ORDINANCE NO. 02-01-08

AN ORDINANCE OF THE CITY OF MARATHON, FLORIDA, AMENDING CHAPTER 5.5 ENTITLED "BOATS, DOCKS AND WATERWAYS" BY ADDING ARTICLE XX RELATING TO THE CITY NEAR SHORE WATERS; PROVIDING FOR DEFINITIONS; AUTHORIZING THE ADOPTION OF RULES AND REGULATIONS FOR THE MANAGEMENT OF CITY WATERS; PROVIDING FOR THE DESIGNATION, INSTALLATION, AND **OPERATION** ANCHORING AREAS AND MOORING FIELDS: PROHIBITING THE ANCHORING AND MOORING OF VESSELS **OUTSIDE** OF **DESIGNATED** ANCHORAGE AREAS AND MOORING FIELDS: PROHIBITING WASTEWATER DISCHARGE AND POLLUTION IN **CITY WATERS: OTHER PROVIDING FOR** THE **REMOVAL AND IMPOUNDMENT** OF **DANGEROUS** OR HAZARDOUS VESSELS; PROHIBITING WRECKS, DERELICT AND ABANDONED VESSELS AND DOCKS: **PROVIDING FOR** PENALTIES: PROVIDING FOR SEVERABILITY; PROVIDING FOR INCLUSION IN THE CODE; PROVIDING FOR THE REPEAL OF CONFLICTING PROVISIONS: AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, in an effort to address near shore water quality degradation, the City of Marathon, Florida (the "City") has, by special act of the Florida State Legislature, extended its jurisdictional policing powers into the City's near shore waters; and

WHEREAS, the City Council has adopted policies to enhance and protect near shore water quality; and

WHEREAS, the City intends to protect the quality of life for the live-aboard boater community; and

WHEREAS, some vessels may illegally pump raw sewage and other pollutants into the City's near shore water exacerbating the marine pollution problems in Marathon caused in part by stormwater runoff and wastewater; and

WHEREAS, abandoned and derelict vessels are a public nuisance in the marine environment and cause great expense for the removal of such vessels; and

WHEREAS, the use of traditional ground tackle causes damage to the benthic environment; and

WHEREAS, typical anchoring practices in an overcrowded anchorage can result in safety issues and vessel and property damage during storm events; and

WHEREAS, the installation of unpermitted moorings has become prevalent; and

WHEREAS, transient vessels are often unable to find anchoring space in the overcrowded anchorages; and

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF MARATHON, FLORIDA AS FOLLOWS:

Section 1. Article **XX**, Chapter 5.5, of the City Code¹ is hereby created to read as follows:

ARTICLE XX, CITY WATERS AND MOORING FIELDS.

Sec. 5.5-227 Intent and Purpose.

The intent and purpose of this Article is to regulate activities within City waters to promote water quality, quality of life, and manage the economic impact of the use of City waters. As such, this Article authorizes and provides for the adoption of rules and regulations governing the management and use of City designated vessel anchorage areas and mooring fields, which may be adopted by separate resolution and amended from time to time. City waters, anchorage areas and mooring fields shall be managed so as to eliminate abandoned and derelict vessels, ensure compliance with the Clean Vessel Act, minimize benthic damage, and provide a safe,

¹ The "Code of the City of Marathon, Florida" is defined as the applicable portions of the Code of Monroe County as adopted in City of Marathon Ordinance No. 01-01-01.

secure harbor for the boating Community. This Article is adopted pursuant to, and shall be construed as consistent with Chapters 327 and 315, *Fla. Stat.*

Sec. 5.5-228 Definitions.

"Abandoned vessel" shall mean any vessel that is left unattended long enough for the vessel to become a hazard to other boats, un-seaworthy, or a hazard to navigation regardless of it being properly registered.

"Anchor" shall mean a piece of a vessel's equipment designed to temporarily secure the vessel in an anchorage, or the act of anchoring. All anchors and lines will be considered ground tackle.

"Anchoring Area" shall mean an area or areas designated for vessels to moor temporarily using their own ground tackle (anchor).

"Anchorage or Mooring Agreement" means an agreement or license between the Harbor Manager and any person desiring to use a City anchorage area or mooring field, agreeing to the fees, rules and regulations governing the same.

