Sponsored by: Hernstadt

Introduction Date: June 25, 2013

Public Hearing Dates: June 25, 2013

July 9, 2013

Enactment Date: July 9, 2013

CITY OF MARATHON, FLORIDA ORDINANCE 2013-07

AN ORDINANCE OF THE CITY OF MARATHON, FLORIDA REPEALING ORDINANCE 2012-05 AND ADOPTING BY REFERENCE MONROE COUNTY ORDINANCE 036-2012; PROVIDING FOR THE REPEAL OF ALL CODE PROVISIONS AND ORDINANCES INCONSISTENT WITH THIS ORDINANCE; PROVIDING FOR SEVERABILITY; PROVIDING FOR AN EFFECTIVE DATE; AND PROVIDING FOR A SUNSET DATE

WHEREAS, the Florida Legislature provided direction to the Florida Fish and Wildlife Conservation Commission ("FWC"), in consultation with the Florida Department of Environmental Protection, to establish a Pilot Program to explore potential options for regulating the anchoring or mooring of non-liveaboard vessels outside the marked boundaries of public mooring fields (Section 327.4105, Fla. Stat. a/k/a the "Pilot Program")); and

WHEREAS, the City of Marathon, Florida adopted Ordinance 2012-05, which amended Chapter 36 of the City's Code, "Anchoring and Mooring Restricted Areas" to implement the Pilot Program; and

WHEREAS, Ordinance 2012-05, is intended to implement the Pilot Program whose goals are to encourage the establishment of additional public mooring fields and to develop and test policies and regulatory regimes that, promote the establishment and use of mooring fields, promote public access to the waters of the state, enhance navigational safety, protect maritime infrastructures, protect the marine environment, and deter improperly stored or abandoned vessels; and

WHEREAS, FWC has advised the City that under the current time constraints established by the State Legislature, Ordinance 2012-05 will likely not be approved by the FWC before the expiration of the Pilot Program; and

WHEREAS, FWC has further advised the City that as an alternative to Ordinance 2012-05, the City may adopt by reference Monroe County's Ordinance 036-2012 which, by Interlocal Agreement, includes areas of the City generally encompassing Boot Key Harbor; and

WHEREAS, adopting Monroe County Ordinance 036-2012, by reference, does not grant Monroe County any additional powers or authority within the City's jurisdictional boundaries, but rather grants to the Monroe County Sheriff's Office, FWC, and other appropriate law

enforcement agencies enforcement authority of the regulations established by the City in furtherance of the Pilot Program.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF MARATHON, FLORIDA, THAT: 1

- **Section 1.** The above recitals are true, correct, and incorporated herein by this reference.
 - **Section 2.** Ordinance 2012-05, City of Marathon, Florida is hereby rescinded.
- **Section 3.** Monroe County Ordinance 036-2012, attached as Exhibit "A" and incorporated herein by this reference is hereby adopted and may be enforced within the jurisdiction of the City by the Monroe County Sheriff's Office, FWC, and other appropriate law enforcement agencies.
- **Section 4.** The Provisions of the Marathon Code and all Ordinances or parts of Ordinances in conflict with the provisions of this Ordinance are hereby repealed.
- **Section 5.** The provisions of this Ordinance are declared to be severable, and if any sentence, section, clause or phrase of this Ordinance shall, for any reason, be held to be invalid or unconstitutional, such decision shall not affect the validity of the remaining sentences, sections, clauses or phrases of the Ordinance, but they shall remain in effect it being the legislative intent that this Ordinance shall stand notwithstanding the invalidity of any part.
 - **Section 6.** This Ordinance shall be effective immediately upon approval.
- **Section 7.** The FWC Pilot Program is scheduled to expire on July 1, 2014, unless extended by the Florida State Legislature. Accordingly, this Ordinance shall sunset and expire concurrently with the FWC Pilot Program.

PASSED AND APPROVED BY THE CITY COUNCIL OF THE CITY OF MARATHON, FLORIDA, THIS 9th DAY OF JULY, 2013.

Mike Cinque, Mayor

THE CITY OF MARATHON, FLORIDA

Additions to existing text are shown by <u>underline</u>, changes to existing text on second reading are shown by <u>double underline</u>, and deletions are shown as strikethrough.

