

City of Marathon Planning Commission Monday October 18, 2021 9805 Overseas Hwy City Hall Council Chambers <u>5:30 PM</u>

- 1. Call To Order
- 2. Pledge Of Allegiance
- 3. Roll Call
- 4. Minutes
- 5. Quasi-Judicial Statement
- 6. Items For Public Hearing
- 7. Adjournment

5. Please be advised that some of the items on the agenda are quasi-judicial in nature. If you wish to give testimony on any item please inform the Boards clerk by filling out an available sign up form. An opportunity to speak will be made available after the applicant and staff have made their presentations on each item. All testimony, including public testimony and evidence, will be made under oath or affirmation. Additionally, all persons giving testimony may be subject to cross examination. If you refuse either to be cross examined or to be sworn your testimony will not be considered. The general public will not be allowed to cross examine witnesses, but they can ask the Commission to ask questions on their behalf. Persons representing organizations must present evidence of their authority to speak for the organization.

#### 6. Items For Public Hearing

1. A Request For A Conditional Use Permit And Plat Approval Pursuant To Chapter 102 Article 10 And Article 13 Of The City Of Marathon Land Development Regulations (LDRs) Entitled "Subdivision Of Land/Plats And Re-Plats," And "Conditional Use Permits" Respectively, For A Plat And Site Plan Approval As Submitted By Seaview Commons LLC For Vacant Land On Pescayo Ave, Which Is Described As Lot 1, Block 6 of Coco Plum Beach, Fat Deer Key Marathon, Monroe County, Florida, Having Real Estate Number 00363510-000000. Nearest Mile Marker 54.

2. An Ordinance Of The City Of Marathon, Florida Amending The Future Land Use Map (FLUM) From Residential Medium (RM) To Mixed Use-Commercial (MU-C) For The Property Described As Block 2, Lot 2 First Addition to Seacrest, Key Vaca Marathon, Monroe County, Florida, Having Real Estate Number 00339240-000000; Providing For Severability; Providing For The Repeal Of Conflicting Provisions; Providing For The Transmittal Of This Ordinance To The

State Department Of Economic Opportunity; And Providing For An Effective Date Upon The Approval Of This Ordinance By The State Department Of Economic Opportunity.

3. An Ordinance Of The City Of Marathon, Florida Amending The Zoning Designation From Residential Medium (RM) To Mixed Use (MU) For The Property Described As Block 2, Lot 2 First Addition to Seacrest, Key Vaca, Marathon, Monroe County, Florida, Having Real Estate Number 00339240-000000; Providing For Severability; Providing For The Repeal Of Conflicting Provisions; Providing For The Transmittal Of This Ordinance To The State Department Of Economic Opportunity; And Providing For An Effective Date Upon The Approval Of This Ordinance By The State Department Of Economic Opportunity.



City of Marathon Planning Commission Monday September 20, 2021 9805 Overseas Hwy City Hall Council Chambers

#### **MINUTES**

Lynn Landry called the meeting of the Planning Commission to order on Monday, September 20, 2021, at 5:31 pm.

In attendance: Attorney Steve Williams, Planning Director Brian Shea, and Admin Assistant Lorie Mullins.

The Pledge of Allegiance was recited.

The roll was called. Mike Cinque-absent; Matt Sexton-present; Malloy Pinto-absent; Mary Ann Royse-present; Lynn Landry-present.

Landry asked for a motion to approve the minutes of the last meeting. Sexton moved to approve. Royse seconded. The roll was called. The minutes were approved 3-0.

Item 1 was read into the record. An Ordinance Of The City Of Marathon, Florida Amending The Comprehensive Plan By Amending The Existing Property Rights Element To Include Further Protections Of Private Property Rights; Providing For Severability; Providing For The Repeal Of Conflicting Provisions; Providing For The Transmittal Of This Ordinance To The Department Of Economic Opportunity; And Providing For An Effective Date Upon The Approval Of This Ordinance By The State Department Of Economic Opportunity.

Shea presented the item.

There were no comments. There were no public speakers.

Royse moved to approve. Landry seconded.

The roll was called. The item was approved 3-0.

Item 2 was read into the record. An Ordinance Of The City Of Marathon, Florida Amending The Code Of Ordinances Chapter 6 Entitled "Buildings And Building Regulations" Article III Entitled "Building Code" Sections 6-25 And 6-26 Entitled "Amendments To The Florida Building Code, Building" And "Amendments To The Florida Building Code, Existing Building" Respectively, Amending The Cumulative Period For Substantial Damage And Substantial Improvement; And Amending The Land Development Regulations Chapter 110 Entitled "Definitions", Article 3 Entitled "Defined Terms"; Providing For Severability; Providing For The Repeal Of Conflicting Provisions; Providing For The Transmittal Of This Ordinance To The Florida Building Commission; And Providing For An Effective Date Upon The Approval Of This Ordinance By The State Department Of Economic Opportunity.

Shea presented the item.

Council asked that the FEMA substantial damage (50% rule) cumulative time frame be reduced from 3 years to 1 year. No CRS points will be lost in doing so.

There were no public speakers.

After a brief discussion Landry moved to approve. Sexton seconded. The roll was called. The item was approved 3-0.

Adjourned at 5:38pm.

ATTEST:

Lynn Landry – Planning Commission Chairman

ATTEST:

Lorie Mullins-Administrative Assistant City of Marathon Planning Department

Audio-Video is available upon request.

Pursuant to Section 286.0105, Florida Statutes, if a person decides to appeal any decision made by the Planning Commission with respect to any matter considered at such hearing or meeting, one will need a record of the proceedings and for such purpose that person may need to ensure that a verbatim record of the proceedings is made; such record includes the testimony and evidence upon which the appeal is to be based.

ADA Assistance: Anyone needing special assistance at the Planning Commission Meeting due to disability should contact the City of Marathon at (305-) 743-0033 at least two days prior thereto.

(Please note that one or more Marathon City Council members may participate in the meeting.)

PLANNING COMMISSION AGENDA STATEMENT

Meeting Date:October 18, 2021To:Planning CommissionFrom:Amber Stonik, Planning Associate



#### Agenda Item:

A Request For A Conditional Use Permit And Plat Approval Pursuant To Chapter 102 Article 10 And Article 13 Of The City Of Marathon Land Development Regulations (LDRs) Entitled "Subdivision Of Land/Plats And Re-Plats," And "Conditional Use Permits" Respectively, For A Plat And Site Plan Approval As Submitted By Seaview Commons LLC For Vacant Land On Pescayo Ave, Which Is Described As Lot 1, Block 6 of Coco Plum Beach, Fat Deer Key Marathon, Monroe County, Florida, Having Real Estate Number 00363510-000000. Nearest Mile Marker 54.

#### **RECOMMENDATION:**

The planning staff recommends conditional approval of Seaview Common LLC's Bonefish Harbor preliminary plat proposing five individual lots for single family residences. The proposed conditions follow:

Conditions of Approval

- 1. Acquisition of any development rights, as authorized through this development approval are the responsibility of the developer.
- 2. The applicant will meet all floodplain-related requirements as part of the Building Permit process;
- 3. The applicant shall meet all NFPA 1 and NFPA 101 requirements including access and apparatus turnaround, water supply for fire suppression.
- 4. The applicant shall provide plans indicating connection point to the City of Marathon Wastewater Treatment Plant when provided by Utilities department and pay any assessments due resulting from change in use;
- 5. The applicant will have to pay for the upgrades to the existing infrastructure system to account for the proposed units.
- 6. The applicant will provide the required number of parking spaces per the LDRs
- 7. The Building Permit for each residence will demonstrate stormwater compliance once the actual footprints and impervious areas are determined.
- 8. The Conditional Use Development Order will constitute the Certificate of Concurrency for the project. The determination will be valid for one year from the effective date;

APPLICANT/ OWNER: Seaview Commons LLC

AGENT: Barbara Mitchell

#### LOCATION:

The project site is located at 0 Pescayo Ave, Marathon – Nearest Mile Marker 54. See Figure 1.