"City waters" shall mean the waters extending 1200' feet into the tidal waters adjacent to the City limits, or as may be otherwise designated by the Florida Legislature.

"Commercial Vessel" shall have the same meaning as set forth in Chapter 327, Fla. Stat.

"Derelict Vessel" shall mean any vessel in a wrecked, junked, or substantially dismantled condition or abandoned upon any City waters or at any anchorage area or mooring field in City waters without the consent of the City or other agency having jurisdiction thereof or docked at any private property without the consent of the owner of the private property.

"Floating Structure" shall have the same meaning as set forth in Chapter 327, Fla. Stat.

"Harbor Manager" shall mean the City Manager or designee whom shall manage City waters and operate, manage, and maintain any City anchorage areas and mooring fields.

"Live-aboard Vessel" shall have the same meaning as set forth in Chapter 327, Fla. Stat.

"Marine Sanitation Device (MSD)" shall have the same meaning as set forth in Chapter 327, Fla. Stat.

"Moor" shall mean the securing of a vessel, by anchoring, attachment, or mooring. rafting to another vessel, or tying to a dock, pier, pile, or wharf.

"Mooring" shall mean a semi-permanent anchorage installation consisting of a heavy anchor, block, or attachment to the bottom, a rode, and a buoy and pennant used for securing a vessel.

"Mooring field" means an area designated by the City with a network of moorings.

"Navigational Channel" shall mean any area designated by the appropriate federal, state or local government agency for the purpose of vessel traffic.

"Registered Owner" means the name denoted on the vessel registration.

"Seaworthy Condition" means a vessel that complies with all applicable federal, state or local government agency regulations concerning equipment, operation, registration and safety.

"Transient Anchoring Area or Transient Mooring Field shall mean an area in the City's waters designated for short term anchoring and mooring.

"Vessel" shall have the same meaning as set forth in Chapter 327, Fla. Stat.

"Vessel Registration" shall mean federal, state, or international registration indicating the ownership of the vessel to include its official number, port of registration and address of owner.

Sec. 5.5-229 Rules and Regulations for City Waters.

The City may adopt by resolution, fees, rules and regulations for the management of designated anchorage areas and mooring fields in City waters.

Sec. 5.5-230 Powers and Duties of Harbor Manager.

The Harbor Manager shall have the following powers and duties:

- (a) To enforce the provisions of this Article.
- (b) To remove or cause to be removed, from City owned, operated, or maintained or regulated anchorage areas, docks, and mooring fields all vessels and floating structures not properly anchored, docked or moored, as determined by the Harbor Manager.
 - (c) To control and regulate the use of City boat ramps.
- (d) To represent the City as its agent in the execution of all anchorage, docking and mooring agreements or licenses.
- (e) To remove, or cause the removal of, wrecks, derelict vessels, abandoned vessels. and floating structures or navigational hazard as authorized by interlocal agreement with applicable federal, state and local government agencies.
- (f) To inspect the valves and holding tanks and seal the valves upon entry of a vessel to a mooring field or anchorage and to inspect the sealed valves at noticed and scheduled intervals not less than three months apart.

Sec. 5.5-231 Anchorage Areas and Mooring Fields.

- (a) The City may, by resolution, establish and regulate anchorage areas and mooring fields in City waters to accommodate all vessels both transient and long term.
 - (b) Anchorage in a designated mooring field is prohibited.
- (c) Installation of Mooring Fields. The Harbor Manager has the authority to remove or direct the removal of all vessels, floating structures, ground tackle, or any other equipment or materials prior to the installation of a mooring field. The owners of such vessels, floating structures, ground tackle, or any other equipment or materials shall be responsible for their removal. The City shall attempt to give reasonable notice to owners of those vessels, floating

structures, ground tackle, or any other equipment or materials to allow for voluntary removal. If the City is unable to contact the owner of those vessels, floating structures, ground tackle, or any other equipment or materials, the City may remove and impound those vessels, floating structures, ground tackle, or any other equipment or materials and dispose of them.

