnel and officers	16	15	14	14	20	27	27	31	31	32
Police calls for service	25,801	43,898	37,974	40,026	37,028	45,057	45,769	35,822	37,262	50,646
Fire/EMS:										
Fire personnel	24	23	23	23	26	27	27	27	27	27
Fire / emergency calls answered	187	441	436	530	619	704	655	624	501	490
Emergency medical services calls	1,355	1,321	1,329	1,662	1,806	1,655	1,947	1,590	1,286	1,324
<b>Community development:</b>										
Building permits issued	1,561	2,238	3,204	3,863	3,019	3,241	3,654	2,819	6,252	4,184
Commercial fire occupancy inspections	452	452	454	538	533	551	715	731	1,097	1,379
<b>Community services:</b>										
Transportation:										
Public right of way maintenance (miles)	63	63	63	63	63	63	63	63	63	63
<b>Culture and recreation:</b>										
Registrations for camp	104	109	104	55	147	184	339	126	326	247
Registrations for athletic programs	1,169	1,345	1,268	1,222	1,539	2,392	3,354	3,758	3,380	526
Registrations for cultural programs	26,304	25,720	26,350	26,649	28,948	36,043	40,606	51,296	37,548	28,402
Registrations for private events in public park areas	376	195	238	234	449	436	438	402	562	273
<b>Marina:</b>										
Mooring balls	226	226	226	226	226	226	226	226	226	226
Boat slips	13	13	13	13	13	13	13	13	13	13

N/A = not available

Sources: Various City Departments, Monroe County Sheriff's Office

Note: Police services are provided under contract with the Monroe County Sheriff's Department.

Note: Water utility services are provided by Florida Keys Aqueduct Authority.

Note: Business permits and occupational licenses are issued and regulated by Monroe County.

Note: Solid waste services are provided by an outside contractor through Monroe County.

**City of Marathon, Florida**  
**Capital Asset Statistics by Function/Program**  
**Last Ten Fiscal Years**

Function/Program	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>General government:</b>										
Number of general government buildings	-	-	-	-	-	-	-	1	1	1
<b>Public safety:</b>										
Police:										
Police stations	-	-	-	-	-	-	-	-	-	-
Fire:										
Fire stations	2	2	2	2	2	2	2	2	2	2
<b>Transportation:</b>										
Miles of streets	66	66	66	66	63	63	63	63	63	63
Number of street lights	188	188	188	188	188	188	188	188	188	188
Number of traffic signals	8	8	8	8	8	8	8	8	8	8
<b>Culture and recreation:</b>										
Amphitheater	1	1	1	1	1	1	1	1	1	1
Parks	4	4	4	4	4	4	4	4	4	4
Parks acreage	45	45	45	45	45	45	45	45	45	45
Beaches	2	2	2	2	2	2	2	2	2	2
Community center	-	-	-	-	-	-	-	-	-	-
Picnic pavilions	18	18	18	24	27	27	27	27	27	27
In-line hockey rink	1	1	1	1	1	1	1	1	1	1
Soccer fields	2	2	2	2	2	2	2	2	2	2
Skate park	1	1	1	1	1	1	1	1	1	1
Basketball courts	3	3	3	3	4	4	4	4	4	4
Tennis courts	4	4	4	4	4	4	4	4	4	4
Baseball/softball fields	2	2	2	2	2	2	2	2	2	2
<b>Utility system:</b>										
Fire hydrants - City of Marathon	154	154	154	170	181	181	181	200	200	233
<b>Solid waste:</b>										
Collection trucks	-	-	-	-	-	-	-	-	-	-

Sources: Various City Departments

Note: The City of Marathon does not own any police buildings. Police services are contracted from Monroe County.

Note: The City of Marathon's water utility is operated by the independent Florida Keys Aqueduct Authority.

Note: The City of Marathon does not own any solid waste collection trucks. Solid waste services are contracted to a private company.