AYES:

Snead, Ramsay, Bull, Keating, Cinque

NOES:

None

ABSENT:

None

ABSTAIN:

None

ATTEST:

Diane Clavier, City Clerk

(City Seal)

APPROVED AS TO FORM AND LEGAL SUFFICIENCY FOR THE USE AND RELIANCE OF THE CITY OF MARATHON, FLORIDA ONLY:

City Attorney

EXHIBIT A



ORDINANCE NO. 036 - 2012

AN ORDINANCE BY THE MONROE COUNTY BOARD OF COUNTY COMMISSIONERS AMENDING CHAPTER 26 OF THE MONROE COUNTY CODE (WATERWAYS) TO PROVIDE FOR "ARTICLE V ANCHORING AND MOORING RESTRICTED AREAS"; PROVIDING FOR SEVERABILITY: PROVIDING FOR REPEAL OF INCONSISTENT PROVISIONS; PROVIDING FOR FILING AND AN **EFFECTIVE** DATE: PROVIDING CODIFICATION; PROVIDING FOR AN EXPIRATION DATE.

WHEREAS, in 1992 the Monroe County Department of Marine Resources prepared *The Boating Impacts Management Plan Final Report* which documented liveaboard vessel impacts associated with unmanaged anchorages throughout the Keys; and

WHEREAS, in 2002 the Monroe County Department of Marine Resources prepared a Keys-Wide Mooring Field System Preliminary Planning Document which included an evaluation of anchorages throughout the Keys including Boca Chica Harbor, Cow Key Channel, and Key West Harbor (i.e. Wisteria Island/Fleming Key area) and recognized the need to address negative boating impacts associated with those unmanaged anchorages; and

WHEREAS, in 2008 the Monroe County Marine Resources Office prepared the Development of a Boating Management Plan for the Boca Chica Harbor Area which evaluated a variety of boating impacts in that anchorage area and provided options for managing anchoring activity, but recognized the lack of authority (at that time) provided to the County to regulate vessels other than liveaboard vessels; and

WHEREAS, in 2009 the Florida Legislature directed the Florida Fish & Wildlife Conservation Commission (FWC), in consultation with the Florida Department of Environmental Protection, to establish a Pilot Program to explore potential options for regulating the anchoring or mooring of non-liveaboard vessels outside the marked boundaries of public mooring fields (327.4105 F.S.); and

WHEREAS, the goals of the Pilot Program are to encourage the establishment of additional public mooring fields and to develop and test policies and regulatory regimes that: promote the establishment and use of mooring fields, promote public access to waters of the state, enhance navigational safety, protect maritime infrastructure, protect marine environment, and deter improperly stored, abandoned or derelict vessels; and

WHEREAS, in November 2009 Monroe County sent a Letter of Interest to FWC to participate in the Pilot Program in partnership with the Cities of Marathon and Key West, each of which operate public mooring fields; and

WHEREAS, the Monroe County Board of County Commissioners entered into Interlocal Agreements with the Cities of Marathon and Key West on February 17, 2010 providing for coordinated partnerships in the FWC Pilot Program; and

WHEREAS, the Monroe County Marine Resources Office retained consultants to complete vessel surveys inside and outside of public mooring fields at Key West and Marathon and in the anchorage at Boca Chica basin, and conducted stakeholder workshops to take public input on anchoring and mooring issues and potential regulatory regimes, in accordance with the criteria of the FWC Pilot Program; and

WHEREAS, FWC staff evaluated Monroe County's vessel surveys, considered public input provided at stakeholder workshops, and provided a recommendation to the FWC to approve Monroe County for participation in the Pilot Program; and

WHEREAS, at its February 2011 meeting the FWC approved Monroe County as one of five local governments in the state to participate in the Pilot Program, including St. Petersburg, Sarasota, St. Augustine and Martin County; and

WHEREAS, the Monroe County Marine and Port Advisory Committee and the Monroe County Board of County Commissioners held numerous public meetings from 2009 to the present to discuss, and take public input on FWC Pilot Program objectives, anchoring impacts in unmanaged Keys anchorages, and viable solutions to address those anchoring impacts; and

WHEREAS, the Monroe County Board of County Commissioners provided direction at its September 21, 2011 meeting for staff to draft an anchoring ordinance to provide for managed anchoring zones with accompanying regulations, and to coordinate with the Cities of Marathon and Key West for the inclusion of ordinance language providing for anchoring regulations in association with their respective mooring fields; and