- (d) No one may operate a business from a vessel occupying a mooring without the express written permission of the Harbor Manager. This may include but is not limited to chartering, brokerage, commercial fishing, boat rentals, rental accommodations, and other similar uses.
- (e) All vessels desiring to use a City anchorage area or mooring field shall first register with the Harbor Manager. Only seaworthy and registered vessels shall be allowed use of the anchorage areas and mooring fields.
 - (f) The vessel operator, upon leaving the anchorage, must remove all ground tackle Sec. 5.5-232 Wastewater Discharge and Other Activities Prohibited.
- (a) No person shall discharge raw or treated sewage from any vessel including liveaboards or any floating structure. At such time as the Florida Keys are designated a no-discharge zone, the disposal of all waste shall comply with all applicable federal and state rules and regulations applicable to waste discharge. This section shall be enforced pursuant to Section 327.70, *Fla. Stat.*
- (b) No person on any vessel or on land may throw garbage, waste (solid or liquid) including plastics, fuel oils, or derivatives thereof, rubbish, swill, offal or refuse into City waters.
- (c) With the exception of areas designated by the Harbor Manager for emergency purposes, such as hurricane preparations, and until the emergency has subsides (as defined by the City Manager or designee), no person may anchor, moor or dock, or permit or cause to be anchored, moored or docked, any live-aboard vessel:

- 1. In a manmade canal, manmade basin, or manmade cove that is adjacent to any residential area; or
- 2. Within one hundred (100) feet of a manmade canal mouth, manmade basin, manmade cove, or a manmade or natural shoreline whose adjacent or upland property is a residential area.

Any vessel with a person or persons aboard that is anchored, moored or docked in the same location for seventy-two (72) hours is presumed to be a live-aboard vessel. This prohibition does not apply to a marina in lawful operation on the effective date of this Article. Any marina at which a live-aboard is docked, as a condition for site improvements or redevelopment, shall provide an on-site pump out station or a contract for pump out services.

Sec. 5.5-233 Removal and Impoundment of Dangerous or Hazardous vessels.

Any vessel, due to fire, explosion, accident, or negligence, which in the determination of the Harbor Manager creates an immediate danger to life or property, hazard to navigation, or imminent environmental hazard shall be subject to immediate removal and impoundment of the vessel, and costs incident thereto shall be borne by the vessel owner.

Sec. 5.5-234 Abandoned, Derelict and Wrecked Vessels and Illegal Floating Structures.

(a) No abandoned, derelict or wrecked vessel, or illegal floating structure, shall be allowed in or upon the City waters or the shores of the City. No vessel which is likely to damage private or public property or become a hazard to navigation shall be permitted to anchor, dock or moor in City waters. The Harbor Manager shall determine whether any vessel is abandoned, derelict or wrecked, or a floating structure is illegal and if so determined, and as may be authorized by interlocal agreement or state law shall take steps for its removal as follows:

- 1. To the extent possible, notify the owner or other responsible party, as soon as possible, of the determination.
- 2. If the owner or responsible party fails to remedy the condition, in the manner and time directed, the Harbor Manager, shall then notify the registered owner, and any other party known by the City to have an interest in the vessel or floating structure, in writing, specifying the remedy required and the time frame within which it is to be completed.
- 3. In addition to the penalties herein, the City may choose to remove, or cause to be removed, the vessel or floating structure. The responsible party shall be required to reimburse the City for the costs incurred in the removal. If the responsible party fails to reimburse the City for the costs of removal, the City may place a lien on the responsible party's real and personal property for the costs incurred by the City. The City may foreclose on the lien, or seek a money judgment, as provided for by state law
- (b) Notwithstanding the above, if the Harbor Manager determines that a vessel or floating structure is an imminent risk to the health, safety and welfare of the residents of the City. or likely to immediately damage private or public property, or is an immediate hazard to navigation, the City may take all steps necessary to immediately remove, or cause to be removed, the vessel or floating structure without written communication.

Sec. 5.5-235 Penalties.

A violation of this Article or any resolution adopted pursuant to this Article may be enforced as provided in Chapter 327, Florida Statutes, or pursuant to Chapter 162, Florida Statutes and Chapter 6.3 of the City Code. The City may also enforce this Article by issuance of a citation, summons, or notice to appear in county court, or arrest as provided in Chapter 901,

Fla. Stat., or by injunctive relief. Nothing contained in this ordinance shall prohibit the City from enforcing this ordinance by any other lawful means. All fines and fees may be set by Resolution.