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## COMPLIANCE SECTION

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Honorable Mayor and City Council  
City of Marathon, Florida  
Marathon, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Marathon, Florida (the "City") as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 30, 2020.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEEFE McCULLOUGH

Fort Lauderdale, Florida  
March 30, 2020

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR  
FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL  
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND  
CHAPTER 10.550, RULES OF THE FLORIDA AUDITOR GENERAL

To the Honorable Mayor and City Council  
City of Marathon, Florida  
Marathon, Florida

**Report on Compliance for Each Major Federal Program and State Project**

We have audited City of Marathon, Florida's (the "City") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the compliance requirements described in the *Department of Financial Services' State Projects Compliance Supplement*, that could have a direct and material effect on each of the City's major federal programs and state projects for the year ended September 30, 2019. The City's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal awards and state financial assistance applicable to its federal awards and state projects, respectively.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Florida Auditor General*. Those standards, Uniform Guidance and Chapter 10.550, *Rules of the Florida Auditor General* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program and/or state project occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. However, our audit does not provide a legal determination of the City's compliance.

## Opinion on Each Major Federal Program and State Project

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2019.

## Report on Internal Control over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program and state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state project and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Florida Auditor General* but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charge with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weakness may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, *Rules of the Florida Auditor General*. Accordingly, this report is not suitable for any other purpose.

KEEFE McCULLOUGH

Fort Lauderdale, Florida  
March 30, 2020

## INDEPENDENT AUDITOR'S REPORT TO CITY MANAGEMENT

To the Honorable Mayor and City Council  
City of Marathon, Florida  
Marathon, Florida

### Report on the Financial Statements

We have audited the financial statements of the City of Marathon, Florida (the "City"), as of and for the year ended September 30, 2019, and have issued our report thereon dated March 30, 2020.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Florida Auditor General*.

### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated March 30, 2020, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations made in the preceding annual financial audit report.

### Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The City of Marathon, Florida was established in 1999 under the provision of Chapter 99-427 of the laws of the State of Florida. The City does not have any component units.

### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Council Members and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

KEEFE McCULLOUGH

Fort Lauderdale, Florida  
March 30, 2020

INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE  
WITH SECTION 218.415, FLORIDA STATUTES

To the Honorable Mayor and City Council  
City of Marathon, Florida  
Marathon, Florida

We have examined City of Marathon, Florida's (the "City") compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2019. Management is responsible for the City's compliance with the specific requirements. Our responsibility is to express an opinion on the City's compliance with the specific requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with the specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

This report is intended solely for the information and use of Council members, management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

KEEFE McCULLOUGH

Fort Lauderdale, Florida  
March 30, 2020

CPA's + Trusted Advisors

City of Marathon, Florida  
Schedule of Expenditures of Federal Awards  
and State Financial Assistance  
For the Fiscal Year Ended September 30, 2019

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<b>Federal /State Agency, Pass-through Entity Federal Program/State Project</b>	<b>CFDA/ CSFA Number</b>	<b>Contract/Grant Number</b>	<b>Expenditures</b>	<b>Transfers to Subrecipients</b>
<b>Federal Programs:</b>				
Direct Programs:				
United States Department of the Army State Memorandum of Agreement Program for the Reimbursement of Technical Services	12.113	-	948,000	-
Indirect Programs:				
U.S. Department of Homeland Security - Passed through the Florida Department of Emergency Management:				
Disaster Grants - Public Assistance	* 97.036	Z0031	** 3,174,807	-
	* 97.036	Z0031	1,001,607	-
		97.036 Total	<u>4,176,414</u>	
U.S. Department of Interior, Fish and Wildlife Service -				
Passed through Florida Department of Environmental Protection:				
Clean Vessel Act Program	15.616	MV245 and MV361	38,568	-
U.S. Department of Transportation -				
Passed through Florida Department of Transportation:				
Highway Planning and Construction	20.205	G1212	290,102	-



**City of Marathon, Florida**  
**Schedule of Expenditures of Federal Awards**  
**and State Financial Assistance**  
**For the Fiscal Year Ended September 30, 2019**