#### Figure 1

#### **Project Site**



**LOT SIZE**: Total acreage

1.26 Acres (Ac.)

54,929 Square Feet (Sq. Ft.)

**REQUEST**: A Conditional Use Permit to authorize the preliminary plat of the residential parcel into five lots for single family residences.

#### FUTURE LAND USE AND ZONING MAP DESIGNATIONS:

Residential High (RH) and Residential High (RH) See Figure 2 A. and B.

### 2.A FLUM Map

### 2.B Zoning Map



#### SURROUNDING ZONING AND USES:

	Zoning	<u>Use</u>
North	Residential High	Vacant
East	Residential High	Vacant and single family residential
South	N/A	Water
West	N/A	Water

#### **EXISTING CONDITIONS:**

Currently, the site is vacant land.



LOT 1, BLOCK 6, VIEW FROM AVENUE A

#### Figure 3 Property Survey



#### **PROPOSED REDEVELOPMENT:**

The proposed development is five single family homes on individually platted lots.

#### Figure 3.

#### BACKGROUND:

The site is vacant land that is designated as undeveloped, mangroves and exotic on the city habitat maps. This application requests approval to subdivide the parcel into five parcels.

All condition of the Conditional Use approval will have to be met before any building permit will be approved.

## EVALUATION FOR COMPLIANCE WITH THE LAND DEVELOPMENT REGULATIONS:

The criteria for evaluating a Conditional Use Approval are outlined in Chapter 102, Article 13, Conditional Use Permits, in the City of Marathon Land Development Regulations.

#### CRITERIA

#### A. The proposed use is consistent with the Comprehensive Plan and LDRs;

Consistent with the Comprehensive Plan

The proposed development project is located within the Residential High (RH) Zoning District. Per Chapter 103, Article 2, Section 103.12 of the Land Development Regulations, the district is designed to "establish areas of high-density residential uses characterized by multi-family dwellings and mobile homes designated within the Residential High (RH) future land use category on the Future Land Use Map (FLUM).".

The proposed project consists of the proposed plat consisting of five single family lots within the Residential High Zoning District.

#### a. <u>Objective 1-1.1. Protect Community Character</u>

The parcel proposed for subdivision is designate Residential High. It is located on the western side of Coco Plum Dr at the end of Pescayo Ave. The neighborhood consists of single-family homes and vacant plated lots. The proposed subdivision plat will not increase the density that is currently allowable. There is sufficient density to support five single family market rate homes. Neither a Comprehensive Plan or Zoning change is needed or requested.

b. <u>Policy 1-1.1.2 b. c. and e. Compatibility for Residential Use & Non-residential Review</u> <u>Criteria</u>

The proposed plat allows for the development of homes consistent with the rest of the street.

c. Policy 1-1.1.3 Protect Residential Neighborhood Character

The proposed platted lots are consistent with the character of the neighborhood.

d. Policy 1-1.1.4 Transition Between Land Uses

The parcel is located in a residential neighborhood. The proposed subdivision consists of five lots dived radially all access from a center point on the property. The adjacent existing uses are residential. Final landscape plans will be submitted as part of the building permit application for each lot.

e. Objective 1-2.1 Levels of Service

The parcel is vacant. The street is serviced by public infrastructure. There is electricity, water, and sanitary sewer to this parcel. The FKAA, FKEC, and City utility and public works departments have been contacted as part of the application process, Letter of Coordination have been requested and responses received are included in this application. A complete set of Civil and Architectural/Plumbing plans will be required for review to determine water main requirements, meter requirements and system development charges. The applicant proposes the use of the 8" Gravity Sanitary Sewer Main and connect to City Wastewater system. The original sanitary system design does not accommodate any future development to this magnitude. The size of the wet well will most likely be insufficient and require an update. The applicant will have to pay for the upgrades to the existing infrastructure system to account for the proposed units.

f. Policy 1-3.1.4 Future Land Use Categories

The Future Land Use Map (FLUM) designates the parcels as Residential High. The project is consistent with the intent of this district and neither a zoning nor FLUM change is necessary.

g. Policy 1-3.2.5 Maximum Height

The maximum height of any new structure associated with the redevelopment of the Property shall not exceed 42 feet, except as provided by City Code, as amended.

h. Policy 1-3.2.7 Restrict Density and Intensity of Development

The residential density is consistent with thresholds outlined in Table 1-1 of the Comprehensive Plan. The submitted plat proposes a density equivalent to 3.96 market rate unit per acre.

#### i. <u>Policy 1-3.3.1 a, d. General Redevelopment Criteria</u>

The site is undeveloped.

#### j. Policy 1-3.3.2 Removal of Hazard Structures

There are no existing hazards on the parcel.

 Policy 1-3.4.1 Protect Established Densities & Policy 1-3.4.3 Replacement of Existing Densities and Intensities and Policy 1-3.5.16 Program for Transfer of Density and Building <u>Rights</u>

The purchase or market rate building rights or BPAs applications will be required for construction of the residential units on the site.

1. <u>Policy 4-1.3.6 Protect, Stabilize and Enhance Shoreline</u>

No shoreline stabilized is proposed for this plat.

#### 2. Consistent with City Land Development Regulations:

#### a. <u>Section 103.12 .B. – Residential High (RH) District</u>

The RH District is intended to establish areas of high-density residential uses characterized by multi-family dwellings and mobile homes designated within the Residential High (RH) future land use category on the Future Land Use Map (FLUM). Market Rate permanent residential housing is permitted.

#### b. <u>Table 103.15.1 Uses By Zoning District – Residential High (RH)</u>

This redevelopment is consistent with Table 103.15.1, uses by Zoning District. A Plat of Subdivision requires a Conditional Use Permit Application, as contained herein.

#### c. <u>Table 103.15.2</u>, Density, Intensity and Dimensions for Zoning Districts

The subject project site contains 54,929 square feet of upland. Table 103.15.2, Marathon City Code, lists the density for permitted uses in the Residential High Zoning district. For residential uses, the units per acre is (8) market rate, fifteen (15) to 25 (25) affordable units.

The proposed project, a subdivision of one parcel into five lots, will exceed the minimum lot size of 5,445 square feet required for market rate development, the equivalent density is approximately 4 units per acre. Based upon the use the proposed density is within Code requirements.

#### d. <u>Section 107.00</u>. Building Permit Allocation System (BPAS)

New BPAS allocation will be required for this project or purchase of transferrable building rights.

#### e. <u>Section 107.47 Parking</u>

Two parking spaces are to be provided for each single-family home as required by City Code. Compliance shall be demonstrated as part of the Building Permit applications.

#### f. Section 107.40 Maximum Height

This application is for approval of a five-lot subdivision for single-family homes. The plans for these homes have not been developed at this time.

The maximum height of any new structure associated with the redevelopment of the Property shall not exceed 42 feet, except as provided by City Code, as amended.

#### g. Sections 107.63 - 107.72 Landscaping

The conceptual landscape plans have been provided. Final landscape plans will be prepared and submitted at the time of Building Permits. Pursuant to Residential High zoning district no landscape buffers are required on the east property line.

#### h. <u>Sections 107.73 – 107.81 Open Space</u>

The required open space ratio for this site is 20% of the 1.26-acre parcel or 10,986 square feet. Upon approval of the Plat of Subdivision, each lot will be required to provide 20% open space.