Section 2. Severability. The provisions of this Ordinance are declared to be severable and if any section, sentence, clause or phrase of this Ordinance shall be held to be invalid or unconstitutional, such decision shall not affect the validity of the remaining sections, sentences, clauses, and phrases of this Ordinance but they shall remain in effect, it being the legislative intent that this Ordinance shall stand notwithstanding the invalidity of any part.

Section 3. Inclusion in the Code. It is the intention of the City Council, and it is hereby ordained that the provisions of this Ordinance shall become and be made a part of the Code of the City of Marathon, Florida; that the sections of this Ordinance may be renumbered or relettered to accomplish such intentions; and that the word "Ordinance" shall be changed to "Section" or other appropriate word.

Section 4: Repeal of Conflicting Provisions. All ordinances or parts of ordinances in conflict with this Ordinance are hereby repealed to the extent of said conflict.

Section 5: Effective date. This Ordinance shall be effective immediately upon its adoption.

The foregoing Ordinance was offered by Councilman Greenman, who moved for its adoption. This motion was seconded by Councilman Bartus, and upon being put to a vote, the vote was as follows:

Mayor Robert Miller	<u>Absent</u>
Vice Mayor John Bartus	<u>Yes</u>
Councilman Frank Greenman	<u>Yes</u>
Councilman Jon Johnson	<u>Yes</u>
Councilman Randy Mearns	Yes

PASSED on first reading this 14th day of November, 2001.

The foregoing Ordinance was offered by Councilman Johnson, who moved for its adoption. This motion was seconded by Councilman Greenman, and upon being put to a vote, the vote was as follows:

<u>Yes</u>
<u>Yes</u>
<u>Yes</u>
<u>Yes</u>
Absent

PASSED AND ADOPTED on second reading this 8th day of January, 2002.

RŐBERT MILLER, MAYOR

ATTEST:

APPROVED AS TO LEGAD SUFFICIENCY:

CITY AITTORNEY

592024/Ordinances/Regulating City Waters and Boot Key Harbor #4454v1 ks

SCANNED

2/19/02 #5055 KSV

DCA Final Order No.: DCA02-OR-091

STATE OF FLORIDA DEPARTMENT OF COMMUNITY AFFAIRS

In re: CITY OF MARATHON LAND DEVELOPMENT REGULATIONS ADOPTED BY CITY OF MARATHON ORDINANCE NO. 02-01-08



FINAL ORDER

The Department of Community Affairs (the "Department") hereby issues its Final Order, pursuant to §§ 380.05(6) and (11), *Fla.* Stat., and § 380.0552(9), Fla. Stat. (2001), approving a land development regulation adopted by a local government within the Florida Keys Area of Critical State Concern as set forth below.

FINDINGS OF FACT

- 1. The Florida Keys Area is a statutorily designated area of critical state concern, and the City of Marathon is a local government within the Florida Keys Area.
- 2. On February 11,2002, the Department received for review City of Marathon Ordinance No. 02-01-08 which was adopted by the City of Marathon City Council on January 8, 2002 ("Ord. 02-01-08").
- 3. Ord. 02-01-08 amends the City's Land Development Regulations to regulate water related activities. It authorizes and provides for the adoption of rules and regulations governing the management and use of the nearshore "City waters" and City-designated vessel anchorage areas and mooring fields. The Ordinance further provides that such areas shall be managed so as to eliminate abandoned and derelict vessels, ensure compliance with the Clean Vessel Act, minimize benthic damage, and provide a safe, secure harbor for the boating community.