<b>Federal /State Agency, Pass-through Entity Federal Program/State Project</b>	<b>CFDA/ CSFA Number</b>	<b>Contract/Grant Number</b>	<b>Expenditures</b>	<b>Transfers to Subrecipients</b>
U.S. Department of Agriculture - Passed through Monroe County: National Resources Conservation Service Grant	10.923	NR184209XXXXC027	<u>3,562,520</u>	<u>-</u>
Total Expenditures of Federal Awards			<u>\$ 13,192,018</u>	<u>\$ -</u>
<b>State Projects:</b>				
Direct Programs:				
Florida Department of Environmental Protection: Statewide Surface Water Restoration and Wastewater Projects	* 37.039	LP44041, LP44042, LP44044	\$ 6,471,279	\$ -
Florida Keys National Marine Sanctuary Support	37.088	SD001	<u>55,350</u>	<u>-</u>
Total Expenditures of State Financial Assistance			<u>\$ 6,526,629</u>	<u>\$ -</u>

\* Denotes a major program/project

\*\* Denotes expenditure from fiscal year 2017 and 2018

See notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance

**City of Marathon, Florida**  
**Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance**  
**For the Year Ended September 30, 2019**

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**Note 1 - Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance (the "Schedule") includes the federal and state grant activity of the City of Marathon, Florida (the "City"). The information in the Schedule is presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* and Chapter 10.550, *Rules of the Florida Auditor General*. Because the Schedule presents only a selected portion of the operations, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

**Note 2 - Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments* and Chapter 10.550, *Rules of the Florida Auditor General*, as well as other applicable provisions of contracts and grant agreements, wherein certain types of expenditures are not allowable or are limited as to reimbursements, as applicable.

**Note 3 - Indirect Cost Rate**

The City did not elect to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

**Note 4 - Contingency**

The grant and contract revenue received is subject to audit and adjustment. If any expenditures or expenses are disallowed by the grantor agencies as a result of such an audit, any claim for reimbursement to the grantor/contract agencies would become a liability of the City. In the opinion of management, all grant and contract expenditures are in compliance with the terms and conditions of the grant agreements and applicable federal/state laws and other applicable regulations.

**Note 5 - Prior Year Expenditures**

The Schedule includes contracts/grants from the U.S. Department of Homeland Security in the amount of \$ 3,174,807 that represent expenditures from the 2017 and 2018 fiscal years.

**City of Marathon, Florida**  
**Schedule of Findings and Questioned Costs**  
**For the Year Ended September 30, 2019**

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**A. Summary of Auditor's Results**

1. The auditor's report expresses an unmodified opinion on the basic financial statements of the City of Marathon, Florida.
2. No material weaknesses relating to the audit of the basic financial statements are reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. No instances of noncompliance material to the basic financial statements of the City of Marathon, Florida were disclosed during the audit.
4. No material weaknesses relating to the audit of the major federal program and state project are reported in the Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and on Internal Control over Compliance Required by the Uniform Guidance and Chapter 10.550, *Rules of the Florida Auditor General*.
5. The auditor's report on compliance for the major federal program and state project for the City of Marathon, Florida expresses an unmodified opinion.
6. No audit findings relative to the major federal program and state project for the City of Marathon, Florida are reported in Part C of this schedule.
7. The programs/projects tested as major programs/projects include the following:

**Federal Program:**

**CFDA Number**

U.S. Department of Homeland Security -  
Disaster Grants - Public Assistance

97.036

**State Project:**

**CSFA Number**

Florida Department of Environmental Protection -  
Statewide Surface Water Restoration and  
Wastewater Projects

37.039

8. The threshold for distinguishing Type A and Type B for federal programs was \$ 750,000. The threshold for distinguishing Type A and Type B for state projects was \$ 300,000.
9. The City of Marathon, Florida was not determined to be a low-risk auditee pursuant to the Uniform Guidance.

**B. Findings - Financial Statements Audit**

No matters are reported.

**C. Findings and Questioned Costs - Major Federal Program and Major State Project**

No matters are reported.

**D. Other Issues**

1. A separate management letter was not issued.
2. No Summary Schedule of Prior Audit Findings is required because there were no prior audit findings related to federal programs and/or state projects.
3. No Corrective Action Plan is required because there were no findings reported under the Uniform Guidance or the Florida Single Audit Act.