The proposed open space ratios are *in compliance* with the requirements of these sections.

#### i. <u>Sections 107.82 – 107.85 Fences and Screening</u>

There are no fences on this property.

#### j. <u>Sections 107.87 – 107.97 Stormwater Management</u>

Complete stormwater plans have not been developed for each proposed plat.

• The Building Permit for each residence will demonstrate stormwater compliance once the actual footprints and impervious areas are determined.

#### k. <u>Sections 107.98 – 107.102.5 Floodplain Management</u>

Pursuant to the current FEMA FIRM maps, the flood zones range from AE8 to AE 7. Review of the proposed FEMA FIRM maps indicate more of the site will be located in the AE 8 zone. As required, the finished floor elevations or lowest horizontal structural member elevations respectively will meet or exceed in height the required per the base flood and design flood elevations.

• The applicant will meet all floodplain-related requirements as part of the Building Permit process;

## **B.** The proposed use is compatible with the existing land use pattern and future uses designated by the Comprehensive Plan;

The Future Land Use designation for this area is Residential High intended to establish areas of high-density residential uses characterized by multi-family dwellings and mobile homes while permitting single family residential use. The proposed per acre density is less than 8 units per acre and is consistent with the Land Development Code and the Comprehensive Plan.

The parcels surrounding proposed single-family residential community are vacant. To the east, are single family homes.

The proposed project is located within the Residential High Future Land Use District. Policy 1-3.1.4 of the City of Marathon Comprehensive Plan states that the "principal purpose of the Residential High land use category is to provide for high density single family, multi-family and institutional residential development." The increase in density from this proposed conditional use more closely aligns the purpose of the Residential High zoning district. Section 103.15, Table 103.15.2, "Uses By Zoning District," establishes whether specific uses are allowed as of right, limited, accessory or conditional use permit. That table shows that Plats and subdivisions are permitted only when approved through the Conditional Use Permit process. Conditional Use Permit review is intended to allow a broader view of the potential impacts of a project on adjacent uses and on City concurrency related resources such as road capacity, solid waste, sewer, and potable water availability.

Table 103.15.2 in the Land Development Regulations establishes constraints on density and intensity allowed in the RH district based on the types of uses proposed. The proposed uses fall within the allowed densities and intensities for the parcel.

Therefore, the request is *in compliance* with the requirements of these sections.

## C. The proposed use shall not adversely affect the health, safety, and welfare of the public;

The proposed plat is for residential, and buildings will be built in compliance with all applicable City Building Codes. No new adverse impacts are expected to arise with the development.

Plans submitted with the project are suitable for the Conditional Use Approval as they relate to Chapter 107, Article 12, 100 Year Floodplain. Final review of floodplain compliance will occur as part of building permit issuance.

Therefore, the request is *in compliance* with the requirements of these sections.

Figure 5 Flood Zones



# **D.** The proposed conditional use minimizes environmental impacts, including but not limited to water, air, stormwater management, wildlife, vegetation, wetlands, and the natural functioning of the environment:

The project will minimize environmental impacts in accordance with Chapter 106 Natural and Historic Resources Protection. In summary, the site is scarified. Site landscaping will be selected from Table 107.68.1, Appendix A, Article 8, Section 107 of the City of Marathon Code of Ordinances. Pursuant to Article 2, Section 106.03 of the City Land Development Regulations, an Environmental Resource Assessment was not required.

Therefore, the request is *in compliance* with the requirements of these sections.

## E. Satisfactory provisions and arrangements have been made concerning the following matters, where applicable:

# 1. Ingress and egress to the property and proposed structures thereon with particular reference to automotive, bicycle, and pedestrian safety and convenience, traffic flow and control and access in cases of fire or catastrophe;

A Traffic Study prepared by KBP Consulting Inc. was submitted with the application. As documented in this study, US 1 has the reserve capacity to accommodate the additional vehicular trips anticipated with this project. Based upon the analysis performed, the project is not expected to adversely impact the operational characteristics of the US 1.

Provisions have been made as part of the subdivision layout to address fire access.

• The applicant shall comply with all NFPA1 and NFPA 101 requirements including water supply for fire suppression and access to properties.

		Ta	ble 1					
		Trip Genera	tion Sum	mary				
	Bone	fish Harbor -	Maratho	on, Florida				
Daily AM Peak Hour Trips		Trips	PM Peak Hour Trips					
Land Use	Size	Trips	In	Out	Total	In	Out	Total
Proposed				1.00				
Single-Family Detached Housing	5 DU	47	1	3	4	3	2	5

Compiled by: KBP Consulting, Inc. (August 2021).

Source: Institute of Transportation Engineers (ITE) Trip Generation Manual (10th Edition).

The proposed development of five single-family residential units is projected to generate 47 daily vehicle trips, four (4) AM peak hour vehicle trips and five (5) PM peak hour vehicle trips. The projected increase in vehicle trips is considered to be minimal.

Therefore, with the request is *in compliance* with the requirements of these sections.

## 2. Off-street parking and loading areas where required, with particular attention to item 1 above;

Parking requirements are outlined in Section 107.46 (Parking Schedule).

• The applicant will provide the required number of parking spaces per the LDRs.

Therefore, the request is *in compliance* with the requirements of these sections.

#### 3. The noise, glare, or odor effects of the conditional use on surrounding properties;

The proposed use has no known impacts to the health safety and welfare of the public. No detrimental noise or glare is expected to be generated by the proposed use.

Therefore, the request is *in compliance* with the requirements of this section.

## 4. Refuse and service areas, with particular reference to locations, screening, and Items 1 and 2 above;

The Plat of Subdivision proposes an internal access area for collection of garbage, recycling, and other services. As single-family lots, no dumpsters are required.

Therefore, the request is *in compliance* with the requirements of this section.

#### 5. Utilities, with reference to location and availability;

Chapter 107, Article 13, establishes the City's Concurrency Management and certification requirements. This Conditional Use constitutes the City's Concurrency Level of Service Certificate, as follows:

- Wastewater: The applicant must work with the Utility Department to determine the additional required infrastructure. All associated costs for the upgrades will be at the applicants expense.
- Water: The Florida Keys Aqueduct Authority already provides potable water for the facility.
- Solid Waste: Marathon Garbage Service will provide solid waste disposal.
- Surface Water: The applicant has provided stormwater design information suitable for the Conditional Use application review which demonstrates compliance with City standards.
- Recreation and Open Space: This redevelopment already has a de minimis impact on recreation and open space.
- Roadways: The applicant submitted an appropriate traffic study showing minimal impact to traffic flow along US1; therefore, it poses no further impact on transportation facilities.
- Educational Facilities: This development as proposed will have a de minimus impact on educational facilities.

Therefore, the request is *in compliance* with the requirements of these sections.

#### 6. Screening and buffering with reference to type, dimensions and character;

Table 107.66.1 establishes project boundary buffer standards applicable to the project. The subject parcel is zoned Residential High (RH) and is bordered to the east by properties zoned Residential High.

Table 103.15.2 outlines setback requirements in the RH district as follow: front yard 10'; side yard 1 and 2, 5'

Building plans will meet the required 10' setback on the front yard, and rear yard setbacks are 20' for water buffer. Side setbacks on all lots are 5'.

The conceptual landscape plans have been provided. Final landscape plans will be prepared and submitted at the time of Building Permits. **See attachments** 

Pursuant to Residential High zoning district, not landscape buffers are required.

Therefore, the request is *in compliance* with the requirements of these sections.

## 7. Signs, if any, and proposed exterior lighting with reference to glare, traffic safety and compatibility with surrounding uses;

A signage program has not been developed at this time. Interior directional signs shall be proposed as needed.