4. Ord. 02-01-08 is consistent with the City's 2010 Comprehensive Plan.

CONCLUSIONS OF LAW

- 5. The Department is required to approve or reject land development regulations that are enacted, amended or rescinded by any local government in the Florida Keys Area of Critical State Concern. §§ 380.05(6) and (11), Fla. Stat., and § 380.0552(9), Fla. Stat. (2001).
- 6. The City of Marathon is a local government within the Florida Keys Area of Critical State Concern. § 380.0552, *Fla.* Stat. (2001) and Rule 28-29.002 (superseding Chapter 27F-8), Fla. Admin. Code.
- 7. "Land development regulations" include local zoning, subdivision, building and other regulations controlling the development of land. § 380.031(8), Fla. Stat. (2001). The regulations adopted by Ord. 02-01-08 are land development regulations.
- 8. All land development regulations enacted, amended or rescinded within an area of critical state concern must be consistent with the Principles for Guiding Development (the "Principles") set forth in § 380.0552(7), Fla. Stat. See Rathkamp v. Department of Community Affairs, 21 F.A.L.R. 1902 (Dec. 4, 1998), *aff'd*, 740 So. 2d 1209 (Fla. 3d DCA 1999). The Principles are construed as a whole and no specific provision is construed or applied in isolation from the other provisions.
 - 9. Ord. 02-01-08 promotes and furthers the following Principles:
 - (a) To strengthen local government capabilities for managing land use and development so that local government is able to achieve these objectives without the continuation of the area of critical state concern designation.
 - (e) To limit the adverse impacts of development on the quality of water throughout the Florida Keys.
 - (1) To protect the public health, safety, and welfare of the citizens of the Florida

Keys and maintain the Florida Keys as a unique Florida resource.

10. Ord. 02-01-08 is not inconsistent with the remaining Principles. Ord. 02-01-08 is consistent with the Principles for Guiding Development as a whole.

WHEREFORE, IT IS ORDERED that Ord. 02-01-08 is found to be consistent with the Principles for Guiding Development of the Florida Keys Area of Critical State Concern, and is hereby <u>APPROVED</u>.

This Order becomes effective 21 days after publication in the Florida Administrative Weekly unless a petition is filed as described below.

DONE AND ORDERED in Tallahassee, Florid

SONNY TIMMERMAN, DIRECTOR

Division of Community Planning Department of Community Affairs 2555 Shumard Oak Boulevard

Tallahassee, Florida 32399-2100

NOTICE OF ADMINISTRATIVE RIGHTS

ANY PERSON WHOSE SUBSTANTIAL INTERESTS ARE AFFECTED BY THIS ORDER HAS THE OPPORTUNITY FOR AN ADMINISTRATIVE PROCEEDING PURSUANT TO SECTION 120.569, FLORIDA STATUTES, REGARDING THE AGENCY'S ACTION. DEPENDING UPON WHETHER YOU ALLEGE ANY DISPUTED ISSUE OF MATERIAL FACT IN YOUR PETITION REQUESTING AN ADMINISTRATIVE PROCEEDING, YOU ARE ENTITLED TO EITHER AN INFORMAL PROCEEDING OR A FORMAL HEARING.

IF YOUR PETITION FOR HEARING DOES NOT ALLEGE ANY DISPUTED ISSUE OF MATERIAL FACT CONTAINED IN THE DEPARTMENT'S ACTION, THEN THE ADMINISTRATIVE PROCEEDING WILL BE AN INFORMAL ONE, CONDUCTED PURSUANT TO SECTIONS 120.569 AND 120.57(2) FLORIDA STATUTES, AND CHAPTER 28-106, PARTS I AND III, FLORIDA ADMINISTRATIVE CODE. IN AN INFORMAL ADMINISTRATIVE PROCEEDING, YOU MAY BE REPRESENTED BY COUNSEL OR BY A QUALIFIED REPRESENTATIVE, AND YOU MAY PRESENT

WRITTEN OR ORAL EVIDENCE IN OPPOSITION TO THE DEPARTMENT'S ACTION OR REFUSAL TO ACT; OR YOU MAY EXERCISE THE OPTION TO PRESENT A WRITTEN STATEMENT CHALLENGING THE GROUNDS UPON WHICH THE DEPARTMENT HAS CHOSEN TO JUSTIFY ITS ACTION OR INACTION.