WHEREAS, at the September 21, 2011 Monroe County Board of County Commissioners meeting the Board received a request from a representative of Wisteria Island to have Key West harbor included as a managed anchoring zone, and the Board approved the inclusion of that area as a managed anchoring zone; and

 WHEREAS, the Monroe County Board of County Commissioners provided additional direction at its January 19, 2012 meeting for the anchoring ordinance to provide for four managed anchoring zones, and revised the regulations for development to be applied within those zones; and

WHEREAS, the Monroe County Board of County Commissioners at its April 18, 2012 meeting accepted a request by the City of Marathon to include the greater Boot Key Harbor area as a fifth managed anchoring zone, heard concerns from the Navy, and directed staff to include a prohibition on vessels within managed anchoring zones that exhibit conditions known to precede a derelict vessel condition, eliminate floating structures language and eliminate USCG Auxiliary Vessel Safety Check language pending a recommendation from the USCG; and

WHEREAS, the Monroe County Board of County Commissioners at its May 16, 2012 meeting accepted a request by Naval Air Station Key West to make areas of Boca Chica basin, encompassed by the Navy Accident Potential Zone and baybottom, a no anchoring zone to ensure the safety and security of the public; and

WHEREAS, the Monroe County Board of County Commissioners has indicated that the anchoring ordinance should not be over-reaching and not overburden transient boaters; and

WHEREAS, it is the intention of the Monroe County Board of County Commissioners to optimize the incentive for vessel owners, who contribute to Boating Improvement Funds through vessel registration fees and contribute to DEP Clean Vessel Act Program funds through marine fuel taxes, to properly pumpout and comply with existing sewage discharge regulations within the federal No Discharge Zone in the Keys, by providing free pumpout service to vessels located in managed anchoring zones and which are served by the County pumpout program; and

WHEREAS, Monroe County staff is negotiating a contract with the National Marine Waste Foundation to provide free pumpout service to vessels anchored in unincorporated areas of the Florida Keys and to provide for a registration process, with accompanying participation stickers or tags to be displayed on vessels indicating proof of regular pumpouts; and

WHEREAS, because the anchoring ordinance is a test program the Monroe County Board of County Commissioners desires that vessel owners be provided warnings by enforcement officers prior to the issuance of citations, to allow every opportunity for the vessel owner to comply with the described regulations; and

WHEREAS, the anchoring ordinance shall provide for the regulation of both liveaboard and non-liveaboard vessels; and

WHEREAS, the Monroe County Board of County Commissioners encourages FWC to fully implement the agency's At Risk Program in designated managed anchoring zones as

138 139 140	a tool to ide	entify vessels which exhibit conditions known to precede a derelict vesseled		
141	WHEREAS	the regulations established in the anchoring ordinance are consistent with		
142	the municipal codes of the City of Marathon and the City of Key West; and			
143		• • •		
144	WHEREAS, the Monroe County Board of County Commissioners will transmit the			
145	approved anchoring ordinance to FWC for consideration and approval prior to adoption			
146	of the ordinance by the Board of County Commissioners;			
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150	NOW, THEREFORE, BE IT ORDAINED BY THE MONROE COUNTY BOARI			
151	OF COUNTY COMMISSIONERS:			
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153	Section 1.	Chapter 26 of the Monroe County Code is amended as follows:		
154		m.,		
155	Chapter 26			
156		WATERWAYS		
157		. 15. 500 av. av. av. 1		
158		ARTICLE V		
159		ANCHORING AND MOORING RESTRICTED AREAS		
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Sec. 26-100. Purpose. It is the purpose of this section of this Code to provide for anchoring and mooring restricted areas where unmanaged anchoring and/or mooring and associated environmental and navigational impacts exist. These areas and restrictions are created in accordance with F.S. § 327.4105, and by approval of the Florida Fish and Wildlife Conservation Commission which has been directed by the Florida State Legislature to establish a Pilot Program to explore potential options for regulating the anchoring or mooring of non-liveaboard vessels outside the marked boundaries of public mooring fields. These restrictions are deemed to be necessary to protect the public health, safety and welfare. These restrictions also include the regulation of liveaboard vessels and floating structures, as provided for in F.S. § 327.60(3).

Sec. 26-101. Definitions.

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Proof of pumpout means an acceptable form of proof that a vessel has had its vessel sewage legally pumped out, or disposed of (in the case of a Porta-Potti or other portable toilet). Acceptable forms of proof include a pumpout registration sticker or tag issued by the City of Key West, City of Marathon or Monroe County pumpout programs indicating that the vessel receives routine pumpouts, or a pumpout receipt from a pumpout facility (including portable toilet dump stations) or pumpout vessel within the past ten (10) days.