Therefore, the request is *in compliance* with the requirements of these sections.

#### 8. Required yards and other open space;

The required setbacks in the RH district are 10'. The open space ratio for this district is 20%. Final building plans will meet the required open space ratio in compliance with City Code requirements.

Therefore, the request is *in compliance* with the requirements of these sections.

#### 9. General compatibility with surrounding properties; and

The proposed development is for five single-family residential lots. The surrounding neighborhood is single-family residential use. Adjacent uses are residential. The scale and layout of the proposed lots are consistent with the City Code.

Therefore, the request is *in compliance* with the requirements of these sections.

**10.** Any special requirements set forth in the LDRs for the particular use involved. The design of the residential dwelling units will comply with Section 104.48 - Residential Dwelling Units and provisions.

The request is *in compliance* with the requirements of this section.

#### CONCLUSION:

The Conditional Use Approval is intended to allow for the integration of certain land uses and structures within the City of Marathon based on conditions imposed by the Council. Review is based primarily on compatibility of the use with its proposed location and with surrounding land uses. Conditional uses shall not be allowed where the conditional use would create a nuisance, traffic congestion, a threat to the public health, safety, or welfare of the community.

The proposed development is consistent with the existing land use patterns and is expected not to produce any nuisances, traffic congestion, or threat to public health, safety, or welfare. As such the development, including the overall upgrading and improvement of the site, furthers the policies for development in the City and is consistent with the Comprehensive Plan and Land Development Regulations. The project is compatible with surrounding uses, and is not expected to create a nuisance, traffic congestion or threat to public, health, safety, or welfare.

#### **RECOMMENDATION:**

The Planning staff recommended conditional approval of the project known as to the Bonefish Harbor Plat to the Planning Commission.

#### Conditions of Approval

Prior to the issuance of a building permit:

- 1. Acquisition of all development rights are the responsibility of the developer.
- 2. The applicant will meet all floodplain-related requirements as part of the Building Permit process;
- 3. The applicant shall comply with NFPA1 and NFPA 101 including water supply for fire suppression and access to properties.
- 4. The applicant shall provide plans indicating connection point to the City of Marathon Wastewater Treatment Plant when provided by Utilities department and pay any assessments due resulting from change in use;
- 5. The applicant will have to pay for the upgrades to the existing infrastructure system to account for the proposed units.
- 6. The applicant will provide the required number of parking spaces per the LDRs
- 7. The Building Permit for each residence will demonstrate stormwater compliance once the actual footprints and impervious areas are determined.
- 8. The Conditional Use Development Order will constitute the Certificate of Concurrency for the project. The determination will be valid for one year from the effective date;

#### ANALYSIS OF PLAT APPROVAL REQUEST:

The standards for re-plat approval are established in Chapter 102, Article 10 of the Land Development Regulations. The application for the preliminary plat approval is being simultaneously reviewed per Section 102.45.D.2. through the Conditional Use process. Pursuant to the Code, the Planning Commission and City Council shall give due consideration to the evaluation criteria addressed within this report as well as the Conditional Use when rendering a decision to grant or deny the requested permit.

#### **RECOMMENDATION:**

With the following conditions, the Planning staff recommends approval of the proposed final plat.

Conditions:

- **1.** Final plat shall include language regarding owner-signed consent and acknowledgement for wastewater and stormwater assessment for future development of the properties.
- 2. All utility and right-of-way permits shall be obtained as part of building permit process.
- 3. Applicant shall provide form of guarantee for necessary utility construction.
- 4. All conditions of the Conditional Use must be met prior to building permit issuance.

#### Attachments:







#### PLANNING COMMISSION AGENDA STATEMENT

Meeting Date: October 18, 2021



From: Amber Stonik, Planning Associate

Agenda Item: An Ordinance Of The City Of Marathon, Florida Amending The Future Land Use Map (FLUM) From Residential Medium (RM) To Mixed Use-Commercial (MU-C) For The Property Described As Block 2, Lot 2 First Addition to Seacrest, Key Vaca Marathon, Monroe County, Florida, Having Real Estate Number 00339240-000000; Providing For Severability; Providing For The Repeal Of Conflicting Provisions; Providing For The Transmittal Of This Ordinance To The State Department Of Economic Opportunity; And Providing For An Effective Date Upon The Approval Of This Ordinance By The State Department Of Economic Opportunity.

APPLICANT/OWN	ER: Ed Sims, Gunnar Holdings LLC
LOCATION:	The subject property is located on 69 <sup>th</sup> Street, nearest Mile Marker 51 and is legally described as Block 2, Lot 2 First Addition to Seacrest, Key Vaca, Marathon, Monroe County, Florida, Having Real Estate Number 00339240-000000.
ADDRESS:	420 69th Street
REQUEST:	Amend the Future Land Use Map (FLUM) for the subject properties from Residential Medium (RM) to Mixed Use Commercial (MU-C).
LOT AREA:	The aggregated size of the parcels is approximately 0.23 acres (10,000 sq./ft.)

#### **BACKGROUND:**

These parcels were zoned as Improved Subdivision (IS) under Monroe County. In 2005, when the City of Marathon adopted the Comprehensive Plan, the parcels were given a Residential Medium (RM) FLUM designation and were in turn zoned as Residential Medium (RM) when the City adopted the current zoning maps in 2007. The applicants are requesting the re-designation of the FLUM map and subsequent rezoning to make the parcels consistent with the Mixed-Use Commercial (MU-C) designation along US1. The rezoning is not addressed in this application.

The applicants have stated that the FLUM and zoning designation should be the same as the adjacent owned commercial property that the parking lot is used for.

Pre 2005	Pre 2007	2005	2007
OLD FLUM	OLD ZONING	<b>CURRENT FLUM</b>	CURRENT ZONING
Mixed Use Commercial	Improved Subdivision	Residential Medium	Residential Medium

#### Current and Proposed Future Land Uses and Zoning

Future Land Use Map Designation				
Current:	Residential Medium (RM)			
Proposed:	Mixed Use Commercial (MU-C)			

Land Use (Zoning) D	istrict Designation
Existing:	Residential Medium (RM)
Proposed:	Mixed Use (MU)

Use of Properties	
Existing:	Residential
Proposed:	No plans at this time

#### Surrounding FLUM, Zoning and Uses

The property subject to the FLUM amendment is located on 69<sup>th</sup> St and consists of one parcel. The property is located next to a property under the same ownership that is zoned Mixed Use. Adjacent land use to the West and North is Mixed Use. To the East is Residential High and South is Residential Medium. The following table correlates existing uses with the existing FLUM, zoning and uses.

	Existing FLUM	Existing Zoning	Existing Uses
North	Mixed Use Commercial (MUC)	Mixed Use (MU)	Vacant commercial
East	Residential Medium (RM)	Residential Medium (RM)	Single family residential
South	Residential Medium (RM)	Residential Medium (RM)	Single family residential
West	Mixed Use Commercial (MUC)	Mixed Use (MU)	Utility and commercial.

#### Existing Habitat

The existing conditions maps indicate the properties are designated as hammock which is potential habitat for the Eastern Indigo Snake, Key Tree Cactus, and the Stock Island Tree Snail. A recent vegetation survey showed the site to be primarily covered in invasive exotics. An application was made to remove these invasives from the sites. The parcel is not within the Florida Forever boundaries, which is land that has been identified as critical areas suitable for acquisition by federal, state, or local agencies.

#### **FEMA**

The properties are within the AE 6 flood zone.

#### **DEVELOPMENT ANALYSIS:**

#### Current FLUM: Residential Medium (RM)

*Policy 1-3.1.4 Residential Medium* of the Comprehensive Plan states "the principal purpose of the Residential Medium land use category is to provide for medium density residential development."