IF YOU DISPUTE ANY ISSUE OF MATERIAL FACT STATED IN THE AGENCY ACTION, THEN YOU MAY FILE A PETITION REQUESTING A FORMAL ADMINISTRATIVE HEARING BEFORE AN ADMINISTRATIVE LAW JUDGE OF THE DIVISION OF ADMINISTRATIVE HEARINGS, PURSUANT TO SECTIONS 120.569 AND 120.57(1), FLORIDA STATUTES, AND CHAPTER 28-106, PARTS I AND II, FLORIDA ADMINISTRATIVE CODE. AT A FORMAL ADMINISTRATIVE HEARING, YOU MAY BE REPRESENTED BY COUNSEL OR OTHER QUALIFIED REPRESENTATIVE, AND YOU WILL HAVE THE OPPORTUNITY TO PRESENT EVIDENCE AND ARGUMENT ON ALL THE ISSUES INVOLVED, TO CONDUCT CROSS-EXAMINATION AND SUBMIT REBUTTAL EVIDENCE, TO SUBMIT PROPOSED FINDINGS OF FACT AND ORDERS, AND TO FILE EXCEPTIONS TO ANY RECOMMENDED ORDER.

IF YOU DESIRE EITHER AN INFORMAL PROCEEDING OR A FORMAL HEARING, YOU MUST FILE WITH THE AGENCY CLERK OF THE DEPARTMENT OF COMMUNITY AFFAIRS A WRITTEN PLEADING ENTITLED, "PETITION FOR ADMINISTRATIVE PROCEEDINGS" WITHIN 21 CALENDAR DAYS OF PUBLICATION OF THIS NOTICE. A PETITION IS FILED WHEN IT IS <u>RECEIVED</u> BY THE AGENCY CLERK, IN THE DEPARTMENT'S OFFICE OF GENERAL COUNSEL, 2555 SHUMARD OAK BOULEVARD, TALLAHASSEE, FLORIDA 32399-2100.

THE PETITION MUST MEET THE FILING REQUIREMENTS IN RULE 28-106.104(2), FLORIDA ADMINISTRATIVE CODE. IF AN INFORMAL PROCEEDING IS REQUESTED, THEN THE PETITION SHALL BE SUBMITTED IN ACCORDANCE WITH RULE 28-106.301, FLORIDA ADMINISTRATIVE CODE. IF A FORMAL HEARING IS REQUESTED, THEN THE PETITION SHALL BE SUBMITTED IN ACCORDANCE WITH RULE 28-106.201(2), FLORIDA ADMINISTRATIVE CODE.

A PERSON WHO HAS FILED A PETITION MAY REQUEST MEDIATION. A REQUEST FOR MEDIATION MUST INCLUDE THE INFORMATION REQUIRED BY RULE 28-106.402, FLORIDA ADMINISTRATIVE CODE. CHOOSING MEDIATION DOES NOT AFFECT THE RIGHT TO AN ADMINISTRATIVE HEARING.

YOU WAIVE THE RIGHT TO AN INFORMAL ADMINISTRATIVE PROCEEDING OR A FORMAL HEARING IF YOU DO NOT FILE A PETITION WITH THE AGENCY CLERK WITHIN 21 DAYS OF PUBLICATION OF THIS FINAL ORDER.

CERTIFICATE OF FILING AND SERVICE

I HEREBY CERTIFY that the original of the foregoing Final Order has been filed with the undersigned designated Agency Clerk, and that true and correct copies have been furnished to the persons listed below by the method indicated this day of March, 2002.

Paula Ford, Agency Clerk

By U.S. Mail:

Honorable Robert K. Miller, Mayor City of Marathon 10054-55 Overseas Highway Marathon, Florida 33050

Katherine V. Selchan, City Clerk City of Marathon 210 University Drive Coral Springs, Florida 33071

Craig Wrathell
City Manager
City of Marathon
10054-55 Overseas Highway
Marathon, Florida 33050

John R. Herin, Jr.
Weiss, Serota, Helfman, Pastoriza and Guedes, P.A.
City Attorneys
City of Marathon
2665 South Bayshore Drive, Suite 420
Miami, Florida 33133

By Hand Delivery or Interagency Mail:

Michael McDaniel, Growth Management Administrator, DCA Tallahassee Rebecca Jetton, DCA Florida Keys Field Office Richard A. Lotspeich, Assistant General Counsel, DCA Tallahassee