Derelict Vessel means any vessel, as defined in F.S. § 327.02, that is left, stored, or abandoned:

(a) In a wrecked, junked, or substantially dismantled condition upon any public waters of this state.

- (b) At any port in this state without the consent of the agency having jurisdiction thereof.
- (c) Docked or grounded at or beached upon the property of another without the consent of the owner of the property

Sec. 26-102. Anchoring and Mooring Restricted Areas.

- (a) Managed Anchoring Zones. Managed Anchoring Zones are established for the purpose of protecting the marine environment, enhancing navigational safety, and deterring improperly stored, abandoned, or derelict vessels. Managed Anchoring Zones are created as a tool to regulate anchoring activity in currently unmanaged anchorages.
 - (1) Managed Anchoring Zones shall be established in the following described geographic areas. Maps delineating the Managed Anchoring Zones are attached hereto as Attachment A, and are incorporated herein by reference and will be made available in the Marine Resources Office.
 - a. Boca Chica Basin: To include the body of water occurring between Stock Island and Boca Chica Key (excluding the Navy Accident Potential Zone (APZ), restricted areas, and bay bottom) south of U.S. Highway 1, west of the western edge of the arc of the NAS Key West Accident Potential Zone (APZ), west of a line intersecting the APZ at 24° 34.10' N 81° 43.35' W and running south to 24° 33.63' N 81° 43.35' W, south of a line running east-west from 24° 33.63' N 81° 43.35' W to 24° 33.63' N 81° 43.15' W, west of the western edge of Boca Chica Channel running southwest from 24° 33.63' N 81° 43.15' W to 24° 33.45' N 81° 43.24' W, north of latitude 24° 33.45' N (approximately at the location of Boca Chica Channel marker 7), east of a line running north-northwest from 24° 33.45' N 81° 43.38' W to 24° 33.82' N 81° 43.46' W and continuing along the Stock Island shoreline.
 - b. Key West Harbor: To include the body of water occurring west of Fleming Key and Key West (excluding Navy restricted areas), south of a line running east-west at latitude 24 ° 35.19' N, east of a line running from the northwest tip of Pearl Bank to the north side of Tank Island (Sunset Key), and north of a line running east-west at latitude 24° 33.84' N.
 - c. Cow Key Channel: To include the body of water occurring between Key West and Stock Island, south of U.S. Highway 1, and north of a line running east-west at latitude 24° 33.44' N (approximately at the location of Cow Key Channel marker 5).
 - d. Boot Key Harbor: To include the area of Boot Key Harbor (excluding the permitted public mooring field and No-Anchoring Buffer Zone) occurring south of the Vaca Key shoreline, east of Boot Key Harbor main channel entrance marker 7 located at position 24° 42.13' N 81° 06.84' W, north of the Boot Key shoreline, and west of the far eastern side of Boot Key Harbor at position 24° 42.54' N 81° 04.99' W, and including the entirety of Sisters Creek south to marker 4 at the entrance of Sisters Creek, and

including the area occurring from Sisters Creek marker 4 at position 24° 41.35' N 81° 05.26' W running east to the shoreline of Vaca Key at position 24° 41.43' N 81° 04.93' W and running north along the shoreline of Vaca Key and continuing to the west along the shoreline of Sombrero Beach.

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- (2) The following regulations shall apply within Managed Anchoring Zones:
 - a. Prohibition of vessels exhibiting pre-derelict vessel conditions. Vessels determined to exhibit conditions known to precede a derelict vessel condition are prohibited, including:
 - 1) Vessel is not able to be used for navigation.
 - 2) Vessel is listing.
 - 3) Vessel is aground.
 - 4) Vessel is in danger of breaking its mooring.
 - 5) Vessel is sinking.
 - 6) Vessel is dragging anchor.
 - 7) Vessel has broken its mooring and has been secured for the protection of the health, safety and welfare of the citizens.
 - b. Prohibition of derelict vessels. Vessels determined to be derelict in accordance with F.S. § 823.11 are prohibited.
 - c. Proof of pumpout required. Vessels anchored or moored for more than ten (10) consecutive days, and which are required to have a marine sanitation device in accordance with F.S. § 327.53, must provide proof of pumpout. Vessel owners may utilize a pumpout service which may be provided by the City of Key West, City of Marathon, Monroe County pumpout programs, or other authorized vessel pumpout facility or vendor. The municipal and County pumpout services are structured to provide ongoing pumpouts for vessels located within managed anchoring zones, and may provide a registration process by which vessel owners sign up for regular pumpouts at a frequency based on anticipated need, with a minimum of one pumpout per month. A monthly, color coded, registration sticker or tag may be provided which vessel owners may display on their vessel, indicating participation in the municipal or County pumpout program, and which will be considered proof of pumpout. The municipal and/or County pumpout programs shall maintain registration documentation and pumpout logs throughout the duration of the Pilot Program, which shall be available for review by any law enforcement officer. If a vessel owner utilizes another vessel pumpout provider the vessel owner is required to maintain documentation and pumpout logs to demonstrate use of pumpout to FWC, MCSO or other law enforcement officers.