*Residential Medium Allowable Density:* Market Rate – 5 Units per acre Affordable – 10 units per acre

#### Proposed FLUM: Mixed Use Commercial (MU-C)

**Policy 1-3.1.4 Mixed Use Commercial** of the Comprehensive Plan states "the principal purpose of the Mixed-Use Commercial land use category is to provide for the establishment of Mixed-Use development patterns within the City. This land use category is intended to provide for the commercial zoning district where various types of commercial, retail, and office uses may be permitted at intensities which are consistent with the community character and the natural environment and to provide for various types of residential uses, including employee housing and commercial apartments."

#### Mixed Use Commercial Allowable Density

Market Rate – 2-6 Units per acre Affordable – 10-15 units per acre Transient – 10-25 units per acre

**Commercial-Industrial Intensity Table** 

Type of Use	FAR <sup>1</sup>
Retail	
Low Intensity	.60
Med Intensity	.45
High Intensity	.25
Office	.60
Commercial Recreation	.15
Institutional	.30
Outdoor Recreational	.15
Public Buildings and Uses	.45
Restaurant/Bar	.60
Industrial	.85
Light Industrial in MU	.30

<sup>1</sup> The FAR for mixed use developments may be increased to .75 if mitigated by the development of affordable/workforce housing is provided

#### ANALYSIS OF FLUM CHANGE REQUEST:

#### **Consistency with Adopted Comprehensive Plan Goals, Objectives, and Policies.**

## The following excerpts from the City of Marathon Comprehensive Plan apply to the proposed development.

Policy 1-1.1.1 states the City is to protect and enhance the "small town" atmosphere and to encourage mixed- use development patterns.

Policy 1-1.1.3 states the City is to protect viable and stable residential neighborhoods from inconsistent uses via LDR standards for landscaping, buffering, bulk restrictions, building height, setbacks, and separation between uses.

Policy 1-1.1.4 states the City shall continue to maintain LAND DEVELOPMENT REGULATIONS which implement the following techniques required to create a smooth land use transition where it is not feasible to separate incompatible land uses.

- a. Variable buffers, combining land and landscaping to achieve adequate separation of uses, appropriate open space, reduction of potential noise, light, glare, and pollution, and screening of physical features of a proposed development;
- b. Variable setbacks, based upon degree of difference in proposed use, density, intensity, scale, mass, or height;
- c. Placement and effective screening or shielding of site features such as lights, signs, dumpsters, loading areas, parking areas, outdoor storage, or other features with potential negative impacts;
- d. Effective transitions of on-site densities, intensities, scale, mass, and height; and
- e. Other innovative site design features that effectively achieve compatibility and effectively mitigate potential negative impacts.

#### FL State Statutes

Relevant criteria promulgated in Chapters 163, 380, and 9J-5 F.A.C. can be itemized in bullets as follows based on the critical concerns more specifically identified in the City's comprehensive plan:

- Natural Resource Protection
  - o Wetlands
  - o Estuaries
  - Living marine resources
  - o Beaches / Dunes
  - Unique wildlife habitat
  - Water Quality
- Historical Resources
- Infrastructure / Concurrency Management
  - o Wastewater
  - o Stormwater
  - Potable Water

- o Solid Waste
- o Transportation
- Affordable Housing
- Hazard Mitigation
  - o CHHA
  - o Hurricane Evacuation
- Ports
  - Marina Siting
- Public Use
  - Shoreline use and Access
  - water dependent and independent activity
- Land Acquisition
  - Conservation
  - o CHHA
  - Public Services

These bullet items will be utilized as the focus points for review of the proposed FLUM amendment and for future comprehensive plan amendments.

#### Natural Resources

Direct impacts to natural resources would differ minimally as a result of the proposed FLUM change. This property is recognized potential habitat for the Eastern Indigo Snake, Key Tree Cactus, and the Stock Island Tree snail. Any development is subject to the requirements of the FEMA-FWS agreement. It is not within Florida Forever boundaries or critical habitat areas.

There are no associated wetlands, estuaries, beach areas or dunes associated with the area proposed for FLUM change. These are protected resources important to the tenants of Chapter 163, 9J-5, F.A.C., or the Principals for Guiding Development.

The proposed FLUM amendment is consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### Historical and Cultural Resources

Protection of historical and cultural resources is crucial under the City's Comprehensive Plan, Chapters 163 and 380 F.S.

There are no known historical or cultural resources associated with the subject properties or within the area of the requested FLUM change. Therefore, the FLUM change would have no impacts on historical or cultural resources. The proposed FLUM amendment is therefore consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### **Infrastructure**

#### • Wastewater infrastructure

Wastewater as an issue of infrastructure capacity and means of water quality protection represents the backbone to the City's Comprehensive Plan, the tenants of Chapters 163 and 380 F.S. The subject property inclusive of the area of the proposed FLUM change is served by the Area 5 sewer infrastructure. The Utility Manager for the City of Marathon reviewed the proposed FLUM changes and determined that there would be no adverse impact on sewer capacity if the proposal were approved.

The proposed FLUM change would maintain concurrency levels of wastewater infrastructure capacity and provide limited or no adverse impact resulting from nutrient loading. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### • Stormwater infrastructure

Stormwater infrastructure capacity and means of water quality protection represents another of the backbone elements of the City's Comprehensive Plan, the tenants of Chapters 163 and 380 F.S. The City of Marathon requires that all property owners retain their stormwater on site. All proposals for new developments, and redevelopments, must submit detailed civil engineering plans for review by the City Engineer. Proposals for redevelopment would have to obtain all required permits through other applicable agencies, such as the Department of Environmental Protection & South Florida Water Management District.

Staff believes that the proposed FLUM change would have a diminimus impact on stormwater infrastructure capacity.

#### • Potable Water

Monroe County's potable water facilities do not critically constrain the amount of future growth that can be accommodated in the County (see End Note 1). The current FKAA Consumptive Use Permit, when compared to current potable water consumption rates, will provide sufficient potable water to accommodate existing and committed development plus an additional 18,258 equivalent residential units (ERU's) in unincorporated and incorporated Monroe County. The FKAA's Consumptive Use Permit has been renewed (see End Note 1). Costs of improvements to upgrade facilities for potable water supply, treatment, and distribution, in order to accommodate future growth impacts, would not be borne by the City, as this utility is private and would be in the FKAA's CIP, not the City's.

An increase in potable water demand is not expected as part of the proposed FLUM change, any increase would have a diminimus impact on potable water infrastructure capacity. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### • Solid Waste

Solid waste capacity is managed in the Florida Keys under haul-out contracts to mainland solid waste facilities. There are currently no limits on solid waste capacity that would be impacted by this FLUM proposal.

The proposed FLUM change would maintain concurrency levels of solid waste infrastructure capacity. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### • Transportation

The requested FLUM change is not expected to have an adverse impact on roadway capacity.

Monroe County's roadway facilities do not critically constrain the amount of future growth that can be accommodated in the County or the City (see End Note 1). Although localized deficiencies characterize several segments of US 1, sufficient reserve capacity exists in the overall roadway system to accommodate existing and committed development plus an additional 5,738 residential units (see End Note 1). Only 2,550 were allocated to unincorporated Monroe County in 1992, of which 150 went to the City. Thus, there is reserve capacity on US 1to accommodate planned growth in the City (see End Note 2).

The proposed FLUM change would maintain concurrency levels of transportation on U.S. Highway One. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### Affordable Housing

Affordable housing is an important issue in the Florida Keys and throughout the state of Florida. The City has well over 200 developed or approved affordable housing units. The proposed FLUM change would facilitate a potential for increased affordable housing on site. The Public FLUM category allows for a potential increase of 15 units per acre of affordable housing versus the RM FLUM category.