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277 278 (b) No-Anchoring Buffer Zones. No-Anchoring Buffer Zones are established outside of, and immediately adjacent to, permitted public mooring fields for the purpose of protecting maritime infrastructure, enhancing navigational safety and promoting public access and the use of public mooring fields.

- (1) No-Anchoring Buffer Zones shall be established in the following described geographic areas. Maps delineating the No Anchoring Zones are attached hereto as Attachment B, and are incorporated herein by reference and will be made available in the Marine Resources Office.
 - a. Boot Key Harbor: To include a fifty foot (50') wide area immediately adjacent to, and outside of, the perimeter of the east and west mooring fields and the leased anchoring area.
 - b. Seaplane Basin: To include the area of Garrison Bight known as the Seaplane Basin occurring north of the Key West shoreline, east of the Fleming Key shoreline, south of a line running east-west 50' north of the Garrison Bight mooring field boundary markers C and D, and west of Sigsbee Park.
 - c. Boca Chica Basin: To include the body of water occurring between Stock Island and Boca Chica Key (excluding Navy restricted areas) south of U.S. Highway 1, east of the western edge of the arc of the NAS Key West APZ, east of a line intersecting the Navy APZ at 24° 34.10' N 81° 43.35' W and running south to 24° 33.63' N 81° 43.35' W, north of a line running east-west from 24° 33.63' N 81° 43.35' W to 24° 33.63' N 81° 43.15' W, and west of the western edge of Boca Chica Channel and the Navy restricted area (which includes Boca Chica Channel and the Navy mooring field basin).
- (2) The following regulations shall apply within No-Anchoring Buffer Zones:

No anchoring or mooring of any kind (vessels or floating structures) except for vessels mooring within established permitted public mooring fields by permission of the mooring field owner or manager, vessels within a leased anchoring area associated with a mooring field, commercial vessels (e.g. barges) engaged in marine related work, military operations, vessels anchored for the purpose of fishing or other recreational activities (but not overnight), or in the case of an emergency (e.g. weather, mechanical, medical) causing the need for a vessel to temporarily anchor.

Sec. 26-103. Enforcement. Regulations described in this Article may be enforced by law enforcement officers of the City of Marathon or City of Key West (within their areas of jurisdiction), Monroe County, or FWC or any other law enforcement officer.

Sec. 26-104. Penalties.

(a) Any person cited for a violation of this article shall be charged with a noncriminal infraction. A written warning shall be issued to provide the vessel owner 30 days for corrective action or removal of the vessel. If corrective action or removal is not accomplished, a Uniform Boating Citation may be issued for violations of this ordinance pursuant to F.S. § 327.74 by any law enforcement agency authorized to issue such citations. Vessel owners will be provided thirty (30) days between issuance of citations. Fines associated with citations are established as follows:

326 (1) First offense- \$50

- (2) Second offense-\$100
- (3) Third offense-\$250
- (4) Fourth or subsequent offenses- \$250 and FWC will request that the owner remove the vessel from the Managed Anchoring Zone or No-Anchoring Buffer Zone
- (b) Any person who fails to properly respond to a Uniform Boating Citation issued for a violation of this article shall, in addition to the charge relating to the violation of the boating laws of this County, be charged with the offense of failing to respond to such citation and upon conviction be guilty of a misdemeanor of the second degree punishable as provided in F.S. § 775.082 and F.S. § 775.083.
- (c) If a law enforcement officer determines that a vessel is derelict, the violation shall be processed in accordance with F.S. § 823.11
- (d) Allowance shall be provided for vessels in need of safe harbor due to severe weather conditions or temporary mechanical issues which may otherwise prohibit a vessel from safely departing a managed anchoring zone.