The proposed FLUM change will have the effect of enhancing the potential for affordable housing projects. The proposed FLUM amendment is therefore consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### Hazard Mitigation

#### • Coastal High Hazard Areas

The subject parcel is not in the Coastal High Hazard Area (CHHA).

#### Policy 4- 1.17.6 Limit Redevelopment in CHHA

The City shall limit redevelopment in areas within the CHHA shown by the Local Mitigation Strategy to be particularly susceptible to repeated damage. Criteria for assessing redevelopment

potential for these properties shall be addressed within the Post Disaster Redevelopment Plan, to be prepared pursuant to Policy 4-1.22.3.

Policy 4-1.20.1Discourage Development in the High Velocity AreaThe City shall, through the Land Development Regulations, continue to encourage both residentialand non-residential development away from the areas designated as high velocity storm surge areasthrough disincentives in the adopted BPAS. The FLUM change encourages increased developedoutside the CHHA.

#### • Hurricane Evacuation

The critical carrying capacity constraint at the present time is related to the requirement that hurricane evacuation clearance times for Monroe County be maintained at or below 30 hours through the Year 2002, and further reduced to 24 hours by 2010 (see End Note 1).

The Florida Department of Economic Opportunity in conjunction with sister state agencies and the participation of all local governments completed an analysis this year of current hurricane evacuation constraints. It was determined that under defined conditions, the County was able to maintain a 24-hour evacuation time while continuing the current ROGO and BPAS allocation formulas. Thus, for the ensuing ten (10) years the City will continue to be able to issue 30 residential allocations per year.

The proposed FLUM change would have a positive impact on hurricane evacuation times with the BPAS system in place. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### <u> Ports – Marina Siting</u>

Staff believes that the proposed FLUM change will have no adverse impact on ports management or the City's Marina Siting Plan. The subject property provides no opportunity for Marina development.

The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### Public Use – Access to Water

There is no public access to the water from this location

Staff believes that the proposed FLUM change will have no adverse impact on public access to water. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### Land Acquisition

Land acquisition in the Florida Keys is carried out by the City, County, State, and to a limited extent the federal government for the purposes of resource conservation and management, removal of properties in the CHHA from public ownership, and to provide for public services and facilities. The parcels are not on the Florida Forever boundary map.

The proposed FLUM change would have no impact on land acquisition efforts of the abovementioned entities so long a conservation easement is ensured. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### SUMMARY:

The applicants have requested a change in the Future Land Use Map (FLUM) designation for the parcel located at 420 69<sup>th</sup> Avenue. Currently the property is designated as Residential Medium (RM). The applicant is requesting a change to Mixed Use Commercial (MUC), and subsequent rezoning of the parcel.

Staff finds the proposed FLUM change consistent with the standards and tenants of Chapter 163 and 380 F.S., and the City's Comprehensive Plan adopted under the requirements of theses statutes and rules.

#### **RECOMMENDATION:**

Based on the above information, the Marathon Planning Department staff recommends that the Planning Commission forward a recommendation to Council for transmittal of the request to amend the Future Land Use Map for this parcel from Residential Medium (RM) to Mixed Use Commercial (MUC).

#### End Notes:

- 1. The source of the future land use analysis based on carrying capacity limitations can be found in the Monroe County Comprehensive Plan Technical Document (Data and Analysis) Section 2.4 (pp. 2-86 2-95).
- 2. City of Marathon, Comprehensive Plan Data and Analysis, page 10.

#### PLANNING COMMISSION AGENDA STATEMENT

Meeting Date: October 18, 2021



From: Amber Stonik, Planning Associate

Agenda Item:

An Ordinance Of The City Of Marathon, Florida Amending The Zoning Designation From Residential Medium (RM) To Mixed Use (MU) For The Property Described As Block 2, Lot 2 First Addition to Seacrest, Key Vaca, Marathon, Monroe County, Florida, Having Real Estate Number 00339240-000000; Providing For Severability; Providing For The Repeal Of Conflicting Provisions; Providing For The Transmittal Of This Ordinance To The State Department Of Economic Opportunity; And Providing For An Effective Date Upon The Approval Of This Ordinance By The State Department Of Economic Opportunity.

APPLICANT/OWN	ER: Ed Sims, Gunnar Holdings LLC
LOCATION:	The subject property is located on 69 <sup>th</sup> Street, nearest Mile Marker 51 and is legally described as Block 2, Lot 2 First Addition to Seacrest, Key Vaca, Marathon, Monroe County, Florida, Having Real Estate Number 00339240-000000.
ADDRESS:	420 69th Street
<b>REQUEST:</b>	Amend the Zoning Map for the subject properties from Residential Medium (RM) to Mixed Use (MU).
LOT AREA:	The aggregated size of the parcels is approximately 0.23 acres (10,000 sq./ft.)

#### **BACKGROUND:**

This parcel was zoned as Improved Subdivision (IS) under Monroe County. In 2005, when the City of Marathon adopted the Comprehensive Plan, the parcels were given a Residential Medium (RM) FLUM designation and were in turn zoned as Residential Medium (RM) when the City adopted the current zoning maps in 2007. The applicants are requesting the re-designation of the FLUM map and subsequent rezoning to make the parcels consistent with the Mixed-Use Commercial (MU-C) designation along US1. The FLUM change is not addressed in this application.

Pre 2005	Pre 2007	2005	2007	
OLD FLUM	OLD ZONING CURRENT FLUM		CURRENT ZONING	
Mixed Use Commercial	Improved Subdivision	Residential Medium	Residential Medium	

#### Current and Proposed Future Land Uses and Zoning

Future Land Use Map Designation

Current:	Residential Medium (RM)
Proposed:	Mixed Use Commercial (MUC)

Land Use (Zoning) District Designation		
Existing:	Residential Medium (RM)	
Proposed:	Mixed Use (MU)	

#### Use of Properties

-	Existing:	Residential
	Proposed:	No plans at this time

#### Surrounding FLUM, Zoning and Uses

The property subject to the FLUM amendment is located on 69<sup>th</sup> Street and consists of one parcel. The property is located next to a property under the same ownership that is zoned Mixed Use on the North side. Adjacent land use to the South is Residential Medium. Across the street the zoning is Mixed Use. The following table correlates existing uses with the existing FLUM, zoning and uses.

	Existing FLUM	Existing Zoning	Existing Uses
North	Mixed Use Commercial (MUC)	Mixed Use (MU)	Vacant commercial
East	Residential Medium (RM)	Residential Medium (RM)	Single family residential
South	Residential Medium (RM)	Residential Medium (RM)	Single family residential
West	Mixed Use Commercial (MUC)	Mixed Use (MU)	Utility and commercial.

#### Existing Habitat

The existing conditions maps indicate the properties are designated as hammock which is potential habitat for the Eastern Indigo Snake, Key Tree Cactus, and the Stock Island Tree Snail. The parcel is not within the Florida Forever boundaries, which is land that has been identified as critical areas suitable for acquisition by federal, state, or local agencies.

#### **FEMA**

The properties are within the AE 6 flood zone.

#### **DEVELOPMENT ANALYSIS:**

#### Current FLUM: Residential Medium (RM)

*Policy 1-3.1.4 Residential Medium* of the Comprehensive Plan states "the principal purpose of the Residential Medium land use category is to provide for medium density residential development."

#### Residential Medium Allowable Density:

Market Rate - 5 Units per acre Affordable - 10 units per acre

#### Proposed FLUM: Mixed Use Commercial (MUC)

**Policy 1-3.1.4 Mixed Use Commercial** of the Comprehensive Plan states "the principal purpose of the Mixed-Use Commercial land use category is to provide for the establishment of Mixed-Use development patterns within the City. This land use category is intended to provide for the commercial zoning district where various types of commercial, retail, and office uses may be permitted at intensities which are consistent with the community character and the natural environment and to provide for various types of residential uses, including employee housing and commercial apartments."

#### Mixed Use Commercial Allowable Density

Market Rate – 2-6 Units per acre Affordable – 10-15 units per acre Transient – 10-25 units per acre

#### Commercial-Industrial Intensity Table

Type of Use	FAR <sup>1</sup>
Retail	
Low Intensity	.60
Med Intensity	.45
High Intensity	.25
Office	.60
Commercial Recreation	.15
Institutional	.30
Outdoor Recreational	.15
Public Buildings and Uses	.45
Restaurant/Bar	.60
Industrial	.85
Light Industrial in MU	.30

<sup>1</sup> The FAR for mixed use developments may be increased to .75 if mitigated by the development of affordable/workforce housing is provided

#### **ANALYSIS OF FLUM CHANGE REQUEST:**

#### **Consistency with Adopted Comprehensive Plan Goals, Objectives, and Policies.**

The following excerpts from the City of Marathon Comprehensive Plan apply to the proposed development.

Policy 1-1.1.1 states the City is to protect and enhance the "small town" atmosphere and to encourage mixed- use development patterns.

Policy 1-1.1.3 states the City is to protect viable and stable residential neighborhoods from inconsistent uses via LDR standards for landscaping, buffering, bulk restrictions, building height, setbacks, and separation between uses.

Policy 1-1.1.4 states the City shall continue to maintain LAND DEVELOPMENT REGULATIONS which implement the following techniques required to create a smooth land use transition where it is not feasible to separate incompatible land uses.

- a. Variable buffers, combining land and landscaping to achieve adequate separation of uses, appropriate open space, reduction of potential noise, light, glare, and pollution, and screening of physical features of a proposed development;
- b. Variable setbacks, based upon degree of difference in proposed use, density, intensity, scale, mass, or height;
- c. Placement and effective screening or shielding of site features such as lights, signs, dumpsters, loading areas, parking areas, outdoor storage, or other features with potential negative impacts;
- d. Effective transitions of on-site densities, intensities, scale, mass, and height; and
- e. Other innovative site design features that effectively achieve compatibility and effectively mitigate potential negative impacts.

#### FL State Statutes

Relevant criteria promulgated in Chapters 163, 380, and 9J-5 F.A.C. can be itemized in bullets as follows based on the critical concerns more specifically identified in the City's comprehensive plan:

- Natural Resource Protection
  - o Wetlands
  - o Estuaries
  - Living marine resources
  - o Beaches / Dunes
  - Unique wildlife habitat
  - Water Quality
- Historical Resources
- Infrastructure / Concurrency Management
  - o Wastewater
  - o Stormwater
  - o Potable Water
  - o Solid Waste
  - Transportation
- Affordable Housing
- Hazard Mitigation

- o CHHA
- Hurricane Evacuation
- Ports
  - o Marina Siting
- Public Use
  - o Shoreline use and Access
  - water dependent and independent activity
- Land Acquisition
  - Conservation
  - o CHHA
  - Public Services

These bullet items will be utilized as the focus points for review of the proposed FLUM amendment and for future comprehensive plan amendments.

#### Natural Resources

Direct impacts to natural resources would differ minimally as a result of the proposed FLUM change. The property is recognized as potential habitat for the Eastern Indigo Snake, Key Tree Cactus, and the Stock Island Tree snail. Any development is subject to the requirements of the FEMA-FWS agreement. It is not within Florida Forever boundaries or critical habitat areas.

There are no associated wetlands, estuaries, beach areas or dunes associated with the area proposed for FLUM change. These are protected resources important to the tenants of Chapter 163, 9J-5, F.A.C., or the Principals for Guiding Development.

The proposed FLUM amendment is consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### Historical and Cultural Resources

Protection of historical and cultural resources is crucial under the City's Comprehensive Plan, Chapters 163 and 380 F.S.

There are no known historical or cultural resources associated with the subject properties or within the area of the requested FLUM change. Therefore, the FLUM change would have no impacts on historical or cultural resources. The proposed FLUM amendment is therefore consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### **Infrastructure**

#### • Wastewater infrastructure

Wastewater as an issue of infrastructure capacity and means of water quality protection represents the backbone to the City's Comprehensive Plan, the tenants of Chapters 163 and 380 F.S. The subject property inclusive of the area of the proposed FLUM change is served by the Area 5 sewer infrastructure. The Utility Manager for the City of Marathon reviewed the proposed FLUM changes and determined that there would be no adverse impact on sewer capacity if the proposal were approved.

The proposed FLUM change would maintain concurrency levels of wastewater infrastructure capacity and provide limited or no adverse impact resulting from nutrient loading. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### • Stormwater infrastructure

Stormwater infrastructure capacity and means of water quality protection represents another of the backbone elements of the City's Comprehensive Plan, the tenants of Chapters 163 and 380 F.S. The City of Marathon requires that all property owners retain their stormwater on site. All proposals for new developments, and redevelopments, must submit detailed civil engineering plans for review by the City Engineer. Proposals for redevelopment would have to obtain all required permits through other applicable agencies, such as the Department of Environmental Protection & South Florida Water Management District.

Staff believes that the proposed FLUM change would have a diminimus impact on stormwater infrastructure capacity.

#### • Potable Water

Monroe County's potable water facilities do not critically constrain the amount of future growth that can be accommodated in the County (see End Note 1). The current FKAA Consumptive Use Permit, when compared to current potable water consumption rates, will provide sufficient potable water to accommodate existing and committed development plus an additional 18,258 equivalent residential units (ERU's) in unincorporated and incorporated Monroe County. The FKAA's Consumptive Use Permit has been renewed (see End Note 1). Costs of improvements to upgrade facilities for potable water supply, treatment, and distribution, in order to accommodate future growth impacts, would not be borne by the City, as this utility is private and would be in the FKAA's CIP, not the City's.

An increase in potable water demand is not expected as part of the proposed FLUM change, any increase would have a diminimus impact on potable water infrastructure capacity. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### • Solid Waste

Solid waste capacity is managed in the Florida Keys under haul-out contracts to mainland solid waste facilities. There are currently no limits on solid waste capacity that would be impacted by this FLUM proposal.

The proposed FLUM change would maintain concurrency levels of solid waste infrastructure capacity. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### • Transportation

The requested FLUM change is not expected to have an adverse impact on roadway capacity.

Monroe County's roadway facilities do not critically constrain the amount of future growth that can be accommodated in the County or the City (see End Note 1). Although localized deficiencies characterize several segments of US 1, sufficient reserve capacity exists in the overall roadway system to accommodate existing and committed development plus an additional 5,738 residential units (see End Note 1). Only 2,550 were allocated to unincorporated Monroe County in 1992, of which 150 went to the City. Thus, there is reserve capacity on US 1to accommodate planned growth in the City (see End Note 2).

<u>The proposed FLUM change would maintain concurrency levels of transportation on U.S. Highway</u> <u>1.</u> The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### Affordable Housing

Affordable housing is an important issue in the Florida Keys and throughout the state of Florida. The City has well over 200 developed or approved affordable housing units. The proposed FLUM change would facilitate a potential for increased affordable housing on site. The Public FLUM category allows for a potential increase of 15 units per acre of affordable housing versus the RM FLUM category.