Sec. 26-105. Exemptions. The following exemptions are provided:

- (a) Vessels equipped with only incinerating or composting toilets are not required to provide proof of pumpout, as those types of toilets are not designed to be pumped out. However, effluent from those toilets is not allowed to be disposed of in the waters of the No Discharge Zone within the Florida Keys.
- (b) Stored vessels are not required to provide proof of pumpout.
- Section 2. Severability. If any section, paragraph, subdivision, clause, sentence or provision of this ordinance shall be adjudged by any court of competent jurisdiction to be invalid, such judgment shall not affect, impair, invalidate, or nullify the remainder of this ordinance, but the effect thereof shall be confined to the section, paragraph, subdivision, clause, sentence, or provision immediately involved in the controversy in which such judgment or decree shall be rendered.
- Section 3. Repeal of Inconsistent Provisions. All ordinances or parts of ordinance in conflict with this ordinance are hereby repealed to the extent of said conflict. The repeal of an ordinance herein shall not repeal the repealing clause of such ordinance or revive any ordinance which has been repealed thereby.
- Section 4. Filing and Effective Date. This ordinance shall be filed in the Office of the Secretary of the State of Florida and shall become effective as provided by law.

371 372 373 374	Section 5. Codification. The provisi incorporated into the Code of Ordinanc numbered to conform with the uniform numbered.	es of Monroe County	y, Florida and shall be		
375 376 377 378 379		e FWC Pilot Program is scheduled to expire on July ida State Legislature. This ordinance shall expire or WC Pilot Program.			
380 381 382 383 384	PASSED AND ADOPTED by the Board Florida at a regular meeting held on the 17				
385 386	Mayor David Rice		Yes		
387	Mayor pro tem Kim Wiging	oton	Yes		
388	Commissioner George Neu		Yes		
389	Commissioner Heather Cari		Yes		
390	Commissioner Sylvia Murp	hy	Yes		
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393	MONROE COUNTY BOARD OF COU	NTY COMMISSION	iers		
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395	Attest: DANNY L. KOLHAGE, CLERK				
396	B. Q.J. JC Desantis	1/ Ken	Constitution and		
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COMMUNICACION COMPUNICACION CO		SUGAN M. G ASSISTANT COUN	STO FORM: LL. RIMSLEY		
	' FLORIDA OF MONROE	•			
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Original or my hand a	is a True Copy of the n File in this Office. Witness nd Official Seal. Aday of Aday of Aday				
DANNY L. KOLHAGE					
Clork Circuit Court (as)					

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Attachment A- Maps of Managed Anchoring Zones

Boca Chica Harbor



Key West Harbor



Cow Key Channel



Attachment A- p.3

Boot Key Harbor

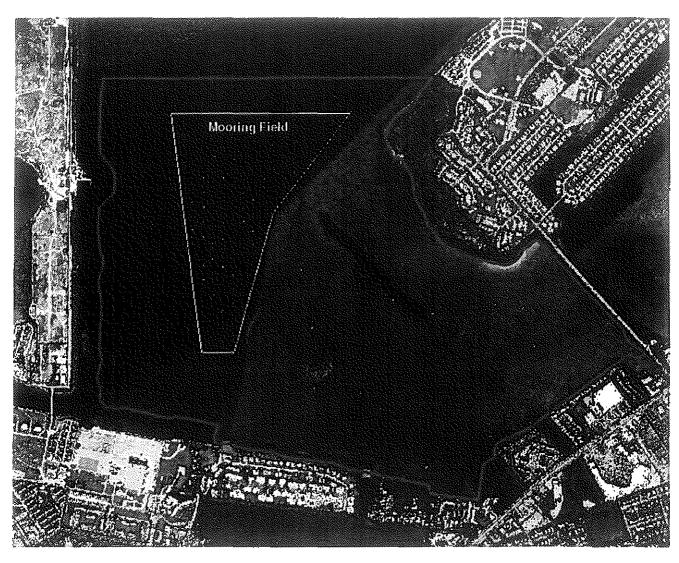


Attachment B- Maps of No Anchoring Buffer Zones

Boot Key Harbor



Key West Mooring Field/Seaplane Basin



Boca Chica Basin