The proposed FLUM change will have the effect of enhancing the potential for affordable housing projects. The proposed FLUM amendment is therefore consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### **Hazard Mitigation**

#### • Coastal High Hazard Areas

The subject parcel, closest to the Atlantic Ocean, is in a Coastal High Hazard Area (CHHA). Any future development on site, if encroaching into this zone, would have to comply with all provisions of the local City of Marathon Floodplain Ordinance, in accordance with the standards as set to be a participating community in the National Flood Insurance Program (NFIP).

#### Policy 4- 1.17.6 Limit Redevelopment in CHHA

The City shall limit redevelopment in areas within the CHHA shown by the Local Mitigation Strategy to be particularly susceptible to repeated damage. Criteria for assessing redevelopment potential for these properties shall be addressed within the Post Disaster Redevelopment Plan, to be prepared pursuant to Policy 4-1.22.3.

#### Policy 4-1.20.1 Discourage Development in the High Velocity Area

The City shall, through the Land Development Regulations, continue to encourage both residential and non-residential development away from the areas designated as high velocity storm surge areas through disincentives in the adopted BPAS.

While development in the CHHA is to be discouraged in the Comprehensive Plan, it can be permitted by the Land Development Regulations in cases where it cannot be avoided; in these cases, development is required to comply with local Floodplain Management Regulations related to Velocity zone construction. The City has recently revised its floodplain regulations to comply with all recent revisions to the construction standards typically applied in a VE (CHHA) zone.

The proposed FLUM change results in a diminished hazard to public safety. Permanent residential would be replaced with non- residential and therefore represents decreased development in the CHHA on site. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### • Hurricane Evacuation

The critical carrying capacity constraint at the present time is related to the requirement that hurricane evacuation clearance times for Monroe County be maintained at or below 30 hours through the Year 2002, and further reduced to 24 hours by 2010 (see End Note 1).

The Florida Department of Economic Opportunity in conjunction with sister state agencies and the participation of all local governments completed an analysis this year of current hurricane evacuation constraints. It was determined that under defined conditions, the County was able to maintain a 24-hour evacuation time while continuing the current ROGO and BPAS allocation formulas. Thus, for the ensuing ten (10) years the City will continue to be able to issue 30 residential allocations per year.

The proposed FLUM change would have a positive impact on hurricane evacuation times with the BPAS system in place. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### <u>Ports – Marina Siting</u>

Staff believes that the proposed FLUM change will have no adverse impact on ports management or the City's Marina Siting Plan. Marinas are allowed under a conditional use permit in the Mixed Use (MU) zoning district under the City's Land Development Regulations; while no marina development is foreseeable, a Marina Operating Permit, consistent with the LDRs would be required, this would

include obtaining coordination letters from external agencies, and all necessary Federal, State, and local approvals and permitting.

The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### Public Use – Access to Water

There is no public access to the water from this location

<u>Staff believes that the proposed FLUM change will have no adverse impact on public access to water. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.</u>

#### Land Acquisition

Land acquisition in the Florida Keys is carried out by the City, County, State, and to a limited extent the federal government for the purposes of resource conservation and management, removal of properties in the CHHA from public ownership, and to provide for public services and facilities. The parcels are not on the Florida Forever boundary map.

The proposed FLUM change would have no impact on land acquisition efforts of the abovementioned entities so long a conservation easement is ensured. The proposed FLUM amendment is, therefore, consistent with these provisions of the Comprehensive Plan and Chapters 16 and 380 F.S.

#### **SUMMARY:**

The applicants have requested a change in the Zoning designation for the parcel located on 69<sup>th</sup> Street. Currently the property is designated as Residential Medium (RM). The applicant is requesting a change to Mixed Use Commercial (MUC), and subsequent rezoning of the parcel.

Staff finds the proposed rezoning consistent with the standards and tenants of Chapter 163 and 380 F.S., and the City's Comprehensive Plan adopted under the requirements of theses statutes and rules.

#### **RECOMMENDATION:**

Based on the above information, the Marathon Planning Department staff recommends that the Planning Commission forward a recommendation to Council for transmittal of the request to amend the Zoning Map for this parcel from Residential Medium (RM) to Mixed Use (MU).

#### End Notes:

- 1. The source of the future land use analysis based on carrying capacity limitations can be found in the Monroe County Comprehensive Plan Technical Document (Data and Analysis) Section 2.4 (pp. 2-86 2-95).
- 2. City of Marathon, Comprehensive Plan Data and Analysis, page 10.

Landmark Web Official Records Search

### 497941 RELOZO PAGEO025

#### TRUSTEE'S DEED FOR TRANSFERABLE DEVELOPMENT RIGHTS

THIS INDENTURE made this  $\underline{12.7k}$  day of May, A.D. 1987, between RICHARD C. BLACK and FLORIDA NATIONAL BANK (f/k/a Florida National Bank of Miami) as Trustees under the Last Will of Shirley Black, a/k/a S. Black, of the County of Dade, in the State of Florida, Grantor and MARIA CARRION, of the County of Monroe, In the State of Florida, Grantee

WITNESSETH that the said Grantor, for and in consideration of the sum of Ten (\$10.00) Dollars and other valuable considerations, to him in hand paid by the said Grantee, the receipt whereof is hereby acknowledged, has granted, bargained and sold to the said Grantee, her heirs and assigns forever, the following described land, situate, lying and being in the County of Monroe, State of Florida, to wit:

Lot 2, Block 2, FIRST ADDITION TO SEACREST SUBDIVISION, according to the Plat thereof, as recorded in Plat Book 3 at Page 19, of the Public Records of Monroe County, Florida.

Subject to Grantor's reservation of rights to use the said property as and for a parking lot.

And the said Grantor does hereby warrant that it has good right and lawful authority to sell and convey the property and does warrant the title to the property for any of its acts, and will defend the title against the lawful claims of all persons claiming by, through or under it.

The use of the above described property is hereby restricted to nonresidential uses permitted under Monroe County's Land Development Regulations,

IN WITNESS WHEREOF, the said Grantor has hereunto set his hand and seal the day and year first above written.

Signed, Sealed and Delivered In Øor Presence:

ln.

BLACK, RICHARD G 85 Trustee under the Last Will of Shirley Black, a/k/a S. Black, deceased

FLORIDA NATIONAL BANK, f/k/a

Florida National Bank of Miami, as Trustee under the Last Will of Shirley Black, a/k/a S. Black, deceased

EILED LIND

BEU

#### STATE OF FLORIDA

COUNTY OF DADE

I HEREBY CERTIFY that on this day personally appeared before me, an officer duly authorized to administer oaths and take acknowledgments, <u>David R. Couch</u> of Florida National Bank, Trustee and Richard C. Black, Trustee, to me well known and known to me to be the Individuals described in and who executed the foregoing trustee's deed, and they acknowledged

CATLIN, SAXON, TUTTLE AND EVANS 800 ALFRED I. OUPONT DUILDING, 169 EAST FLAGLER WREET, MIAMI, FLORIDA 33101 . (308) 371-8575

A republic of the second

PC Packet 211018

Page 40 of 41

43/941 PFFID20 PAGE And before me that they executed the same freely and builter by for the purposes therein expressed.

WITNESS my hand and official seal at Mlami, County of Dade, and State of Florida, this 12th day of May, A.D. 1987.

Public, State of Florida

My Commission Expires:

MOTARY PUBLIC STATE OF FLORIDA NY CONNISSION EXP. JAN 16,1990 Borded Thru General 188. UND.



Recorded in Official Records Book, In Maproe County, Pioriela Record Verified D 72/397 L. SOLANE Class Class Court

CATLIN, BAXON, TUTTLE AND EVANE BOO ALFRED I. SUPONT BUILDING, 169 EAST FLADLER STREET, MIAMI, FLORIDA 33131 + (308) 371-9876